Bangladesh Decent Work Statistical Indicators: A Fact-Finding Study

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International Labour Office February 2004

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Executive Summary

In Bangladesh, achieving the poverty reduction and social development goals will depend much on developments in the labour market and success in expanding 'decent employment opportunities through both wage and self-employment' for the growing labour force. In this respect, the twin concerns will be to: (i) ensure the rapid growth of productive and remunerative employment; and (ii) fulfill the labour rights, such as the rights to work, employment, social protection and social dialogue in an integrated manner. In short, this will require the implementation of the 'decent work agenda' as proposed by the ILO.

The ILO describes decent work as 'opportunities for women and men to obtain decent and productive work in conditions of freedom, equity, security and human dignity'. Such a concept of decent work is important for Bangladesh not only as an objective in its own right and a means of ensuring human rights, but also is fundamental to promoting sustainable and poverty-reducing development. The ILO concept of decent work has six dimensions: (i) opportunities for work; (ii) work in conditions of freedom; (iii) productive work; (iv) equity in work; (v) security at work; and (vi) dignity at work. The first two dimensions (work opportunities and freedom of choice) highlight the availability and acceptable scope of work. The remaining four dimensions define the quality of employment.

For operationalising and monitoring the progress over time of the decent work agenda, Bangladesh needs to: (i) define the multi-dimensional concept of decent work in a context-specific manner suitable for the country; (ii) identify the operational indicators for measuring decent work; (iii) assess data availability of the indicators; (iv) collect information on available indicators (or for the proxies), ensure appropriate institutional mechanisms for regular collection of information on available indicators, and install appropriate measures in relevant institutions for generating information on the 'missing' indicators; and (v) process the information for extensive dissemination of the concerns and priority areas for policy making.

The ILO has suggested a set of twenty-nine indicators covering (a) employment; (b) earnings; (c) hours worked; (d) security of work; (e) fair treatment in employment; (f) safe work environment; (g) social protection; (h) social dialogue and workplace relations; and (i) unacceptable work, such as child labour, for the decent work agenda. Gender is addressed in each of these indicators by observing differences between women and men.

The present report provides a fact-finding study on statistical indicators of decent work in Bangladesh. The specific aims are to: (i) assess data availability for each of the twenty-nine indicators proposed by the ILO and collect data for all available indicators; (ii) provide detailed information on sources and methodology for each indicator; (iii) identify missing indicators and indicate the feasibility of using existing surveys as instruments for collecting data on the missing indicators; (iv) identify the scope for setting up an ILO-funded project to collect such data; and (v) propose alternative indicators in case of those indicators for which alternative sources cannot be identified

The decent work profile of Bangladesh, compiled in the study, covers eight major groups of indicators:

1. Overall Employment Situation

- Population
- Employed population
- Unemployed population
- Distribution of employed population by employment status and sector of employment
- Distribution of employed population by level of education
- Distribution of unemployed population by level of education
- Level of underemployment by employment status

2. Youth Employment

• The indicators cover similar information as given for the overall employment situation [given in (1) above] for the age group 15-24 years. The enrollments in technical/vocational training institutions are also given.

3. Child Labour

Information on 5-14 years age group on:

- Population
- Number not in school
- Number in employment
- Number unemployed
- Distribution of employed children by employment status and sector

4. Wages

- Daily money wage by employment status and sector
- Wage regulations.

5. Gender Inequities

Gender differential for the data collected under relevant items in all groups.

6. Employment, Wages and Productivity in Modern Manufacturing

Employment and wage-related information for broad groups of manufacturing industries from Census of Manufacturing Industries (CMI).

7. General Social Protection and Voice Representation

- Per capita public expenditure on primary education
- Per capita public expenditure on primary health care
- Per worker public expenditure on special employment schemes
- Incidence of poverty by employment status
- Membership of the poor in groups/associations

8. Employment and Labour Standards in the Organized Sector

- Employment by industry (public and private)
- Wages and salaries
- Working hours per week (regulations and coverage)
- Job security (hiring and firing rules, severance payment rules, coverage)
- Membership of trade unions and the regulatory framework
- Collective bargaining (regulatory framework and coverage)
- Strikes and lockouts (regulatory framework and incidence)
- Non-wage benefits (annual leave with pay, sickness leave and benefits, maternity benefits, etc.) regulations, coverage and levels
- Retirement benefits (regulatory framework, coverage and levels)
- Occupational injuries (incidence and insurance coverage)
- Unemployment benefits (regulations, coverage and levels)

It needs to be emphasized that an adequate coverage of different dimensions of decent work would require further refinements in the above indicators based on existing realities. Obviously, wider interactions are needed among all stakeholders to arrive at a consensus on the conceptual basis for setting a more realistic set of decent work indicators Bangladesh.

Based on available information, the study has constructed a picture, though incomplete, of the decent work environment in Bangladesh. The situation, in terms of availability, is not discouraging since the information on almost all indicators (though partial in many instances) could be compiled. The major challenge, nevertheless, lies in improving the quality and coverage of the data. The comparability and consistency of the data over time seems to be a major problem as well as the lack of a strong institutional framework to sustain the improvements introduced at discrete times.

The Bangladesh Bureau of Statistics (BBS), as the national statistical organization, is able to provide the information on all survey-based and national-level indicators, although bringing in more complete coverage and gender and/or spatial dimensions in many cases can significantly increase the relevance and usefulness of the data. The Ministry of Labour and Employment is found to be the custodian for most of the labour market related information. In both the organizations, however, the institutional framework for information flows (including tabulation and processing) is somewhat deficient so that the information is not readily available in the public domain.

In order to ensure the construction and regular updating of the decent work statistical profile in Bangladesh, the study suggests combined efforts in several areas: (i) effective sensitization on the benefit of adopting and promoting the decent work agenda as a comprehensive policy approach to labour market development keeping the poverty reduction perspective in view; (ii) bringing in consensus among the data gatherers, policy makers, users and other stakeholders on the indicators appropriate for the country; (iii) introduction of conceptual clarification and statistical rigour keeping ground realities in view; (iv) introduction and/or strengthening of the data collecting modules relating to the adopted decent work indicators and specification of appropriate surveys for effective and regular 'piggy-backing' of the modules; (v) development of appropriate software/ data processing technology for quick and efficient processing and dissemination of the status of the decent work indicators; and (vi) ascertaining and capacity building of the relevant institutions/agencies with responsibility to provide regular and timely feedback and inputs to the policy makers arising out of the changes in the decent work indicators.

For effective implementation of the steps needed for an operational system in this respect, the ILO may consider the implementation of a project (involving both BBS and the Ministry of Labour and Employment) that would address the above and related issues in a comprehensive manner. The aim will be to adopt and ultimately achieve a country-specific decent work agenda in Bangladesh.

Bangladesh Decent Work Statistical Indicators: A Fact-Finding Study

1. Introduction

In a 'labour-surplus' economy such as Bangladesh, the developments in the labour market are crucial in bringing about desirable changes in growth possibilities and meeting poverty reduction and other social goals. Bangladesh's poverty reduction agenda aims to reduce poverty in its multiple dimensions and attain the Millennium Development Goals (MDGs). For the purpose, one of the strategic elements of anti-poverty policies adopted by Bangladesh is to accelerate and expand the scope of 'pro-poor economic growth'. Such a growth process, supported by public policies and investments to ensure a superior pattern of income and asset distribution, would be more inclusive and would generate more income and employment for the poor.²

In particular, the approach takes the expansion of 'decent employment opportunities through both wage and self-employment' to absorb the growing labour force as a key challenge. In this context, the policies focus on adopting a consolidated and gender-sensitive strategy towards developing the labour market that will ensure both the rapid growth of productivity-enhancing employment and fulfill the poverty-reducing labour rights such as the rights to work, employment, social protection and social dialogue in an integrated manner. In short, this calls for implementing the 'decent work agenda' as proposed by the ILO.

1.1 Decent Work: Concept and Indicators

The ILO describes decent work as 'opportunities for women and men to obtain decent and productive work in conditions of freedom, equity, security and human dignity'. In a country such as Bangladesh, the concept of decent work is important not only as an objective in its own right and a means of ensuring human rights, but also is fundamental to promoting sustainable and poverty-reducing development. An important issue, in this context, is to appropriately define the concept of decent work and identify comprehensive indicators for measuring decent work.

Broadly speaking, it is possible to elaborate the conceptual underpinning of decent work in terms of six dimensions.⁴ These may be summarised as follows:

(i) **Opportunities for work:** All persons (women and men) who want work should be able to find work. The underlying concept of work is a broad one encompassing all forms of economic activity including self-employment, unpaid family work and wage-employment in both formal and informal sectors.

¹ See Bangladesh: A National Strategy for Economic Growth, Poverty Reduction and Social Development, Economic Relations Division, Ministry of Finance, Government of the People's Republic of Bangladesh, Dhaka, 2003.

² In addition to pro-poor growth, the strategy covers four other major elements—human development, women's advancement, social protection and participatory governance—that are considered essential to provide the access of the poor to assets, enhance their voices, and improve other non-material dimensions of well-being including security, power, and social inclusion.

³ ILO, *Decent Work: Report of the Director General*, International Labour Conference, 87th Session.

⁴ See Richard Anker, Igor Chernyshev, Philippe Egger, Farhad Mehran and Joseph Ritter, *Measuring Decent Work with Statistical Indicators*, Working Paper No. 2, Policy Integration Department, Statistical Development and Analysis Group, International Labour Office, Geneva, October 2002.

- (ii) **Work in conditions of freedom:** This dimension requires that work should be freely chosen and not forced on individuals along with the condition that certain forms of work are not acceptable e.g. bonded labour, slave labour and child labour. Also workers should have the freedom to join workers organisations.
- (iii) **Productive work:** It is essential for the workers to have acceptable livelihoods along with ensuring sustainable development and competitiveness of the enterprises.
- (iv) **Equity in work:** There should be fair and equitable treatment and opportunity in work, absence of discrimination at work and in access to work, and the workers shall have the ability to balance work with family life.
- (v) **Security at work:** The work conditions should be mindful of the need to help safeguard health, pensions and livelihoods, and to provide adequate financial and other protection in the event of health and other contingencies. This also recognises the worker's need to limit insecurity associated with the possible loss of work and livelihood.
- (vi) **Dignity at work:** The workers should be treated with respect at work, and be able to voice concerns and participate in decision-making about working conditions. Worker's freedom to represent their interests collectively is also an essential ingredient of ensuring dignity.

In effect, the primary concern of the first two dimensions (e.g. work opportunities and freedom of choice) is availability and acceptable scope of work. On the other hand, the remaining four dimensions (productive work and equity, security and dignity at work) define the quality of employment. Obviously, these dimensions taken together highlight the comprehensive nature of the concept of decent work and the need to adopt a set of indicators that can measure the changes in relevant indicators over time to monitor progress in its entirety.

In addition to defining adequate indicators, a major obstacle in operationalising the decent work agenda in Bangladesh, as in many other developing countries, is the lack of data/information on the indicators that are relevant to assess the current situation, measure the progress, identify the areas of concern, and indicate the priority areas for policy making. For assisting the countries in this respect, the ILO is working on developing a set of decent work indicators. To begin with, a total of twenty-nine indicators have been suggested covering employment, earnings, hours worked, security of work, fair treatment in employment, safe work environment, social protection, social dialogue and workplace relations, and unacceptable work such as child labour. Gender is addressed in each of these indicators by observing differences between women and men.⁵

Of necessity, the specification of statistical indicators of decent work should not be taken as a one-shot exercise in Bangladesh mainly due to two reasons: *first*, decent work is a multi-dimensional concept that includes different characteristics covering, among others, the level, pattern, sustainability and other quantitative and qualitative dimensions of work which should be defined in a context-specific manner covering both country characteristics and time

union membership). There also exists a set of indicators for which data are typically not available. The situation, however, varies greatly across the countries and it is important to assess the status of individual countries.

⁵ A preliminary survey by the ILO shows that, in the Asian region, some of the proposed decent work indicators can be calculated using information from three sources: i) published statistics (e.g. ILO Yearbook of Labour Statistics); ii) unprocessed or unpublished statistics (e.g. through undertaking special tabulations from labour force surveys, establishment surveys and census data); and iii) administrative records (e.g. social security, occupational injuries and union membership). There also exists a set of indicators for which data are typically not available. The situation

dimensions; and *second*, broadening the scope of relevant data and expanding the data generating capacity of the concerned agencies should be taken as a continuous activity since still the traditional focus of employment data mostly covers the employment-unemployment dimension alone which does not reveal much regarding the comprehensive characteristics and different dimensions of decent work.

A pragmatic approach could, therefore, be to treat the specification of the statistical indicators and the operationalisation of the framework encompassing all relevant decent work indicators as an on-going process in Bangladesh. In particular, the monitoring of decent work indicators covering the entire range of dimensions would depend, in addition to availability of relevant data, on arriving at an agreed set of country-specific indicators that can capture these dimensions. Obviously, the process needs to recognise Bangladesh's labour market and other socio-economic characteristics and arrive at the indicators that, at the end, would probably reflect some compromise between conceptual rigour and practical application due to constraints in data availability and institutional and other limitations.

1.2 Objectives and Organization of the Report

The objective of the present report is to prepare a fact-finding study on statistical indicators of decent work in Bangladesh. More specifically, the study aims to: (i) assess data availability for each of the twenty-nine indicators proposed by the ILO and collect data for all available indicators⁶; (ii) provide detailed information on sources and methodology for each indicator; (iii) identify missing indicators and indicate the feasibility of using existing surveys as instruments for collecting data on the missing indicators; (iv) identify the scope for setting up an ILO-funded project to collect such data; and (v) propose alternative indicators in case of those indicators for which alternative sources cannot be identified.

In preparing the decent work statistical profile of Bangladesh, the adopted approach has been to closely follow the terms of reference of the present study prepared by the ILO. In particular, the list of indicators as suggested by the ILO for labour in Asia has been used in the present study.⁷

2. Methodology and Indicators

The broad methodology of the study covers the following major activities:

- (i) Tabulations have been provided for those indicators for which information can be generated using published statistics (e.g. the ILO Yearbook of Labour Statistics and/or national publications). In addition, data have been gathered from uncompiled/unpublished statistics of relevant data generating institutions. Each tabulation has been supplemented by a text analysing the quality of the data (e.g. consistency of trends) and changes in concepts and definitions, if applicable. The data have been provided in absolute numbers, wherever appropriate, so that the rates, ratios and percentages can be estimated according to specific requirements.
- (ii) The original sources of all data used in preparing the profile have been described as well as the methodology and any changes over time, if any.
- (iii) The time span covers the period 1980-2003 and the indicator values have been provided for those years for which the data are available during the period.

⁶ For the list of ILO decent work indicators, see Annex 1.

⁷ The terms of reference including the list of indicators for labour in Asia is given at Annex 2.

- (iv) For all indicators, gender (female, male) and geographical (rural, urban) breakdowns have been provided subject to availability and relevance.
- (v) For those indicators for which data are not available from either published or unpublished sources, 'proxy' indicators have been identified and tabulations have been provided using the adopted format.
- (vi) Doable suggestions have been incorporated on how appropriate data collection methodologies can be installed for the 'missing' indicators e.g. by incorporating such indicators in existing surveys and how the ILO can facilitate the process.

It is important to mention here that the coverage of the indicators on which tabulations have been provided is necessarily conditioned by the scope of the underlying surveys from which the data have been collected. For instance, in many cases of labour standards, the available statistics cover (may as well be relevant to) the formal (organised) sector only. Since comparable data on the informal sector are not available, these are presented for employment in formal sector alone. Similarly, in many cases, 'localised' definitions of suggested indicators have been adopted depending on data availability and conceptual relevance to the prevalent employment characteristics.

The decent work profile of the present study, following the suggested list for Asia by the ILO, covers eight major groups of indicators:

9. Overall Employment Situation

- Population.
- Employed population.
- Unemployed population.
- Distribution of employed population by employment status and sector of employment.
- Distribution of employed population by level of education.
- Distribution of unemployed population by level of education.
- Level of underemployment by employment status.

10. Youth Employment

• The indicators cover similar information as given for overall employment for the age group 15-24 years. In addition, the enrollments in technical/vocational training institutions have also been covered.

11. Child Labour

Information on 5-14 years age group on:

- Population.
- Number not in school.
- Number in employment.
- Number unemployed.
- Distribution of employed children by employment status and sector.

12. Wages

- Daily money wage by employment status and sector.
- Wage regulations.

13. Gender Inequities

Gender differential for the data collected under all relevant items.

14. Employment, Wages and Productivity in Modern Manufacturing

Data from the annual surveys for groups of manufacturing industries.

15. General Social Protection and Voice Representation

- Per capita public expenditure on primary education.
- Per capita public expenditure on primary health care.
- Per worker public expenditure on special employment schemes.
- Incidence of poverty by employment status.
- Freedom of association (democracy) and civil liberties.

16. Employment and Labour Standards in the Organised Sector

- Employment by industry (public and private).
- Wages and salaries.
- Working hours per week (regulations and coverage).
- Job security (hiring and firing rules, severance payment rules, coverage).
- Membership of trade unions and the regulatory framework.
- Collective bargaining (regulatory framework and coverage).
- Strikes and lockouts (regulatory framework and incidence).
- Non-wage benefits (annual leave with pay, sickness leave and benefits, maternity benefits, etc.) regulations, coverage and levels.
- Retirement benefits (regulatory framework, coverage and levels).
- Occupational injuries (incidence and insurance coverage).
- Unemployment benefits (regulations, coverage and levels).

It needs, however, to be emphasised that an adequate coverage of different dimensions of decent work would require further refinements in the above indicators based on existing realities along with achievable improvements and possible widening of the scope to cover relevant features in the collected data. Obviously, the process needs wider interactions among the relevant stakeholders to arrive at a consensus on the conceptual basis and specific indicators that would provide a set of more realistic decent work indicators for Bangladesh.

3. Statistical Profile of Decent Work

This section examines the statistical information on the decent work indicators as outlined in the earlier sections. The detailed information, compiled from the secondary sources, are given at the Annex Tables. The concepts and definitions, used in the study, are explained at Annex 3.

3.1 Overall Employment Situation

Population

The estimates of population are given in Annex Table A1. According to the Population Census, the total population of Bangladesh increased to 130.03 million in 2001 from 89.91 million in 1981 implying an increase of 45 per cent over a 20-year period. The increase between 1981 and 1991 was by 24 per cent (from 89.91 million to 111.46 million) while similar increase was by 17 per cent between 1991 and 2001. The sex-ratio (that is, the number of males per 100 females) marginally increased from 106.1 to 106.6 during the period. The share of urban population also increased (from less than 16 per cent in 1981 to 23 per cent in 2001) reflecting the growing trend of urbanisation in the country.

On the other hand, total population of Bangladesh according to the Labour Force Surveys was 127.50 million in 1999-2000 compared to 95.21 million in 1983-84. In this case, however, the male-female ratio indicates a rapid increase during the period: from 104 to more than 109 males per 100 females. The share of urban population increased from around 12 per cent in 1983-84 to more than 21 per cent in 1999-2000.

Evolution of the Labour Force

The labour force in Bangladesh has expanded considerably during the last two decades. The total labour force (for the extended definition) was estimated at 60.3 million in 1999-2000 compared to 51.2 million in 1990-91 and 50.7 million in 1989 (Annex Table A2). This shows that around 1 million people have entered the labour force annually during the 1990s and, given the present demographic trend, the growth of the labour force is unlikely to taper off during the coming decade. For the usual definition, the total labour force increased from 28.5 million in 1983-84 to 45.0 million in 1999-2000. Some features of the labour force are given in Table 1.

Over the years, the increase of the labour force has come mostly from the growth in the working age population. During the 1990s, population aged 10 years and above grew by nearly 25 per cent although the refined activity rate, that is, the ratio of economically active population of ages 10 years and above to the population of same ages (for the extended definition) declined: from 70 per cent in 1990-91 to 66 per cent in 1999-2000.

The rural-urban variation in the labour force growth has also been significant. During the 1990s, as per the extended definition, the rural labour force grew by 16 per cent while the increase in urban labour force was by 29 per cent. This reflects the impact of significant urbanisation that has taken place in the country: the urban population increased by 36 per cent between 1991 and 2001 from 22.5 million to 30.5 million compared to an increase of rural population by 12 per cent (from 89.0 million to 99.6 million) during the same period.

Table 1: Total Labour Force

(million)

						(million)
	1983-84	1984-85	1989	1990-91	1995-96	1999-2000
A. Total Labour Force						
1. Usual definition						
Total	28.5	29.5	33.3	35.9	41.7	45.0
Female	2.5	2.7	3.6	4.9	7.6	10.0
Male	26.0	26.8	29.7	31.0	34.1	35.0
2. Extended definition			_,,,			
Total			50.7	51.2	56.0	60.3
Female		•••	21.0	20.1	21.3	22.8
Male		•••	29.7	31.1	34.7	37.5
B. Refined Activity Rate					2 11,	
(per cent)						
1. Usual definition						
Total		43.9	47.0	48.8	48.3	49.2
Female		8.2	10.6	14.1	18.1	22.8
Male		78.2	81.0	79.6	77.0	73.5
2. Extended definition						
Total			74.7	69.6	64.8	65.8
Female	•••	•••	63.4	58.2	50.6	51.8
Male			85.3	79.6	78.3	78.7
C. Distribution of Labour						
Force (per cent)						
1. Usual definition						
Female			11	14	18	22
Male		•••	89	86	82	78
Rural			83	78	78	77
Urban			17	22	22	23
2. Extended definition						
Female		•••	41	39	38	38
Male			59	61	62	62
Rural			89	83	82	81
Urban	•••	•••	11	17	18	19

Note: The labour force refers to ages 10 years and above.

Source: Labour Force Survey, BBS

In urban areas, females accounted for 23 million (38 per cent) of the labour force in 1999-2000 for the extended definition compared to 39 per cent in 1990-91. However, in the case of usual definition, similar shares were only 22 per cent in 1999-2000 and 14 per cent in 1990-91. Moreover, the size of the female labour force in the rural areas seems to have remained largely stagnant while urban female labour force has steadily expanded. This, in the case of usual definition, has also been associated with increase in the female labour force participation rate. These changes suggest that the urban labour market has been emerging as more attractive to women, presumably due to the rapid expansion of women's employment opportunities in the readymade garments and similar other sectors.

The composition of female participation in the labour market seems to have undergone some changes as well. For the usual definition (which excludes some household-based production activities), the female participation rate increased from 14 per cent to 23 per cent during the 1990s while similar rate for the extended definition actually declined (from 58 per cent in 1990-91 to 52 per cent in 1999-2000). This indicates a lowering of the rate of marginalisation of the female labour in exclusive non-paid household activities. Nevertheless, the extremely disadvantaged situation of women is evident: the female labour force participation rates, for both the definitions, are much lower than similar rates for the males.

Employed Population

The number of employed population along with sex composition and rural-urban residence is given in Table 2. The details are provided in Annex Table A3. The number of employed population (10 years and above), adopting the usual definition, registered an increase of around 53 per cent between 1983-84 and 1999-2000 (from 27.9 million to 42.8 million) compared to an increase of nearly 58 per cent in the total labour force. A noteworthy feature is that the period witnessed a more rapid expansion of female employment which increased from 2.4 million to 9.2 million whereas the growth of male employment was from 25.5 million to 33.6 million. Also, the expansion of urban employment was faster than employment in the rural areas as a result of which the share of urban employment in total employment increased from less than 14 per cent to nearly 23 per cent over the period.

Table 2: Employed Population in Bangladesh

(million)

					(IIIIIIII)
			Female	Male	Both Sex
A.	Usual definiti	ion			
	1999-2000	National	9.2	33.6	42.8
		Rural	6.8	26.4	33.2
		Urban	2.4	7.3	9.7
	1983-84	National	2.4	25.5	27.9
		Rural	2.0	22.2	24.2
		Urban	0.4	3.4	3.8
B.	Extended def	inition			
	1999-2000	National	22.0	36.1	58.1
		Rural	18.8	28.7	47.5
		Urban	3.2	7.4	10.6
	1989	National	20.7	29.4	50.1
		Rural	19.3	25.3	44.6
		Urban	1.4	4.1	5.5

Source: Labour Force Survey, BBS

Unemployed Population

Considering the total size of the population, the number of unemployed population is rather low in Bangladesh (Annex Table A4). As per the ILO definition of unemployment, the total number of unemployed population increased from 0.5 million in 1983-84 to 2.2 million in 1999-2000, representing nearly a four-and-a-half fold increase in the absolute number of the unemployed population (Table 3). This represents an increase in the unemployment rate (using the usual definition of the labour force) from 0.4 per cent in 1983-84 to 4.9 per cent in 1999-2000. Alternatively, using the extended definition, this shows that the unemployment rate reached 3.7 per cent in 1999-2000 compared to 2.0 per cent in 1990-91. In view of the existing realities, such low rates of open unemployment are expected in a country such as Bangladesh since the participants in the labour force are compelled to engage in some work—even for few hours and at low wages in the informal sector—in order to subsist with his/her family. As a result, the 'standard' unemployment rate does not provide a real picture of the supply-demand balance of the labour market and adequately reflect the degree of inefficiency that prevails in the labour

⁸ Following the ILO recommendation, a person of age 10 years and over is considered as unemployed if he/she did not work at all during the preceding week of the survey (even an hour in the reference week) and was actively looking for work or was available for work but did not work due to temporary illness or because there was no work available.

market.⁹ In a situation like this, alternative indicators such as underemployment rates and work intensity are necessary to supplement the standard indicator of unemployment rate and reveal the labour market reality in Bangladesh.

Table 3: Unemployed Population in Bangladesh

(thousand)

				(tilousuliu)
		Female	Male	Both Sex
1999-2000	National	872	1353	2225
	Rural	657	947	1605
	Urban	215	406	621
1983-84	National	106	411	517
	Rural	89	321	410
	Urban	17	90	107

Source: Labour Force Survey, BBS

Distribution of Employed Population by Employment Status and Sector

The status of employment in terms of various categories, such as self-employed, unpaid family helper and day-labourer is provided in Annex Table A5. The data reveals significant changes in the distribution of the working population in terms of their status of employment over the last two decades.

Between 1983-84 and 1999-2000, the share of the self-employed persons increased from 55 per cent of the employed population to 58 per cent while the share of the day-labourers declined from 27 per cent to 24 per cent. The share of the wage-employed population remained somewhat unchanged at around 18 per cent.

The changes in employment status for the 1990s are provided in Table 4. For the extended definition, the self-employed accounted for nearly 19 million (32.4 per cent) of the total employed population in 1999-2000 compared to 26.5 per cent in 1990-91. In the case of the usual definition of the labour force, however, such share increased sharply from 22 per cent to nearly 44 per cent during the same period. As we shall see later on, this is largely explained by the significant increase in employment in the services sector (e.g. transport and trade) during the period which employs the largest share of the self-employed labour.

Table 4: Employment Status of Employed Population

(million)

	I	U sual definitio	n	Extended definition			
	1990-91	1995-96	1999-2000	1990-91	1995-96	1999-2000	
Self-employed/own							
account worker	7.7	16.0	18.8	13.3	16.0	18.8	
Employer	5.7	0.2	0.1	0.1	0.1	0.1	
Employee	5.9	6.8	7.7	5.9	6.7	7.7	
Unpaid family helper	8.4	7.6	6.0	23.7	21.9	21.3	
Day labourer	7.0	9.8	10.2	7.0	9.8	10.2	
Others	0.2	-	-	0.2	-	-	
Total	34.9	40.4	42.8	50.2	54.5	58.1	

Source: Labour Force Survey, BBS

The number of unpaid family helpers, which was around 24 million in 1990-91 for the extended definition of the labour force, declined to 21 million in 1999-2000 and its share in the total

⁹ For the operational definition of unemployment and its limitations in Bangladesh, see Annex 4.

working labour force declined rapidly from 47 per cent in 1990-91 to less than 37 per cent in 1999-2000. The usual definition of the labour force also reveals similar trends. While a more disaggregated analysis is necessary to identify the underlying factors that contributed to the rapid decline in this category of employment, the changes may broadly be associated with relative decline in agricultural employment and declining participation rates of women in agricultural activities.

A significant trend, moreover, is the increasing number of employees (who receive daily wage or are engaged in salaried employment). The total number of such employment increased by nearly 2 million during the 1990s although the proportion of regular employees in the working labour force is still modest-- 18 per cent for the usual definition and 13 per cent for the extended definition in 1999-2000. On the other hand, the share of day-labourers in total employment increased from 20 per cent to nearly 24 per cent during the 1990s as per the usual definition. The trend is similar for the extended definition which rose from 14 per cent to around 18 per cent during the 1990s.

In terms of sector of employment, agriculture provides employment to the vast majority of the labour force in Bangladesh. As per the usual definition, 21.8 million people were engaged in agriculture in 1999-2000 compared to 16.4 million in 1983-84 (Annex Table A6). The share of agricultural labour in total employed labour has, however, declined over the years largely due to the continuing rural-urban migration and expansion of non-agricultural employment opportunities. Nevertheless, it is still true that, despite the expansion of the urban sector, there has not taken place any significant change in the sectoral distribution of employment over the last two decades. For the expanded definition, agricultural labour force was 36.2 million (62.3 per cent of the total employed labour) in 1999-2000 compared to 32.6 million in 1989 which, as a share of the total employed labour, was 65.1 per cent.

A more significant change, however, may be noted in the distribution of employment within the non-agricultural sector. The sectoral pattern of non-agricultural employment shows that the shift in the labour force in the non-agricultural activities was directed more towards the services sector. During 1999-2000, nearly 36 per cent (15.3 million) of the employed labour was engaged in the services sector for the usual definition compared to 30 per cent (8.4 million) in 1983-84. For the extended definition, similar shares were more than 27 per cent (15.9 million) in 1999-2000 compared to 20 per cent (9.8 million) in 1989. Within the services sector, the dynamic components in terms of labour absorption included trade, hotels and restaurants, community and personal services, construction, and transport. The strong growth of many of these activities can also be related to the high rate of urbanisation of the period.

The most striking development in the non-agricultural sector, however, is the trend in the manufacturing employment. For the usual definition, employment in the manufacturing sector increased from 2.5 million in 1983-84 to a high of nearly 7.0 million in 1989. Afterwards, the number declined dramatically to 5.9 million in 1990-91 and further to around 4.0 million in 1995-96 and increased marginally to 4.3 million in 1999-2000. The expanded definition of the labour force also reveals similar trends. The above trends are perplexing, particularly in view of the fact that the manufacturing value added increased at a relatively robust rate of about 7 per cent per year during the period.

¹⁰ The pattern of employment is also influenced by the existence of a large component of the informal sector in most of the sectoral activities. For the operational conept of the informal sector in Bangladesh, see Annex 5.

The disaggregated data of manufacturing employment by gender and location reveal some features which seem to be somewhat inconsistent with the overall trends. The statistics indicate that, out of the total manufacturing employment of 7 million in 1989, 2.5 million were males and the remaining 4.5 million were females. Similarly, 6.1 million jobs in the manufacturing sector were located in the rural areas compared to only 0.9 million in the urban areas. Moreover, in the rural areas, females significantly outnumbered the males in manufacturing employment—the total number of females employed in the manufacturing sector was estimated at 4.2 million compared to 1.9 million for the males.

Overall, the above indicates that, in 1989, nearly 22 per cent of the female labour force was engaged in the manufacturing sector compared to only 8.5 per cent for the males. Moreover, the figures for 1989 are significantly different from similar figures of the preceding and the subsequent surveys. For example, the total female employment in manufacturing was estimated at 0.7 million in 1984-85 and 1.6 million in 1990-91 (compared to 4.5 million in 1989). Similarly, the female manufacturing employment in the rural areas was 0.6 million in 1984-85 and 1.5 million in 1990-91 while the same was put at 4.2 million in 1989. An examination of manufacturing occupations at the disaggregated level shows that most of the female manufacturing employment in rural areas (almost 90 per cent) in 1989 belonged to the category 'agricultural, forestry and fishery (AFF) workers'. In other years, however, the share of this category was much less in rural manufacturing employment indicating the apprehension that there probably took place some misclassification in the manufacturing employment data in 1989.

Nevertheless, even if we exclude the 1989 data, the trend in manufacturing employment shows a mixed pattern: first, an increase from 2.7 million in 1884-85 to 5.9 million in 1990-91 and then a decline to 4.0 million in 1995-96 followed by a marginal increase to 4.3 million in 1999-2000. The total manufacturing employment during the first half of the 1990s declined for both females (from 1.6 million to 0.9 million) and males (from 4.2 million to 2.6 million). A more detailed examination of the 1999-2000 data shows that most of the manufacturing workers (particularly the females) in the rural areas are involved in the manufacture of food products and beverages and belong to the unpaid family workers category. Under the situation, it seems probable that a significant part of such workers were classified as manufacturing unpaid family workers prior to the 1990s and as agricultural unpaid workers afterwards.

Distribution of Employed Population by Level of Education

The level of productivity and earnings and, hence the access to remunerative employment, of an individual is positively related to his/her level of education. With significant increase in enrollment rates in Bangladesh, the educational profile of the labour force has improved over the years creating better potential for skill development.

The data on the level of education of the labour force, presented in Annex Table A7, show that the share of the labour force with no education has significantly declined since the 1980s (45 per cent in 1999-2000 compared to 62 per cent in 1983-84) and the proportion of the labour force with basic schooling (grades 1-5) and secondary education (grades 6-10) has greatly increased: from 18 per cent to 26 per cent having primary education and from 12 per cent to 18 per cent with secondary education. The proportion of the labour force with no education, however, remains particularly high amongst the rural and the female workers. For example, during 1999-

¹¹ These mainly cover sub-sectors such as 1511(preparing and preserving meat and meat products), 1533 (manufacture of prepared animal feeds) and 1549 (manufacture of other food products).

2000, 50 per cent of the rural and 58 per cent of the female workers had no education compared to 31 per cent of the urban and 42 per cent of the male labour. Along with better access to education, due importance of technical and vocational training for the labour force needs to be given to increase productivity and ensure wider diffusion of available and modern technologies.

Distribution of Unemployed Population by Level of Education

The educational status of the unemployed labour force is given in Annex Table A8. This shows that only 20 percent of the total unemployed labour of 2.3 million in 1999-2000 had no education and another 26 per cent had primary education while the vast majority of the unemployed belonged to the educated labour force with secondary and higher education. The situation does not differ much between female and male labour: 18 per cent of the male labour (0.24 million out of 1.35 million) had no education compared to 23 per cent of the female labour (0.22 million out of 0.97 million unemployed female labour). In contrast, 52 per cent of the total unemployed labour of 0.52 million had no education in 1983-84.

The above shows that the large majority of the unemployed labour in Bangladesh are educated who remain deprived of employment opportunities due to mismatch between the supply and demand in the labour market, inadequate and/or inappropriate skills to effectively perform in the labour market and the slow pace of job creation, particularly in the formal sector. This indicates that, in order to meet the challenge of unemployment, Bangladesh needs to create jobs for the educated labour force at a much rapid rate compared to the past which will come mostly through rapid expansion of productive and skill-intensive formal and informal sector activities.

Level of Underemployment

Conceptually, the notion of underemployment is related to a situation when a person's employment is inadequate in terms of hours of work, income earnings, productivity and use of skills, and the person is looking for better or additional work in conformity with his/her education and skills. In practice, the measurement of underemployment faces a number of difficulties and the adopted methodology in Bangladesh is to estimate underemployment on the basis of hours worked alone. The adopted norm is to treat those who work less than 35 hours during the reference week of the survey as underemployed.

The perception of the labour market substantially changes when underemployment is taken into account in assessing the status of the labour force in Bangladesh (Annex Tables A9-A11). The information on hours worked shows that a total of 8.3 million (which is more than 19 per cent of the employed labour of 42.8 million as per the usual definition) were underemployed in 1999-2000 compared to 1.4 million (4 per cent of the employed labour) in 1983-84. This shows an extremely high increase in the number of the people who work less than 35 hours per week. Also the information reveals relatively high incidence of underemployment in rural areas and among the female labour force. During 1999-2000, the share of the employed labour force who worked less than 35 hours per week was nearly 21 per cent in the rural areas compared to 15 per cent in the urban areas and was as high as 53 per cent among the females against 10 per cent for the males. Of the total number of underemployed labour, nearly 59 per cent were females.

The distribution of the employed labour by hours of work per week reveals some striking features (Table 5). The average duration of work is estimated at 46 hours for the usual definition and 41 hours for the extended definition. The distribution of working hours is, however, relatively wide. While between 17 per cent to 32 per cent of the labour force work less than 35

hours a week, the working hour of most of these labourers falls in the range 20-34 hours. On the other hand, a large proportion of the labour force (between 32 per cent and 41 per cent) works for 50 hours or more per week.

Table 5: Distribution of Working Hours of Employed Labour Force

	Total employed labour (million)	Hours worked per week (per cent of total employed labour)			Average hours of work
		Less than 35	20-34	50 and more	
A. Usual definition					
Total	39.0	16.6	12.7	40.6	46
Rural	30.3	17.8	13.6	40.0	45
Urban	8.7	12.2	9.2	42.7	48
Male	31.1	7.4	6.1	47.9	49
Female	7.9	52.8	38.6	11.8	33
B. Extended definition					
Total	51.8	31.9	19.6	31.7	41
Rural	42.3	35.0	21.3	29.9	39
Urban	9.5	18.2	12.0	39.6	46
Male	32.4	8.4	6.7	47.1	49
Female	19.4	71.2	41.2	5.9	27

Note: The labour force refers to employed labour 15 years and above.

Source: 1999-2000 Labour Force Survey.

Although the differences are not much between rural and urban areas for the usual definition, the differences are significant in rural and urban areas for the extended definition and between male and female labour for both the definitions. In particular, the underemployment rate is significantly high for the female labour which is 53 per cent for the usual definition and 72 per cent for the extended definition (compared to 7 per cent and 8 per cent respectively for the male labour). The data, however, do not reveal the nature of the constraints that result in low working hours of women and whether these underemployed female workers would be able to work for longer hours if such opportunities are available in view of their exclusive burden of working in the reproductive and household activities. At the same time, it is also true that a large part of the working population is pushed to working for long hours presumably to meet survival needs due to low productivity of their work.

The status of employment of the underemployed labour shows that two categories—self-employed labourers and unpaid family helpers—are mostly affected (Table 6). For the usual definition, self-employed and unpaid family helpers constitute 2.8 million (43 per cent) and 2.6 million (40 per cent) of the total underemployed labour (6.5 million) respectively. The total number of underemployed labour rises sharply to 16.5 million for the extended definition due to the rise in the underemployed persons in the unpaid family labour category to 12.6 million – an increase of more than 10 million from the usual definition. The rural areas are the home of the majority of the underemployed persons. In particular, the female unpaid family helpers form the largest category (34 per cent for the usual definition and 72 per cent for the extended definition) of the underemployed labour force in Bangladesh.

3.2 Youth Employment

The level of youth employment has a special significance in Bangladesh since the nature and extent of employment of the youth is an important indicator of the additional employment generating capacity of the economy. Alternatively, the extent of unemployment of youth labour

indicates the failure of the growth process to create enough jobs for the new entrants to the labour force and, consequently, the loss of potential income and welfare.

Table 6: Employment Status of Underemployed Labour

(thousand)

					(u)	ousana)
	Self-	Employer	Employee	Unpaid family	Day labourer	Total
	employed			helper		
A. Usual definition						
Total	2,758	26	367	2,549	760	6,460
Female	1,332	11	217	2,196	412	4,168
Male	1,426	16	150	353	348	2,292
Rural	2,274	20	208	2,233	661	5,398
Female	1,017	8	110	1,948	335	3,417
Male	1,258	12	98	286	327	1,980
Urban	484	6	159	316	98	1,063
Female	316	2	107	249	77	751
Male	168	4	52	67	22	312
B. Extended definition						
Total	2,758	26	367	12,602	760	16,513
Female	1,332	11	217	11,832	412	13,803
Male	1,426	16	150	771	348	2,710
Rural	2,274	20	208	11,628	661	14,793
Female	1,017	8	110	10,947	335	12,416
Male	1,258	12	98	682	327	2,376
Urban	484	6	159	974	98	1,721
Female	316	2	107	885	77	1,387
Male	168	4	52	89	22	334

Note: The labour force refers to employed labour 15 years and over.

Source: 1999-2000 Labour Force Survey

It is worth noting that the definition of youth labour is subject to varied interpretation in Bangladesh. The ILO practice, which is adopted in the present study, is to treat the 15-24 year olds as the youth. In Bangladesh, however, the youth population has experienced changing definitions. For example, 1999-2000 Labour Force Survey treats the age group 15-29 years as comprising the youth labour force while the recently framed National Youth Policy 2003 considers all people in the age group 18-35 years as belonging to the youth population.¹²

Youth Population

In Bangladesh, youth labour is an important component of the total labour force. The information on the youth labour force are given in Annex Tables B1- B10. In quantitative terms, nearly 22 per cent of the labour force in the case of extended definition (21 per cent for the usual definition) in 1999-2000 consists of youth labour (15-24 years) although the share of the youth is only 10 per cent in the total population. There has, however, been a declining trend in the share during the 1990s: the share of youth labour in the total labour force declined from 26 per cent to 22 per cent (extended definition) during the decade while, during the same period, the share of youth population in total population declined marginally from 18 per cent to 16 per cent.

As a result, although the total labour force during the 1990s increased by more than 9 million for both usual and extended definitions, the number of youth labour declined by 0.3 million by the extended definition. Significant differences in the growth of male and female labour may also be

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¹² See, *Report of the Labour Force Survey Bangladesh 1999-2000*, Bangladesh Bureau of Statistics, Ministry of Planning, Government of the People's Republic of Bangladesh, Dhaka 2002 and *National Youth Policy 2003* (in Bangla), Ministry of Youth and Sports, Government of the People's Republic of Bangladesh, Dhaka 2003.

noted during the period. Despite an overall increase in the number of male labour in the country for both the definitions, the absolute number of male youth labour declined by 0.3 million during the 1990s while the number of youth female labour remained almost constant. The number of youth labour in both rural and urban areas declined.

The labour force participation rate has consistently declined for youth labour for both the definitions of the labour force during the 1990s. During 1999-2000, the participation rate stands at 44 per cent for the usual definition and 62 per cent for the extended definition. Moreover, the participation rate is higher in the rural areas compared to the urban areas. For the youth population, the female participation rate declined from 59 per cent to 52 per cent for the extended definition during the 1990s. The male participation rate, despite its decline from 79 per cent to 71 per cent (for the extended definition), is still much higher than the corresponding female participation rate.

Employed Youth Labour

The broad pattern of employment of youth labour force is given in Annex Table B3. During the 1990s, the overall number of employed youth labour actually declined for the extended definition. For the extended definition, total youth employment was recorded at 11.55 million in 1999-2000 compared to 12.75 million in 1990-91 which shows a decline in employment of 1.2 million during the decade. This has been due to a decline of male youth employment by 0.7 million and female youth employment by 0.5 million. For the usual definition, total youth employment recorded a marginal increase of 0.55 million between 1983-84 and 1999-2000. Youth employment declined in both rural and urban areas. The total youth labour force, as noted earlier, recorded an increase over the period indicating a worsening of the employment situation of youth labour during the 1990s.

The status of employed youth labour in terms of level of education shows that the literacy level is rather low at 62 per cent during 1999-2000. Moreover, there exists significant gender difference in literacy among the employed youth labour. Only 49 per cent of the female employed youth is literate compared to 67 per cent of the male employed youth. The level of education is also low: of the total employed youth labour, nearly 68 per cent have either no schooling or only primary education. Of the total employed youth labour, only 9 per cent has education at post-secondary and higher levels. The females are more disadvantaged: more than 75 per cent of the female employed youth has no schooling or only primary schooling compared to 65 per cent of the male employed youth.

The sectoral composition of employment shows the overall dominance of agriculture in youth employment. For the usual definition, more than 48 per cent of the total employed youth is engaged in agriculture. The other two sectors—industry and services—provide employment to 19 per cent and 33 per cent of the youth labour respectively. Nevertheless, this indicates a somewhat more dependence of youth labour on the non-agricultural activities compared to the total labour force.

The occupational pattern of youth employment is given in Annex Table B6. It shows that although the youth labour, like the labour in other age groups, is more involved in agriculture and related occupations, still they are relatively more occupied in sales or as production and service sector workers. The occupational pattern also indicates that their share in professional and technical jobs is only marginally higher than the similar share for the case of the total labour force. The female youth labour, in addition to agriculture, is relatively more dependent on

services or as production labour than their male counterparts. The rural-urban difference in occupation is largely explained by extremely high dependence of youth labour on agriculture in the rural areas and on production and related labour in the urban areas. In general, the trend for the youth labour is to move away from agricultural occupations.

Youth Unemployment

The information on youth unemployment is given in Annex Table B4. It may be recalled here that the total number of unemployed persons in the country more than doubled during the 1990s: from around 1 million in 1990-91 to 2.2 million in 1999-2000. The bulk of the unemployed labour, however, belongs to the youth labour category. During 1990-91, 0.48 million of the total unemployed labour (48 per cent) belonged to the youth labour force. The share of unemployed youth labour in total unemployed labour increased to 63 per cent in 1999-2000 revealing that 1.4 million out of a total of 2.2 million unemployed persons are youth. The trends are similar for both female and male youth as well as in rural and urban areas.

For the youth labour, the disadvantaged situation is also reflected in the high and increasing vouth unemployment rate compared with the overall unemployment rate in the country. While the unemployment rate for the labour force as a whole increased from 2 per cent to 3.7 per cent during the 1990s, the youth unemployment rate was recorded at 15 per cent for the usual definition and 11 per cent for the extended definition in 1999-2000. Both female and male youth unemployment rates increased sharply as well as the youth unemployment rates in both rural and urban areas.

The educational status of the unemployed youth labour force during 1999-2000 is given in Table 7. It shows that more than 63 per cent of the unemployed youth has secondary or post-secondary and higher education. The situation does not differ much between females and males: 60 per cent of the unemployed female youth has secondary or post-secondary education compared to 66 per cent of the males. 13 In short, the employment situation of the youth labour highlights two important characteristics of the labour market in Bangladesh. First, the problem

Table 7: Educational Status of Unemployed Youth Labour

(thousand)

							(inousand)
		No education	Primary education (grade 1-5)	Secondary education (grade 6-10)	Secondary/ Higher Secondary Certificate	Degree and above	Total
Bangladesh	Both sexes	176	332	466	331	83	1388
8	Female	83	142	163	143	29	560
	Male	93	190	304	188	54	828
Rural	Both sexes	151	269	310	229	49	1009
	Female	65	114	118	102	20	421
	Male	86	155	192	127	29	588
Urban	Both sexes	25	62	156	102	34	380
	Female	18	28	44	41	9	139
	Male	7	35	112	61	25	240

Source: 1999-2000 Labour Force Survey, BBS

¹³ Among others, one factor that may have contributed to the high unemployment rate of the educated youth is that the educated youth is less likely to move into the 'discouraged workers' category and withdraw from the labour force. They are more likely to seek employment and not discouraged just because their unemployment rate is high relative to other working age populations since the group belongs to the earlier stage of their life cycle.

of unemployment mostly affects the youth labour in Bangladesh. This suggests that, for addressing the worsening unemployment situation, the economy needs to generate employment opportunities for the youth at a much faster rate compared with the past. *Second,* the large majority of the unemployed youth are educated who are deprived of employment opportunities largely due to mismatch between supply and demand in the labour market, inappropriate and inadequate skills to effectively perform in the labour market and the slow pace of job creation, particularly in the formal sector. The policy implications are clear: in order to meet the challenges in the labour market, Bangladesh needs to create jobs for the educated youth at a rapid rate, which will come mostly through rapid expansion of productive and skill-intensive formal and informal sector activities.¹⁴

3.3 Child Labour

Child labour is an issue of growing concern in Bangladesh. The precise estimate of the incidence of child labour is, however, difficult to arrive at, particularly in view of the diversity of work in which the child labour is involved in both rural and urban areas. In Bangladesh, child labour is usually defined as those children in the age group 5-14 years who were found to be working during the survey reference period (12 months preceding the day of the survey). This means that a child will be taken as a child labour if he/she was found either working one or more hours for pay or profit or working in a family farm or enterprise during the reference period, or was found not working but had a job or business from which he/she was temporarily absent during the reference period.

The information on child labour, as derived from two Child Labour Surveys (conducted in 1995-96 and 2002-2003) and the Labour Force Surveys, are given in the Annex (Table C1 to Table C4). Some features of child labour in the country are highlighted in Table 8. According to the Child Labour Survey, total child population (5-14 years) in the country was 34.5 million (28 per cent of the total population) in 1995-96 which marginally increased to 35.1 million, but as a share of total population declined to 26 per cent, in 2002-2003. It may be noted here that the child population was estimated at 32.6 million (26.3 per cent of the total population) in the 2001 Population Census, comprising of 15.4 million girls and 17.2 million boys.

¹⁴ Pre-employment training programmes for skill upgrading are very limited and mostly ineffective at present. Some training programmes are organized at formal, non-formal and informal levels. Formal training is provided within the schooling system at the certificate level (grade 8 + 2 years), diploma level (SSC + 3 years), and degree level (HSC + 3-4 years). Nearly 40,000 students are enrolled in institutions run by different ministries. Non-formal training is provided by the Ministry of Youth and Sports and the Ministry of Women and Children Affairs mainly for self-employment and income generation e.g. in livestock and poultry farming. In addition, there are about 160 small vocational schools (averaging about 25 trainees) which provide short-term (4-6 months) training in skills such as tailoring/sewing, embroidery, bamboo/cane works, electrical, welding, radio/TV, refrigeration, carpentry and similar trades. The NGOs are also involved in various income generating and social development training at the grassroots level. In the private sector, the growth of trade schools is primarily linked with the export of skilled and semi-skilled manpower. Usually, these institutions offer non-formal training of short duration. Informal training is mostly *ad hoc* and given at the workplace. The fact, however, remains that the vast majority who have acquired occupational skills, particularly in the informal sector, have learned their skills through informal apprenticeship or on-the-job training.

¹⁵ Two extreme points in defining child labour may be conceived. At the one extreme, one can count all non-

Two extreme points in defining child labour may be conceived. At the one extreme, one can count all non-educational, non-leisure time of children below a certain age as part of child labour. On the other, child labour may be defined as those involved in full-time employment in an economic activity. A realistic definition may lie between the above two extremes.

¹⁶ See, 1995-96 Child Labour Survey in Bangladesh, BBS. The 2002-2003 National Child Labour Survey, however, adopts a different criteria and estimates child labour as (i) all children aged 5-17 years who are working/economically active excluding those children between 12 and 14 years old who spend less than 14 hours a week on their jobs unless their activities or occupations are hazardous by nature or circumstances; and (ii) 15-17 years old children in the worst forms of child labour or who work 43 hours or more in a week.

The total number of working children, however, declined from 6.3 million to 5 million between 1995-96 and 2002-2003, indicating an overall reduction in the participation rate from 18 per cent to 14 per cent. Although the participation rates for both girls and boys showed declining trends, the decline was sharp for the girls. The share of total children attending school increased by nearly 8 percentage points during the period reaching 83 per cent in 2002-2003.

Table 8: Some Indicators of Child Labour (5-14 years)

	1995-96			2002-03		
	Girls	Boys	Total	Girls	Boys	Total
1. Child Population (thousand)	16,592	17,866	34,455	16,800	18,263	35,063
As % of total population	27.8	28.7	28.3	25.8	26.7	26.3
2. No. of working children (thousand)	2,529	3,769	6,298	1,428	3,564	4,991
Participation rate (%)	15.2	21.1	18.3	8.5	19.5	14.2
3. No. attending school (thousand)	12,664	13,161	25,825	14,376	14,597	28,973
% attending school	76.3	73.7	74.9	85.6	79.9	82.6
4. Broad sector of employment (%)						
Agriculture	63.0	67.1	65.4	59.7	54.7	56.0
Non-agriculture	37.0	32.9	34.6	40.3	45.3	44.0
5. Average weekly hours worked	23.8	26.8	25.6	22.3	30.7	28.5
6. Average daily wage rate (Tk.)	14	17	16	31	33	33
7. Average income of paid workers (Tk./month)	438	507	478	864	992	977

Source: Child Labour Survey, BBS.

In terms of provider of employment, though the importance of agriculture has been declining, it still accounts for 56 per cent of child labour compared to 65 per cent in 1995-96. The intensity of work, as measured by the average hours of work per week, seems to have increased: from 25.6 hours to 28.5 hours over the period (however, declining from 23.8 hours to 22.3 hours for girls but increasing from 26.8 hours to 30.7 hours for boys). Over the period, the average daily wage rate and the average monthly income of the paid child workers more than doubled in nominal terms with no marked variation between girls and boys.

The disaggregated data show that the overall economic participation rate is 2 per cent for the age group 5-9 years (2.1 per cent in rural areas and 1.6 per cent in urban areas) compared to 27.4 per cent for the age group 10-14 years (28.9 per cent in rural and 22.2 per cent in urban areas). The gender differences are also large for the 10-14 years age group: 16 per cent for girls and 37.6 per cent for boys as against 1.7 per cent for girls and 2.3 per cent for boys in the 5-9 years age group. In other words, a total of 0.36 million (0.15 million girls and 0.21 million boys) in the age group 5-9 years and 4.63 million (1.28 million girls and 3.35 million boys) in the age group 10-14 years were economically active in 2002-2003.

¹⁷ One should, however, note that the scope of the survey covered the child population living in the households and excluded street children and children living in institutions such as prisons, orphanages or welfare centres.

Some characteristics of child labour are presented in Table 9. The data show that, out of a total of 4.7 million children who are at work in economic activity, 2.1 million school-attending children are engaged in economic activity while the rest 2.6 million are at work only. Most of the child workers live in the rural areas and work in the informal sector. The significant point is that more than 6 million children are out-of-school of which 3.5 million neither work in economic activity nor go to school. While many of these children may be involved in non-economic activities (e.g. household chores) or may be sick or disabled, it is important to identify the causes of the non-enrollment of such a large number of children and effectively resolve the problems within the education planning system.

Table 9: Characteristics of Child Labour

(thousand)

		· · · · · · · · · · · · · · · · · · ·
Girls	Boys	Total
1,319	3,372	4,691
768	1,786	2,554
551	1,586	2,137
13,825	13,011	26,836
		3,842
•••	•••	125
		3,718
•••	•••	849
	•••	97
		753
1,656	1,880	3,536
1,428	3,564	4,991
2,424	3,666	6,091
748	1,897	2,645
	1,319 768 551 13,825 1,656 1,428 2,424	1,319 3,372 768 1,786 551 1,586 13,825 13,011 1,656 1,880 1,428 3,564 2,424 3,666

Note: The activity status of children in the survey is defined in terms of three categories with a maximum of two levels: (i) at work in economic activity (at work only, at work and at school); (ii) at school and not at work in economic activity; and (iii) neither at work nor at school (household chores, others e.g. sick or disabled, beggar etc.). In the survey, child labour is a narrower concept than economically active children and, using ILO Convention Nos. 138 and 182, child labour is defined as: (i) all children (age 5-11) at work in economic activity; (ii) all children (age 12-14) at work in economic activities minus those in light work; and (iii) all children (age 15-17) in hazardous work and other worst forms of child labour. For our purpose, we have excluded category (iii) in defining child labour.

Source: 2002-2003 National Child Labour Survey, BBS.

3.4 Wages

Daily Wage by Employment Status and Sector

Table D1 in the Annex provides the daily wages for workers in seven sectors—cotton textiles, jute textiles, match, engineering (fitter), vegetable oil, small scale and cottage industry, and construction. The data source gives a distinction between skilled and unskilled workers but, unfortunately, gender differences are not available. Similarly, no information is available on wages in the services sector where most of the job opportunities were created in the last decade and in the readymade garments sector.

Nevertheless, the data reveal substantial differentials across sectors, particularly among skilled workers, in wages. In 2002-03, the nominal wage rate of a skilled worker in the construction sector was 50 per cent and 33 per cent higher than the wage rates of a skilled worker in the small and cottage industry sector and cotton textiles sector respectively. Such differences were, however, much wider (175 per cent and 73 per cent respectively) in 1980-81. Among the unskilled workers, the sectoral difference is relatively narrow compared to skilled workers. The data also show that the wage differential between skilled and unskilled workers, though still large, has declined between 1980-81 and 2002-03 in all sectors.

The daily wage rate of the agricultural labourers is given in Annex Table D2. The most striking feature that appears from the data is the increasing gap between agricultural and non-agricultural wage rates. In 1980-81, a skilled worker in the match factory (whose wage rate was the lowest among all manufacturing industries reported in Table D1) received 1.1 times the daily wage rate of a skilled agricultural worker. The wage rate of a skilled construction worker was 2.4 times and that of a skilled small and cottage industry worker was 0.9 times the wage of a skilled agricultural worker. In 2002-03, the wage rates of a skilled match industry worker, construction worker and small and cottage industry worker were reported 1.5 times, 2.0 times and 1.3 times higher respectively than that of a skilled agricultural worker.

Table 10: Average Daily Wage Rate by Sector

(Taka)

			(Taka)
	Both Sex	Female	Male
Agriculture, Animal Farming, Forestry and	56.71	32.94	60.17
Related Activities			
Fishing	78.50		78.50
Mining and Quarrying	48.18	30.22	80.56
Manufacturing	73.54	38.69	82.99
Electricity, Gas and Water Supply	143.86		143.86
Construction	81.96	43.85	85.57
Wholesale and Retail Trade	70.86	36.56	78.65
Hotel and Restaurants	70.03	39.00	74.46
Transport, Storage and Communication Services	81.26	35.75	83.77
Banking, Insurance and Financial Intermediation	120.11	•••	120.11
Real Estate, Rental and Business Activities	84.00	•••	84.00
Public Administration	80.09	•••	80.09
Education	80.04	65.25	87.93
Health and Social Works	64.56	•••	64.56
Com. Social, Personal and Other Services	70.02	59.37	82.98
Rural	<i>58.73</i>	<i>34.79</i>	62.87
Urban	80.34	<i>58.53</i>	85.08
Bangladesh	61.29	38.07	65.43

Note: The data refer to day labourers aged 15 years and over.

Source: 1999-2000 Labour Force Survey, BBS.

The average daily wage rate of day labourers (aged 15 years and more) by major sectors is given in Table 10. On average, the lowest wage rate is Tk. 48.18 in the mining and quarrying sector (closely followed by Tk. 56.71 in agriculture) and the highest is Tk. 143.86 in electricity, gas and water supply sector. The wage rate in the energy sector is high probably due to employment of relatively more educated and skilled labour in the sector. The daily wage rates in manufacturing and in trade, hotel and restaurants, and several other service sectors are relatively close. The wage rates, however, vary significantly between rural and urban areas and among female and male workers. The average urban wage rate is nearly 37 per cent higher than the rural wage rate

whereas the males, on average, earn 72 per cent more than the females. The gender differences are also wider in rural than in urban areas.

The above indicates the poor availability of data relating to wages in Bangladesh. In particular, the availability of temporal data on important sectors (e.g. different activities in the services sector) is important in order to draw conclusions regarding changes in specific labour markets. It is also important to fill-in these gaps since the importance and weights of many of these sectors are rapidly changing in the labour market.

Wage Regulations

The wage regulations and associated incentive structures are governed by complex processes in Bangladesh. The government-constituted Wage Commissions have the responsibility of determining wages and incentives for the public sector. In the private sector, wages are normally fixed through the collective bargaining process and the guidelines provided by the Minimum Wages Board (MWB).

The wage regulations are linked to the wage determination process which, as mentioned above, differs by sector. In the public sector, collective bargaining on wages and allowances is not allowed. The wages for the workers are centrally determined by the Government on the basis of the recommendations made by the periodically set-up tripartite Wage Commissions (known as National Wages and Productivity Commission, NWPC). The remuneration for the white-collar public employees is also set by the Government on the basis of recommendations of the National Pay Commissions (usually set up at the same time as the Wage Commissions).

In the private sector, the process is rather complex with a very weak institutional mechanism, if at all, in existence in the informal sector. In the formal sector, collective bargaining can take place within the framework of the Industrial Relations Ordinance. The national minimum wages for the private sector industries are also set by the MWB in order to facilitate the process of collective bargaining.¹⁹

The structure of wages of workers and non-manufacturing employees of the state-owned enterprises (SOEs) is given in Annex Table D3. The periodic changes in the pay scales and associated structures are made with the avowed objectives of compensation for the erosion of real wages and better re-alignment of wages with productivity. The minimum wages, as fixed by the MWB, for the workers of 38 private sector industries are given in Annex Table D4.

The above wage determination process, nevertheless, is plagued with various problems. In practice, the recommendations of the NWPCs are neither linked to productivity and profitability of the enterprises nor to a decent subsistence level for the workers. This can partly be attributed to the centralized collective bargaining process that exists in the country.²⁰

¹⁸ In the past, NWPCs were set up in 1973, 1976, 1985, 1992 and 1998. Since 1974, the recommendations of the NWPCs have been made enforceable by the State-Owned Manufacturing Industries Workers (Terms and Conditions of Service) Ordinance.

¹⁹ The Minimum Wages Board is a permanent body in the Ministry of Labour and Manpower which has been recommending minimum wages for different private sector workers since 1960.

²⁰ Such a process, however, can strengthen the labour's position at least in two ways. First, the trade unions can increase their monopoly power in a centralized system as well as the bargaining power of all workers, including the weak groups, in the process of negotiation. The system can also effectively reduce the flexibility of the employers to re-allocate and/or adjust the work force in response to short-term shocks. This, in turn, may reduce the rate of job creation and increase the segmentation of labour. Second, the chances of bargaining failures are reduced since the Government would be more inclined to avoid any destabilizing situation due to political agitation of the workers in response to such an outcome. In a centralized system, wage determination is likely to be guided more by non-economic factors rather than based on economic choices.

In Bangladesh, the wage determination policies in the public sector are important for the private sector as well since the private sector wages closely follow the public sector trends. This is particularly true for those industries where the public sector still retains a large share e.g. jute textiles. A move towards ensuring a close link between wages and productivity can be facilitated by a more decentralized system that can organize collective bargaining at the sector/establishment level. This will permit setting wages at par with labour performance and introduce wage differentials that are related to differences in productivity across industries.²¹

Over the years, increasing trends can be observed for the nominal wage rates of both skilled and unskilled workers but, in real terms, these wages have fluctuated widely across sectors and between skilled and unskilled labour. In Bangladesh, as mentioned earlier, wages are not indexlinked to any economic indicator (e.g. cost of living) and 'escalation clause' or automatic wage adjustments to inflation is also not practiced. In practice, with the prevailing institutions for wage fixation, the periodic revision of wages provides only partial compensation for the loss in real wages. Moreover, the degree of adjustments to inflationary losses varies with the grade of workers, usually lower grade workers benefiting more than the higher grade workers. On the whole, despite several revisions since the 1970s, the wage level of all workers remains low mainly due to limited labour demand in the face of an 'abundant' supply.

Moreover, it is important to recognize the present compulsion which requires that the wage and income policies should not be seen in isolation of the broader economic and social policies and independent of external developments in order to ensure rapid growth and maintain global competitiveness. Similarly, one needs to acknowledge that the wage differentials across industries and regions as well as the gender-related wage differences reflect, along with variations in human capital endowments, the influence of a host of inter-acting factors such as the inter-industry composition of occupations, regional differences in the industrial structure, occupational mix of the working populations, differential demand intensities across skills and occupations, wage discrimination (e.g. in the case of gender), and the nature of contract (e.g. existence of time and piece rates). It is important, therefore, to examine the complexities of the labour market in a comprehensive manner in explaining wage rates and associated movements in wages over time.

3.5 Gender Inequities

The data on the indicators have been differentiated from the gender perspective in relevant tables depending on availability. In this section, we shall take a close view on some of the major indicators based on the most recently available data from the 1999-2000 Labour Force Survey (LFS).

²¹ The present centralized wage determination process also has in-built factors that may explain the high degree of politicization of the trade unions in Bangladesh. Under the existing system, the Government has the right to accept, reject or amend the recommendations of the NWPC and the workers can express their grievances only through strikes or agitation. The absence of any regular wage bargaining system through which the workers can settle their legitimate claims at a decentralized level and the direct affiliation of the trade unions with the political parties are factors that contribute to conflicts among the workers' groups; loss of competitiveness, productivity and employment; and the emergence of the trade unions more as organs of the 'parent political parties' rather than promoting the interests and welfare of the workers.

According to the 1999-2000 LFS data, the gender difference in economically active population is quite high (Table 11). For the usual definition, out of a total of 40.7 million (age 15 years and over), females constitute only 8.6 million (21 per cent) of the economically active population. The number rises to 20.1 million for the extended definition which is around 37 per cent of the total. The share of female employed labour in total employed labour likewise varies between 20 per cent and 37 per cent for the two definitions. This shows that 27.3 million out of 33.5 million persons (82 per cent) who are not in the labour force are women if the usual definition is considered. The share slightly declines to 76 per cent for the extended definition.

Table 11: Gender Differences in the Labour Force

(thousand)

	Usual definition			Extended definition			
	Female	Male	Total	Female	Male	Total	
1. Economically active population	8,558	32,171	40,728	20,061	33,453	53,514	
2. Employed population	7,881	31,100	38,981	19,384	32,380	51,764	
3. Unemployed population	675	1,071	1,747	677	1,073	1,750	
4. Not in labour force	27,319	6,149	33,468	15,815	4,867	20,682	
5. Sectoral distribution of employment							
Agriculture	3,639	16,146	19,785	14,905	17,266	32,171	
Mining & Quarrying	79	95	174	188	107	295	
Manufacturing	1,387	2,334	3,721	1,432	2,351	3,783	
Electricity, Gas & Water Supply	18	116	134	18	116	134	
Construction	96	999	1,095	100	999	1,099	
Wholesale & Retail Trade	459	5,181	5,640	464	5,288	5,752	
Hotel & Restaurants	42	471	513	43	479	522	
Transport, Storage & Communication	46	2,425	2,471	77	2,432	2,509	
Bank, Insurance & Financial Inter.	23	213	236	23	213	236	
Real Estate, Rental & Business Act.	23	144	167	23	144	167	
Public Administration	74	715	789	74	715	789	
Education	252	790	1,042	253	790	1,043	
Health & Social Work	56	238	294	56	238	294	
Com./Social, Personal & Other Serv.	1,687	1,233	2,920	1,728	1,242	2,970	
Total	7,881	31,100	38,981	19,384	32,380	51,764	

Note: Labour force aged 15 years and over.

Source: 1999-2000 Labour Force Survey, BBS.

The data also indicate that the sectoral pattern of employment of female workers is somewhat more diversified. For the usual definition, more than 46 per cent of the female workers is employed in the agriculture sector compared to 52 per cent for the male workers. The shares, however, rise to 77 per cent for females but marginally increase to 53 per cent for males for the extended definition of the labour force indicating the overwhelming predominance of women in household-based and subsistence production activities.

The employment status shows that the overwhelming majority (34 per cent of female workers compared to only 12 per cent of the male workers in case of usual definition and 73 per cent females compared to 10 per cent of the males in case of extended definition) belongs to the

unpaid family helper category especially in the rural areas (Table 12). Overall, this means that out of about 19 million employed female workers over 15 years of age, only about 5 million are paid remuneration for their work.

Moreover, since this category of workers spends significantly less time working than others, underemployment rate is also much higher among the female workers. In reality, for the usual definition, 53 per cent of the female workers worked less than 35 hours per week in 1999-2000 compared to 7 per cent of the males. For the extended definition, similar share is 71 per cent for the females and 8 per cent for the males. Female workers are more concentrated in the informal sector (84 per cent for the females compared to 73 per cent for the males). Female workers,

Table 12: Employment Status of Female and Male Workers

(thousand)

	Us	ual definit	ion	Exte	nded defir	nition
	Female	Male	Total	Female	Male	Total
A. Sector						
Public/Autonomous	273	2,023	2,296	287	2,040	2,327
Private Formal	922	6,346	7,268	1,056	6,413	7,469
Private Informal	6,659	22,670	29,329	17,970	23,860	41,830
Non-Profit Institutions	38	48	86	81	57	138
Total	7,892	31,087	38,979	19,394	32,370	51,764
B. Status						
Self-Employed/Own Account Worker	2,130	16,040	18,170	2,130	16,040	18,170
Employer	11	86	97	11	86	97
Employee	1,617	4,917	6,534	1,617	4,917	6,534
Unpaid Family Helper	2,703	1,986	4,689	14,206	3,269	17,475
Day Labourer	1,431	8,058	9,489	1,431	8,058	9,489
Total	7,892	31,087	38,979	19,395	32,370	51,765

Note: Labour force aged 15 years and over.

Source: 1999-2000 Labour Force Survey, BBS.

however, represent nearly 59 per cent (for the extended definition, which is 44 per cent for the usual definition) of the employment in the non-profit institutional sector.

In the case of non-agricultural sectors, women are more concentrated in manufacturing and in community, social, personal and other services sectors. Two sectors are, however, highly dominated by female workers: mining and quarrying (45 per cent of all workers are women as per the usual definition but 64 per cent for the extended definition), and the community and other services sector (of the total, 58 per cent are females for both definitions). The share of female workers in agriculture is 18 per cent for the usual definition which rises to more than 46 per cent for the extended definition. In manufacturing, the female's share is 37 per cent and 39 per cent for the usual and extended definitions respectively. Female workers are relatively less concentrated in construction, trade, hotel and restaurants, transport and most other services sectors.

In terms of earnings, the paid female workers receive much less compared to their male counterparts. In the case of daily wage labour, as already noted, the average male wage in rural areas is more than 80 per cent higher than the average female wage. In urban areas, similar difference is 45 per cent. For the self-employed persons, 66 per cent of the females compared to only 7 per cent of the males earn Tk. 1000 or less per month. On the other hand, only 15 per cent female self-employed workers earn more than Tk. 2500 per month while similar share is 59 per cent for male workers. The disadvantaged situation of women is also evident in the case of wages and salaried (employee) persons. In this category, 61 per cent of the females compared to 16 per cent of the males earn Tk. 1000 or less per month. Similarly, only 18 per cent females in the category receive more than Tk. 2500 per month whereas the share is 53 per cent in the case of male employees. The average monthly earning of all male employees is more than twice that of the female employees (Tk. 3340 and Tk. 1581 respectively). In view of the persistence of low wages for the female workers and significant gender differences across all sectors and all categories of workers in the labour market, it is important for Bangladesh to ensure better-paid work along with better-paid employment opportunities for women to promote growth with equity and address the gender-related concerns of human rights, efficiency and well-being.

3.6 Employment, Wages and Productivity in Modern Manufacturing

At the aggregate level, Bangladesh's GDP grew at an average rate of 4.8 per cent per year during the 1990s compared to 3.7 per cent during the 1980s. Between 1991 and 2000, the annual employment growth rate was around 1.6 per cent implying that the average labour productivity increased by about 3 per cent per year during the 1990s. The performance, however, differed greatly across different sectors.

In terms of value added, the share of agriculture in GDP declined from 29.2 per cent in 1990-91 to 25.6 per cent in 1999-2000. Its average contribution to the incremental GDP of the period was about 19 per cent. On the other hand, the share of industry rose from 21 per cent to 25.7 per cent and that of services declined marginally from 49.7 per cent to 48.7 per cent during the same period. The contribution to incremental GDP was 34 per cent for industry and 47 per cent for services. This shows that most of the growth in GDP in the 1990s is explained by the industry and services sectors.

A contrasting picture, however, emerges in the case of sectoral employment. While the structural change in terms of production was rather rapid in the 1990s, sectoral change in employment was slow. In 1999-2000, more than 62 per cent of the employed labour is involved in agriculture compared to 66 per cent in 1990-91 implying that more than six out of ten employed persons can still be found in agriculture. However, such sectoral 'imbalances' between production and employment are natural as labour market adjustments require more time due to slow speed of relocation and sectoral migration flows, skill adjustments and other factors. Nevertheless, the differences between growth in output and employment have significant implications on sectoral labour productivity. Some estimates of productivity in the manufacturing sector are given in Annex Tables E1-E2.

The trends in productivity, as measured by the ratio of the indexes of value added and employed population, for the broad sectors are given in Table 13. It shows that the value added per worker in agriculture increased at an annual average rate of around 2.5 per cent during the 1990s while that of the services sector declined due to significant inflow of labour into the sector. It seems that most of the new entrants into the labour force were absorbed in this sector which is structurally diverse in terms of low productivity activities and, in the aggregate, the growth in

value added was more than offset by the growth in the labour force in the sector. The industry sector, on the other hand, showed a strong performance in terms of value added per worker which was contributed both by an increase in value added index and decline in employment index. The global increase in productivity in the industry sector is, however, characterized by inter-industry differences. The available information on employment, wages and salaries for broad groups of manufacturing industry are provided in Annex Tables F1-F4.

Table 13: Index of Productivity by Broad Sectors

(1990-91 = 100)

	Index in 1999-2000			
	Value added	Employment	Productivity	
Agriculture	134.0	108.8	123.2	
Industry	187.1	91.4	204.7	
Services	150.0	153.7	97.6	
Total	153.1	115.8	132.2	

Note: Value added is taken at constant 1995-96 prices. Employment refers to employed labour force 10 years and above as per the extended definition with no adjustments for underemployment. Agriculture includes crop production, animal farming, forestry and fishery; industry includes mining & quarrying, manufacturing, electricity, gas & water supply, and construction; while services include all other sectors. Productivity is measured by the ratio of the indexes of value added and employment.

Source: Statistical Yearbook of Bangladesh, BBS

3.7 General Social Protection and Voice Representation

With high incidence of poverty and deprivation, a large majority of the Bangladeshi people suffer from a lack of access to decent and productive employment, social protection, self-development and organisation, effective political participation, and inability to influence the decision making processes in the society. Along with economic security through employment and access to productive assets, the strategic elements of the anti-poverty agenda in Bangladesh need to cover issues like human development, women's advancement, social protection and participatory governance. These elements are essential in order to provide the access of the poor, who mostly belong to the unskilled and unorganised segment of the labour force, to assets, enhance their voices, and improve other non-material dimension of well-being including security, power, and social inclusion. Good policies that promote productive use of the poor's labour need matching investments in education and health so that the poor can take advantage of the emerging opportunities.²²

The institutional forms of social protection in Bangladesh include several elements which cover both formal and non-formal channels. For instance, there exists the traditional form of social protection in the religion (e.g. *jakat* in Islam and similar philanthropic functions in other religions) which essentially operates on the concepts of need, trust and relations. Unfortunately, no reliable information on the magnitude and impact of this form of social protection which combines welfare and, in some instances, social services is available although it appears that a

²² Public policies designed to expand basic social services e.g. primary education and primary health care can provide two important cornerstones in poverty reduction in the country. First, investment in human resources of the poor has substantial payoffs; and second, with appropriate targeting, the poor can be made to benefit directly from such investments. A comprehensive policy in this respect will provide for the development of human capital, ensure access of the poor to basic services, remove gender discrimination, support effective population policy, and ensure social protection.

large volume of resources is being channeled through such actions through individual efforts. Similarly, the informal societal relationships based on 'accepted' power relations, particularly in the rural society, often provide some protection to the poor especially in times of distress and natural disasters. While such relations are also likely to be characterised by oppressive and exploitative elements, it is difficult to draw any firm conclusions regarding the protective power of such efforts in the absence of credible information.

Since Independence in 1971, the non-government organisations (NGOs) and the civil society have become more visible and development-oriented in Bangladesh along with playing a greater role in social protection. These organisations now form an integral part of the institutional structure for addressing poverty, human rights and other social development issues. The NGOs, in order to support social and economic empowerment of the poor, have vastly widened their activities beyond microcredit to include group formation, formal and nonformal education, training, health and nutrition, family planning and welfare, water supply and sanitation, human rights and advocacy, legal aid and other issues. Many of these activities contribute significantly in providing and/or enhancing the social security of the poor at the grassroots level. For an adequate assessment of the contribution and effectiveness of the NGO efforts in the area, an indepth study is required.²³

From the poverty reduction and social development perspective, along with access to employment and productive assets, social protection mechanisms are important for providing income security to the vast majority of the poor in Bangladesh. In effect, such measures are required to play a dual role that combines both protective and productive factors. For the purpose, the concept of social protection in Bangladesh should cover a broader framework in view of its links with the anti-poverty strategy of addressing the factors that contribute to both deprivation and vulnerability to deprivation in its many dimensions. The concept of decent work, with its multi-dimensional indicators, can therefore provide a comprehensive framework of analysing the social protection issues in the country.

While a comprehensive analysis of the relevant dimensions of social protection in Bangladesh is beyond the scope of the present study, we have covered public interventions in three areas e.g. education, health and employment creation through special programmes in view of the significant roles of these interventions in Bangladesh. In particular, we have concentrated on the trends in the volume of public resources devoted to three areas of general social protection—primary education, primary health care and special employment schemes. In addition, the section provides the incidence of poverty by status of employment of the population and some measure of the participation of the people in professional groups/associations.

Over the years, the volume of resource use by the Government has increased. During the 1990s, total public expenditure (at constant 1995/96 prices) has increased at more than 6 per cent per year. The share of public expenditure in GDP also increased to more than 13 per cent during the end of the decade. The changing composition of public expenditure also reflects the growing importance of the social sectors. The share of social sectors (education, health, and social welfare) in total development expenditure increased to nearly 24 per cent from less than 16 per cent over the last decade.

²³ The Government has also established a Social Development Foundation (SDF) to channel funds directly to the NGOs and other civil society organisations for developing social and related capital using the partnership approach at the local level.

Public Expenditure on Primary Education

Since Independence in 1971, Bangladesh's education policies have focused on dealing with the problems of access, equity and quality recognizing the fact that investments in education is one of the main pillars of developing human capital and accelerating economic growth. For a country like Bangladesh which is yet to secure compulsory primary education, the responsibility of the State is to achieve the goals related to primary education.²⁴

The primary education sector was 'nationalized' in 1973 through which strengthening and improving the primary education system became a part of the State's responsibility. Between 1975 and 2000, the number of primary schools increased by 92 per cent while the number of teachers and students rose by 88 per cent and 111 per cent respectively (Table 14). At the output level, the progress has been rapid in quantitative expansion of primary education e.g. in enrollment rates and in reducing gender differential among primary school students. The gross and net enrollment rates reached 97 per cent and 83 per cent respectively by the late-1990s (Table 15). The country, however, is yet to achieve complete enrollment at the primary level and reduce the drop-out rate which is still extremely high at 35 per cent. In absolute terms, out of the 18 million primary school-aged children, nearly 4 million still remain out-of-school and another 4 million or more drop-out before completing the primary education cycle.

Table 14: Expansion of Primary Education

	1980	1985	1990	1995	2000
No. of schools	42,588	43,588	45,783	62,617	76,809
No. of teachers (thousand)	174.16	183.86	200.06	248.78	309.34
No. of students (million)	8.03	10.08	12.35	16.43	17.67

Source: Bangladesh: Economic Review 2001 (in Bangla), Ministry of Finance.

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mechanism of poverty, the role of the Government is considered important in the education sector in Bangladesh. The premise is also grounded in the fact that the inadequacies in educational investments in the country are caused, in part, by poverty. The poor households, with limited resources, face a difficult trade-off in meeting the educational expense of their children which has a future pay-off at the cost of current consumption that is urgently needed for survival. The educational requirements, particularly of the poor, manifest characteristics of public goods with positive externalities and the Government is, therefore, required to spend more on education to ensure that the poor do not become the victims of both market and government failures.

With a strong view that the lack of education is an important inter-generational transmission

²⁴ Article 17 of the Bangladesh Constitution mentions that it is the responsibility of the State 'to provide uniform, mass-oriented and universal education and to extend free compulsory primary education to all children to such stage as may be determined by the law'. For achieving the goal of universal primary education, the Government has enacted the Compulsory Primary Education Act in 1990.

²⁵ The success in ensuring wide coverage and access to primary education and achieving gender (as well as rural-urban) parity was made possible by interventions on both supply and demand sides including targeted programmes to address specific constraints. Along with the enactment of the compulsory Primary Education Act in 1990, the combined impact of various programmes like the Food for Education Programme, and special programmes for increasing social motivation and physical facilities in schools, and for enhancing school attractiveness and education quality through both the government and NGO efforts contributed to higher enrollments and better achievements.

Table 15: Selected Indicators of Primary Schooling

					(per cent)
	1980	1985	1990	1998	2000
Gross enrollment rate	61	62	72	97	97
Female	46	52	66	95	97
Male	75	72	77	98	97
Net enrollment rate	60	56	64	83	
Female	45	47	60	82	
Male	74	65	68	84	
Student-teacher ratio	54	47	63		57
Repetition rate	18		7	8	•••
Share of pupils reading in grade five	21		47	65	

Source: Bangladesh: Economic Review 2001 (in Bangla), Ministry of Finance.

With emphasis on education, public resources devoted to education have increased over the years (Table 16). Still, despite devoting around 15 per cent of total government spending to education, the level of spending is low at 2.2 per cent of GDP.²⁶

Table 16: Pattern of Public Education Spending

	1985/86	1989/90	1994/95	1998/99
1. Total expenditure (billion Tk. at 1984/85 prices)	7.1	9.5	18.4	20.6
Share (per cent):				
Primary and mass education	49.0	49.6	49.5	43.1
Secondary and higher secondary education	33.6	34.5	39.7	43.3
Technical education	5.3	4.3	1.7	2.2
University education	9.6	8.1	6.2	6.6
Others	2.5	3.5	2.9	4.8
Total	100	100	100	100

Source: Budget Documents, Ministry of Finance.

The distribution of public spending on different sub-sectors of education indicates that the share of primary and mass education has declined since the mid-1990s while the share of secondary education has increased (Table 16). Along with the need to accommodate the increasing demand for continuing education for the cohort that completed the primary education, the trend also reflects a policy shift to expand the provision of secondary education, especially to the girls. Nevertheless, if we consider primary and secondary education as components of basic education, the share of public resources devoted to basic education shows an increasing trend: increasing from 82.6 per cent in the mid-1980s to 86.4 per cent during the late-1990s.

The total and per capita public expenditure on primary education is given in Annex Table G1. In per capita terms, primary education expenditure increased from Tk. 42 at constant 1995/96 prices in 1979/80 to a high of Tk. 152 during the mid-1990s but declined thereafter to Tk.131 in recent years. Overall, it is estimated that the public expenditure per student is US\$ 13 per year at the

²⁶ During the mid-1990s, similar ratio was around 3.7 per cent in India, 3.4 per cent in Sri Lanka, 2.9 per cent in Nepal and between 4-6 per cent in most of the East Asian countries.

primary level, US\$ 27 at the secondary level, and US\$ 155 at the tertiary level whereas the households, on average, spend US\$13, US\$ 73 and US\$ 151 at these levels respectively.²⁷

Despite the increasing trend, public expenditure on primary education is still low in Bangladesh. In particular, more public resources are needed to meet the challenge of bringing all eligible children into the primary schooling system and improve the quality and learning achievements essential for creating a wider and deeper foundation of basic education in the country. ²⁸ Also the fact remains that primary education is not 'free' in the country and the parents of a primary school student need to spend about Tk.1,000 per year as 'concealed costs' which is a considerable burden for a poor family.²⁹

Public Expenditure on Primary Health Care

In the health sector, the emphasis in Bangladesh has been on eradication of communicable and non-communicable diseases primarily through curative and secondarily through preventive interventions. Over the years, the Government has been investing increasing amount of resources in institution building and strengthening of health and family planning services in the country. The main thrust of the health programmes has been the provision of primary health care (PHC) services as a key approach to attain 'Health for All by the Year 2000' which is based on the Primary Health Care Strategy adopted in Alma-Ata 1978.

The government health service in Bangladesh is organized in a four-tier system. Medical colleges (including specialized and district hospitals) represent the two highest tiers of the public health system. The Upazila Health Complexes provide both in-patient and out-patient services and the Union Health and Family Welfare Centres deliver mostly primary health care services. A significant structural change in the health care facilities, moreover, has been the increasing dominance of the private sector: public sector's share in the total health care declined to 12 per cent in 1995 from about 20 per cent in 1984.³⁰ The total public sector expenditure on health is relatively low and averages around 1 per cent of GDP. The total public expenditure on health and family planning, at constant 1995/96 prices, increased from an average level of Tk. 11.8 billion during the first half of the 1990s to more than Tk 16 billion in the late-1990s showing a growth rate of 7 per cent per year during the decade. In per capita terms, public health spending (at constant 1984/85 prices) more than doubled from only Tk 36 during 1985-1990 to Tk 75 in 1999.

²⁷ See Bangladesh: Public Expenditure Review, Poverty Reduction and Economic Management Sector Unit, South

Asia Region, World Bank, Washington D.C. 2002.

28 It is expected that Bangladesh would experience a declining demographic pressure on primary (and secondary) education due to significant decline in fertility. The total fertility rate declined from 6.3 in 1975 to 3.3 in 1997-1999 resulting in decline in population growth rate from nearly 3 per cent per year in the mid-1970s to 1.5 per cent in the late-1990s. As a result, the population in the primary schooling age is likely to decline from 16.7 million in 1999 to 14.2 million in 2005 and 13.6 million in 2008. The number of secondary school age children would also decline. However, in order to expand coverage and improve quality, more resources would be required than spent in the past. ²⁹ See Education Watch2001: Renewed Hope Daunting Challenges—State of Primary Education in Bangladesh, Campaign for Popular Education and University Press Limited, Dhaka, 2002.

³⁰ The government health care facilities delivered only 12 per cent of total health care services used by the rural people of the country. See Begum, S. and B. Sen, Not Quite, Not Enough: Financial Allocation and the Distribution of Resources in the Health Sector, Research Report 167, Bangladesh Institute of Development Studies, Dhaka, 2000.

Table 17: Levels of Public Health Care Spending

(per cent)

				(bei cein
			Average	
		1985/86-1989/91	1990/91-1994/95	1997/98-1998/99
1.	Revenue expenditure			
	Primary	45.3	40.6	42.4
	Secondary	5.6	5.5	7.0
	Tertiary	16.3	15.4	14.0
2.	Development expenditure			
	Primary	60.6	51.0	55.0
	Secondary	17.8	11.0	8.5
	Tertiary	5.7	6.8	13.1

Note: Totals do not add to 100 since expenditures which are cross-cutting and general in nature have not been attributed to specific levels.

Source: Budget Documents, Ministry of Finance.

The share of public spending at different levels of health services can be used as an indicator of relative emphasis in health expenditure. In this respect, a priority to primary health care services could be taken as a reflection of the emphasis on primary health. Some information on the level of public health care spending is given in Table 17.³¹ It shows a somewhat declining trend in the share of expenses of primary health care facilities in both revenue and development budgets of the health sector. Moreover, most of the revenue expenses are used for meeting salary-related and running expenses of health sector institutions with less than 30 per cent available for union and village level facilities and only about 15 per cent for medical and surgical facilities. The development budget of the primary health care services is dominated by vertical programmes (e.g. maternal and child health, expanded programme of immunization, and similar other programmes).

The total and per capita expenditure on primary health care services is given in Annex Table G2. At constant prices, total public expenditure on primary health care increased by more than two-and-a-half times between 1980 and 2002 but, in per capita terms, it increased from Tk. 27 to Tk 48 per year. This reflects that insufficient resources are available for primary health care in Bangladesh. As a matter of fact, for the health sector as a whole, per capita spending is estimated at US\$ 12 per year of which about one-third is channeled through the public sector and the rest comes from private out-of-pocket expenses. The amount falls far short of the level needed for providing even a basic service package. The recent estimate of the WHO Commission on Macroeconomics and Health 2001 indicates that about US\$ 34 per person per year is required on average to meet the essential health intervention costs. It is obvious that Bangladesh needs to scale-up its resource flows to the primary health care services in order to ensure the delivery of high-quality essential health care services, particularly to the poor and the disadvantaged groups.

Public Expenditure on Special Employment Schemes

In a 'labour surplus' economy such as Bangladesh, a specific need is to provide additional efforts to create employment, particularly for those in rural areas with little alternative livelihood

³¹ The categorization adopted for specifying the levels is as follows: primary health care services include upazila/thana health complexes, offices, sub-centres, and family planning offices; union dispensaries and related expenses at upazila/thana level. Secondary health care comprises district level hospitals and dispensaries which provide curative care and referral services. Specialized hospitals and institutions including medical college hospitals constitute the tertiary health care service. It should, however, be pointed out that such a categorization in not entirely satisfactory as the facilities at secondary and tertiary levels do also provide primary health care services.

options, since the growth process, on its own, is unable to absorb the growing labour force. Over the years, Bangladesh has developed a wide range of interventions of direct employment creation through public works and other labour-based infrastructure development programmes. As a part of its poverty reduction strategy, Bangladesh has devoted increasingly more resources to expand the scale and range of activities of such programmes in Bangladesh.

Along with microcredit-based employment programmes which rely more on self-employment generation, other types of programmes cover a broad range of activities: food aid to create safety-nets for the poor, building and maintenance of rural infrastructure, rural development programmes and other targeted programmes. Overall, the targeted approach of the Government includes four broad types of programmes: (i) food assisted programmes; (ii) rural infrastructure development programmes; (iii) microcredit programmes; and (iv) special transfer programmes. These programmes (undertaken both by the Government and the NGOs) generate employment and income for the poor along with empowerment and social integration.

Food Assisted Programmes

Bangladesh has one of the largest systems of targeted food transfer programmes in the world and these programmes act as conduits of transfer to enhance household food security and, in many cases, as a means of promoting human development of the poor. During the 1990s, resources channeled through these programmes have increased significantly (Annex Table G3).³² Of these programmes, Food-for-Works (FFW) Programme, which has recently been monetized by replacing food with cash, generates employment for the poor, mainly in the slack (dry) season through developing and maintaining rural infrastructure e.g. construction and maintenance of earthen roads, excavation of canals, and other work involving earth work. Similarly, the Test Relief (TR) Programme generates employment for the poor mainly in the rainy season (like the FFW but with lighter labour requirements) to address the transitory food insecurity problems of the vulnerable poor during floods and other emergency situations. The size of the TR Programme was 100,000 metric tons of wheat in 2002/03. These programmes largely attract the vulnerable poor and those who depend on daily wages for livelihood due to their self-targeting nature. In FFW, the wage rate is 51.2 kg. of wheat for thousand cubic feet of earth work (TCFEW) by males and 65.2 kg. by females. The present size of the FFW Programme covers about 600,000 metric tons of food grains, mostly wheat.

Rural Infrastructure Development Programmes

The rural infrastructure development programmes support the building and maintenance of rural roads, bridges and culverts, smallscale irrigation structures, creation of trading facilities and networks, and similar activities. The Local Government Engineering Department (LGED) under the Ministry of Local Government, Rural Development and Cooperatives implements the projects. The programmes create employment for the rural poor. The broad type of activities undertaken by LGED and the estimated volume of employment creation are given in Table 18.

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³² The target group of the Vulnerable Group Development (VGD) Programme is the poor and destitute women who receive 30 kg. of wheat per month and training on social and income generating skills for 18 months. At present, nearly 450,000 participants are involved in VGD for whom about 180,000 metric tons of food were distributed in 2002/03.

Table 18: Rural Infrastructure Development Programme under LGED

	Cumulative	1998/99	1999/2000	2000/01	2001/02
	upto June 1998				
Earth road (km)	14,844	5,888	5,525	10,102	4,555
Paved road (km)	11,621	1,946	2,142	3,870	3,255
Bridge/culvert (m)	118,876	34,757	46,488	67,449	50,882
Growth centre (No.)	623	213	176	225	124
Employment Generation	346.4	114.1	156.6	117.3	85.7
(million person days)					

Source: Local Government Engineering Department (LGED).

Another unique programme of 'cash for work' is the Rural Maintenance Programme (RMP) which started in 1983. All the beneficiaries of RMP are women. The Programme employs 41,000 destitute rural women (with land ownership of less than 0.5 acre) from 4,100 unions of 435 upazilas in 61 districts as RMP crews. They are employed on a daily wage basis for maintenance of 15 miles of rural earthen road throughout the year. The RMP crews maintain a total of 42,596 km. of rural roads in the country and remain in the payroll for a period of four years after which they graduate from the Programme. In addition, the crews are organized and provided with training on income generating activities during their involvement with RMP to assist them in livelihood activities.

Microcredit Programmes

Bangladesh is the pioneer in innovating and managing microcredit programmes for income/employment generation along with social development and support activities. Microcredit programmes have a wide network in the country involving both the Government agencies and the NGO sector. The Bangladesh Rural Development Board (BRDB) works through cooperatives and non-formal groups for the small farmers (holding upto 0.5 acre of land) and assetless women and men. During 1991 to 2002, about 1.4 million members under 54,204 societies of 449 upazilas were given Tk. 20,051 million as credit. There exist many other institutions including the NGOs which are involved in microcredit.³³ The Palli Karma Sahayak Foundation (PKSF) disburses microcredit through NGOs, which are known as partner organizations, and till January, 2003 has disbursed Tk. 133,396 million to nearly 4 million persons through 210 partner organizations. The total disbursement of microcredit by the NGOs exceeds Tk. 187,339 million till June 2002 to 12.7 million members. The microcredit activities are, in general, economically efficient which generate a net surplus, though very small in amount, for the poor borrowers. What is impressive about microcredit is its rapid expansion in recent years covering nearly half of the target households (usually defined as those having half an acre of land). The increasing involvement of different government ministries/agencies in

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³³ The *Palli Daridrya Bimochan Foundation* has been established in 2000 for servicing the BRDB programme for the assetless poor. The Foundation provides financial support, skill training and other services for social and economic empowerment of the target group. Microcredit is also provided by different government ministries, departments and agencies, estimated at Tk. 37,771 million till December 2001. The emerging trend is to implement microcredit programmes by almost every ministry and agency. At present, the following ministries/agencies have some form of microcredit operations: Social Welfare; Women and Children Affairs; Labour and Employment; Fisheries and Livestock; Industry; Textiles; Agriculture; Local Government, Rural Development and Cooperatives; Land; Youth and Sports; Prime Minister's Office; Finance Division; and Cabinet Division. The Nationalized Commercial Banks (NCBs) also channel microcredit, the cumulative disbursement being more than Tk. 79,421 million till December 2001.

microcredit operations, however, needs a careful review including the budgetary implications of the loan fund and the institutional capacity of the agencies to monitor and supervise microcredit operations with desired efficiency, impact and viability. It may be a better option to keep involved only specialized agencies having mandate of microcredit activities (e.g BRDB) with such operations. No comprehensive information on employment generation through microcredit programmes are available. But one may presume that, at the least, the self-employment generation would correspond to the number of borrowers of microcredit operations.

Special Transfer Programmes

The special transfer programmes combine different components to provide economic security and address specific constraints and vulnerability of the targeted population. For example, the Ministry of Social Welfare implements poverty alleviation, welfare and rehabilitation programmes for socio-economically and physically disadvantaged and distressed persons. The Ministry of Women and Children Affairs has programmes for assetless women and femaleheaded households. The Ministry of Youth and Sports undertakes youth development programmes to encourage gainful self-employment. Several transfer programmes are also in operation for specific groups, such as old age allowance programme for distressed persons; allowances for distressed widows and poor women abandoned by their husbands; *abasan* project for providing low cost housing to landless and distressed poor in the rural areas; *grihayan tahabil* to solve the housing problem of the homeless poor and low-income people; *asrayan* project for the rootless people to provide self-employment and housing facilities; *Karmasangsthan Bank* for employment generation of the unemployed youth; and housing programme for the poor and the helpless elderly people.

Despite the variety and multiplicity, many of these programmes are often not well-targeted, programme administration is complex and costly resulting in leakages and high delivery costs, objectives are multiple and ill-defined reducing quality and accountability, and monitoring is inadequate with indicators that distort programme objectives. Along with reforms in programme design, increasing the effectiveness of the targeted programmes requires their integration with broader social development efforts e.g. basic health care, education and skill development, and other basic services which are not usually included within these programmes.

Incidence of Poverty by Employment Status

The changes in income poverty during the 1990s are summarized in Table 19. The figures show that, between 1991/92 and 2000, the national head-count index of poverty declined from 58.8 per cent to 49.8 per cent which translates into a modest poverty reduction rate of one percentage point per year.

A declining trend is observed for other poverty measures as well. The changes also show that the progress in reducing the head-count index has been better in the urban areas. The rural areas, on the other hand, displayed a better progress in reducing the depth and the severity of poverty, as captured by the poverty gap and the squared poverty gap indexes respectively.

In the case of income inequality, the Gini coefficient rose considerably, with urban inequality rising faster than the rural inequality. Despite the sharp increase in urban income inequality, faster decline in the urban head-count index was achieved through higher growth in urban income relative to the rural income: in rural areas, real per capita income increased at only 0.5 per cent per year during the 1990s compared to a robust growth of 4.4 per cent in the urban

areas. Nevertheless, the rising inequality remains a major reason as to why the full potential of the poverty reducing effects of the accelerated growth of the period was not translated into reality.³⁴

Table 19: Changes in Poverty and Inequality in the 1990s

		In per cent	
	1991/92	2000	Change per year
Head-count Index			
National	58.8	49.8	-1.8
Urban	44.9	36.6	-2.2
Rural	61.2	53.0	-1.6
Poverty Gap Index			
National	17.2	12.9	-2.9
Urban	12.0	9.5	-2.5
Rural	18.1	13.8	-2.8
Squared Poverty Gap Index			
National	6.8	4.6	-3.8
Urban	4.4	3.4	-2.7
Rural	7.2	4.9	-3.8
Gini Index of Income Inequality			
National	38.8	41.7	0.8
Urban	39.8	45.2	1.5
Rural	36.4	36.6	0.1

Source: 1999-2000 Household Income and Expenditure Survey, BBS

The incidence of poverty in terms of occupational characteristics of the households is given in Annex Tables G4-G7. In general, the differential incidence of poverty of various occupational groups is evident. In terms of occupation, agriculture labour households have a high incidence of poverty as do non-agricultural casual and relatively unskilled workers (Table 20). In both rural and urban areas, the incidence of poverty is significantly high (75 per cent and 67 per cent respectively) for the households headed by casual wage labourers. Of the total number of the poor, 46 per cent in the rural areas and 36 per cent in the urban areas belong to this category. Similarly, households whose heads are self-employed in agriculture and non-agriculture sectors account for 40 per cent and 35 per cent of the poor in rural and urban areas respectively.

Table 20: Poverty Incidence by Occupation of Household Head, 2000

	Rural			Urban			
Occupation	Head count Per cent of		Head count	Per cent of			
	index (%)	Population	Poor	index (%)	Population	Poor	
Casual Wage Labour	74.9	33	46	66.9	20	36	
Salaried Employment	35.1	9	6	24.1	30	20	
Self-employment: Non-agriculture	44.6	18	15	32.2	32	28	
Self-employment: Agriculture	43.3	31	25	47.9	5	7	
Unemployed/Not Working	42.9	10	8	25.9	13	9	
Total	53.0	100	100	36.6	100	100	

Source: 1999-2000 Household Income and Expenditure Survey, BBS

The income profile of the poor households, likewise, shows a high reliance on daily wage labour as the major source of income. For the poorest 20 per cent of the households, for example, daily

³⁴ It has been argued that had the observed rate of growth between 1991/92 and 2000 been distribution-neutral, the head-count index would have fallen by 17 percentage points or almost twice the actual rate of poverty reduction achieved during the period . See, *Poverty in Bangladesh: Building on Progress,* Report No. 24299-BD, Poverty Reduction and Economic Management Sector Unit, South Asia Region, World Bank, Washington D.C., 2002.

wage income provides nearly half of the total income. The above characteristics indicate that labour is the main asset and the income source of the poor in the country. For reducing poverty, the policies, therefore, must focus on increasing the returns to labour in both agriculture and non-agriculture sectors and on creating an enabling environment for the poor to get more remunerative jobs.³⁵

The policy implications of the above highlight the importance of rapid expansion of the non-farm activities, particularly in the rural areas, which will accelerate the pace of labour absorption in relatively larger and wage-labour based enterprises where the wage income of the poor labourers is higher than the return from both farm and self-employment activities.³⁶ The access to non-farm income is particularly important to raise both household income of the poor and enhance the capacity of the poor farmers to invest in agriculture.³⁷

Furthermore, a rapid growth of non-farm activities will lead to a progressive reduction in the dependence of land-poor households on the agricultural labour market thereby increasing both agricultural labour productivity and the wage rates that will facilitate the adoption of productivity-enhancing technologies in agriculture. This will also enhance the returns from non-farm physical and human capital creating greater incentives for the poor households to invest in such capital assets.

Freedom of Association

The freedom of association and the fundamental principles of equality and civil liberties which lie at the root of the democratic polity are recognized in Bangladesh. In particular, the consensus view is that poverty in Bangladesh is a complex phenomenon caused and reinforced by a number of factors, including a lack of access to resources and means of production and the persistence of socio-political processes that generate discrimination and inequality and marginalize the poor and the disadvantaged groups. In this respect, empowerment at the grassroots level is regarded as an important tool for which membership in various formal/informal groups/associations can be effective means of promoting participation of the poor and their effective integration in the development process. In Bangladesh, both the Government and the NGOs, as a part of their overall strategy of helping the poor, have emphasized the group-based approach in which the participants are organized into relatively homogeneous formal and/or informal groups.

In Bangladesh, freedom of association is recognized in the Constitution as a fundamental human right and as such no legal or institutional barrier exists. The poor and other disadvantaged

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³⁵ In this respect, the situation of agriculture deserves special attention since the real wages of agricultural labour has remained more depressed compared to other sectors. With 1969/70 as the base, the real wage rate index in agriculture stood at 112 in 2001/02 compared to 150 in manufacturing and 121in construction.

³⁶ Some recent evidence indicates that the labour productivity even in non-farm activities that require little physical and human capital (like construction work and *rickshaw* pulling) is 10 per cent to 40 per cent higher than the agricultural wage rate. In services and business enterprises, average labor productivity is two to three-and-a-half times higher than the agricultural wage rate. See Hossain, M., *Rural Non-Farm Economy in Bangladesh: A View from Household Surveys*, Paper presented at the Workshop on Agriculture and Poverty, Centre for Policy Dialogue, Dhaka, 2003. The resource-poor households, however, are mostly involved in activities at the lower end of the productivity-scale presumably due to a lack of access to capital, both physical and human.

³⁷ Increased non-farm income of the land-poor households will not only support the productivity-enhancing investments in agriculture that are essential for raising farm incomes, but will also release important internal dynamics in raising household capabilities. It is more likely that farm households having non-farm sources of income will invest greater amount of resources in agriculture and human development inputs than similar households with no access to non-farm income.

groups, however, suffer from a lack of voice and influence due to policies and institutions that limit their participation in the socio-economic processes and which do not create effective mechanisms to act as demand-driven channels serving their interests. The membership in institutions and organizations, in this context, can secure and promote the interests of the poor at both micro and macro levels. Unfortunately, comprehensive information on the issue is not available. Some data on membership in different types of associations by the poor and the non-poor are given in Annex Table G8. The table indicates that women groups, agricultural cooperatives, and credit societies constitute the three most important types of organizations in the country. During 1999, more than 5.5 million households with a total population of 30 million were involved in some form of associations. The information also shows that the non-poor are also significantly involved in some associations which are regarded as the domain of the poor like the groups/organizations of the landless, homeless, and assetless people.

Clearly, the important issue that emerges from the situation indicates the need of having a clear understanding of the target group whose participation and freedom of association is being sought and, above all, what kind of associations should be encouraged in order to be effective. Of necessity, more is not always better and increased participation by all may marginalize the voices of the poor. The quality of participation on the basis of the full flow of information e.g. terms and costs of participation in associations by the poor are important such that membership in associations do not remain instrumental and become effective and sustainable.

3.8 Employment and Labour Standards in the Organized Sector

Employment in Public and Private Enterprises

Reliable statistics on employment in public and private sectors are not readily available. Some information from the 1995-96 and 1999-2000 Labour Force Surveys are provided in Annex Table H1. Two major trends may be noted from the data. First, the level of private informal sector employment is very high, employing more than 75 per cent of the employed labour (usual definition) aged 15 year and over in 1999-2000. In 1995-96, the proportion was 82 per cent. Second, although the formal sector employment is low, the share of private formal employment has remained unchanged at 6 per cent (employed labour 15 years and over and usual definition) between 1996 and 2000, the share of the private formal sector increased from 12 per cent to 19 per cent of total employment over the period. In absolute terms, the private formal sector employed 7.3 million people in 2000 compared to 4.2 million in 1996.

Some disaggregated information from the 1999-2000 Labour Force Survey are given in Table 21 and Table 22. The data reveal significant rural-urban and gender differences. For example, the private informal sector accounts for 82 per cent of employment in the rural areas compared to around 51 per cent in the urban areas. Similarly, 84 per cent of female employment is located in the informal sector whereas the share is 73 per cent for the male employed labour force. The sectoral distribution of informal employment shows that 94 per cent of agricultural employment is informal in nature compared to 47 per cent in industry and 59 per cent in the services sector. Despite the overall dominance of the informal sector, several activities in the industry and services sectors e.g. manufacturing, energy, construction, trade and transport, finance and business services seem to have experienced more rapid expansion of formal employment opportunities especially in the private sector.

Table 21: Employment Sector of Employed Labour Force

(thousand) Public/Autono Private Formal Private Informal Non-Profit Total **Institutional Sector** mous Sector Sector Sector A. Usual definition 38,979 Bangladesh Both sexes 2,296 7,268 29,329 86 Female 273 922 6,659 38 7,891 Male 2,023 6,346 22,670 48 31,087 Rural Both sexes 1.082 4,267 24,865 69 30,284 5,924 29 Female 102 404 5,390 24,359 Male 980 3,863 19,476 41 Urban Both sexes 1,214 3,001 4,463 17 8,695 Female 171 518 1,269 10 1,967 Male 1,044 2,483 3,194 7 6,728 **B.** Extended definition 51,764 Bangladesh Both sexes 2,327 7,469 41,830 139 Female 287 1,056 17,970 81 19,395 Male 2,040 6,413 23,860 57 32,369 4,455 42,308 Rural Both sexes 1,111 36,624 118 Female 114 535 16,009 69 16,728 Male 996 3,920 20,615 49 25,580 Urban Both sexes 1,216 3,014 5,205 20 9,456 12 2,667 Female 173 521 1,961 6,789 Male 1,044 2,493 3,245 8

Note: Employed labour aged 15 years and over. *Source: 1999-2000 Labour Force Survey, BBS.*

Table 22: Sectoral Employment Pattern of Employed Labour Force

(thousand)

					(tilousulu)
		Agriculture	Industry	Services	Total
A. Usual definition					
Public/Autonomous Sector	Both sexes	165	412	1,719	2,296
	Female	10	33	230	273
	Male	155	379	1,489	2,023
Private Formal Sector	Both sexes	972	2,282	4,014	7,268
	Female	93	555	271	919
	Male	879	1,727	3,743	6,349
Private Informal Sector	Both sexes	18,629	2,414	8,286	29,329
	Female	3,533	981	2,146	6,660
	Male	15,096	1,433	6,140	22,669
Non-Profit Institutional Sector	Both sexes	19	17	50	86
	Female	11	10	17	38
	Male	8	7	33	48
B. Extended definition					
Public/Autonomous Sector	Both sexes	187	417	1,723	2,327
	Female	20	38	229	287
	Male	167	379	1,494	2,040
Private Formal Sector	Both sexes	1,109	2,300	4,060	7,469
	Female	221	561	274	1,056
	Male	888	1,739	3,786	6,413
Private Informal Sector	Both sexes	30,841	2,548	8,441	41,830
	Female	14,650	1,098	2,222	17,970
	Male	16,191	1,450	6,219	23,860
Non-Profit Institutional Sector	Both sexes	35	48	56	139
	Female	23	41	17	81
	Male	12	7	38	57

Note: Employed labour aged 15 years and over. Source: 1999-2000 Labour Force Survey, BBS Given the existing structure of the Bangladesh economy, it is probably more realistic to assume that the informal sector will continue to remain the main engine of job creation in the coming decade. At the same time, the recent evidence also seems to indicate that the formal sector, especially in the private domain, has started to expand and create new employment opportunities. As noted earlier, the private formal sector employment increased by more than 3 million between 1996 and 2000. This is a desirable transformation and, in order to support the process, it is important to understand the underlying dynamics and the factors that influence the occupational choices and earnings in the segmented labour market and the mobility of labour from the informal to the formal sector.

Wages and Salaries

The information on wages and salaries in the manufacturing sector, as reported in the Census of Manufacturing Industries, are given in Annex Table H2 and Table H3. It should, however, be noted that this does not give a comprehensive picture of wages and salaries in the formal manufacturing enterprises since the coverage of the data is limited to the reporting factories. Moreover, the extent of coverage is difficult to ascertain as the cases of non-reporting are not known and such cases vary for different industry groups. Although the total number of manufacturing enterprises is not given, the number of reporting factories increased from 26,446 to 29,573 between 1991-92 and 1997-98.

The broad trends in employment cost in the manufacturing sector can be seen in Table 23. In nominal terms, the per employee cost increased by nearly one-and-a-half times between 1981 and 1998 while that for the operatives by around 95 per cent. The increase was, however, much rapid during the 1980s when per employee cost increased by 116 per cent and per operative cost by 115 per cent. The increase was by only 13 per cent for all employees during 1990-1998 and, for the operatives, per labour cost actually declined by about 9 per cent. The total employment cost as a share of gross production value increased from 11.6 per cent to 12.6 per cent during the 1980s while its share in value added rose from 33.5 per cent to 38.5 per cent. The share of employment cost of the operatives in total employment cost increased from 68 per cent to 73 per cent due to increase in the share of operatives in the total number of employees (from 78 per cent to 84 per cent in the 1980s). The trends are somewhat different in the 1990s. The share of the wage-bill of the operatives declined to 61 per cent of the total employment cost in 1997-98 although the share of the operatives in the total number of employees rose to more than 87 per cent. The overall employment cost declined, both as a share of gross production value and value added, revealing higher efficiency of labour use in the formal manufacturing sector.

Table 23:Trends in Employment Cost in Manufacturing Industries

	Employment Cost per Labour (Tk.)		Employment C	ost as % of	Share of cost of operatives	
	All Employees	Operatives	Gross Production Value	Value Added	in total employment cost (%)	
1980-81	10,815	9,484	11.6	33.5	68.4	
1984-85	15,158	13,164	10.2	29.7	67.5	
1989-90	23,386	20,402	12.6	38.5	73.3	
1997-98	26,512	18,541	9.7	27.4	61.1	

Note: For details, see Annex Table H3.

Working Hours Per Week

The average working hour of the total labour force, as indicated while measuring underemployment in Section 3.1, is found to be rather high in Bangladesh: 46 hours per week for the usual definition and 41 hours per week for the extended definition in 1999-2000. Also the distribution of the weekly work hours is uneven with a significant share of the labour force working very few hours and another part working very long hours. For the extended definition, nearly 15 per cent of the labour force (10 years and over) worked less than 20 hours per week while 30 per cent reported working for more than 50 hours per week (5 per cent and 39 per cent respectively for the usual definition).

The average work hours per week of the employed labour force in terms of broad sector of work is given in Annex Table H4. For the usual definition, the work hour is 45 on the average per week, which is 32 for females and 48 for males. The rural urban variation is relatively less with 44 hours and 47 hours in rural and urban areas respectively. For the extended definition, the overall average is 39 hours per week which is 26 hours for females and 47 hours for males. Moreover, the average working hour in the rural areas is substantially reduced to 38 hours per week due to inclusion of several household-based production activities under the purview of the labour force definition. The average working hours in different sectors also vary. For the males, the range is relatively small (between 53 hours and 44 hours) while the average for females has a high of 47 hours in health and social work and a low of 25 hours in real estate and related activities. One may, however, note less variability in working hours in sectors which are more characterized by formal activities compared to the sectors which are more dominated by informal activities (Table 24). For example, the average working hour of female professional/technical workers is 39 per week compared to 46 for their male counterparts whereas female agricultural workers are engaged for 28 hours per week while the male agricultural workers work for 47 hours in a week In fact, the gender differences in work hours are prominent across all occupations indicating significant vulnerability of the female labour force in general.

Table 24: Average Work Hours Per Week by Occupation

	Usual definition			Extended definition			
	Female	Male	Both sexes	Female	Male	Both sexes	
Professional/Technical	39.1	45.8	44.2	37.9	45.7	43.7	
Administrative/Managerial	41.1	49.3	48.6	41.1	49.1	48.5	
Clerical Worker	38.1	47.7	46.6	38.1	47.7	46.7	
Sales Worker	34.6	49.2	48.2	34.5	48.8	47.8	
Service Worker	39.7	52.0	44.9	39.7	51.5	44.8	
Agriculture, Animal Farming,	28.0	47.2	43.3	23.6	45.2	35.0	
Forestry & Related Activities							
Fishing	28.2	45.0	43.5	25.7	43.4	41.5	
Production & Transport Worker	34.5	50.9	46.8	34.1	50.7	46.4	
Total	32.6	48.4	45.0	26.5	47.1	39.4	

Note: Employed labour 10 years and over. *Source: 1999-2000 Labour Force Survey, BBS.*

Job Security

The Department of Inspection for Factories and Establishments, as the labour inspection machinery under the Ministry of Labour and Employment, was created in 1970. The Department is responsible for administration and enforcement of labour laws in Bangladesh relating to working conditions; terms and conditions of employment; service records; hours of work; payment of wages, leave and holidays; and health, safety and welfare of the workers employed in

factories, industrial establishments, shops, commercial establishments, ports and docks, road transport services, and certain plantations.

The responsibility of the Department is to administer and enforce a total of 44 Labour Laws in mills, factories, shops, establishments and all other workplaces in the country. The objective is to ensure better working environment and promote the productivity and welfare of the workers.³⁸ The Department has been allocated a wide range of functions that includes³⁹:

- i) Inspection of factories, shops, commercial and industrial establishments, tea plantations, ports, docks, railways, road transport etc. under relevant labour laws for enforcement of the provisions relating to safety, health, labour welfare, payment of wages, regulations of hours of work, conditions and terms of employment, social security and other welfare concerns of the workers;
- ii) Prosecution against the violators of labour laws in different courts;
- iii) Approval of construction of factories and any extension thereto;
- iv) Approval of layout plans of factories;
- v) Issue of registration/license of factories and realization of fees for the purpose;
- vi) Maintenance of liaison with different Government departments, Employers' organizations and trade unions on enforcement of labour laws;
- vii) Collection of data for preparation of annual and periodical reports as required under different labour laws;
- viii) Assistance to the Government in formulating policies on enforcement of labour laws and framing labour laws including amendments of various Acts and Rules;
- ix) Preparation of reports for the ILO relating to the ratification of ILO Conventions;
- x) Assistance to other international agencies in preparing survey reports relating to labour inspection, wages administration, productivity and related issues;
- xi) Representation of the Government in national and international seminars and meetings on labour-related issues;
- xii) Approval of service rules of the workers as and when applied for by the management of different establishments;
- xiii) Examination and checking of certificates issued by relevant authorities relating to safe operations of gears, derricks, winches, and other accessories of ports for ensuring safety and inspection of ships berthing at Chittagong and Mongla ports for enforcement of safety and welfare provisions of relevant laws.

These 44 Labour Laws include a diverse package covering various aspects of labour. Some of the prominent laws include the Factories Act 1965 and the Rules made under the Act; the Workmen's Compensation Act 1923 and follow-up Rules; the Dock Labourer's Act 1934 and the Dock Labourer's Regulations 1948; the Shops and Establishments Act 1965 and the Shops and Establishments Rules 1970; the Tea Plantation Labour Ordinance 1962 and the Tea Plantation Labour Rules 1977; the Road Transport Worker's Ordinance 1961 and the Road Transport Worker's Rules 1962; the Payment of Wages Act 1936 and the follow-up Rules; the Minimum Wages Ordinance 1961 and the Minimum Wages Rules 1961; the Maternity Benefit Act 1939 and the Maternity Benefit Rules 1953; the Maternity Benefit (Tea Estate) Act 1950 and the Maternity Benefit (Tea Estate) Rules 1954; the Employment of Labour (Standing Orders) Act 1965 and the Employment of Services) Rules 1967.

³⁹ See *Annual Report 2000*, Department of Inspection for Factories and Establishments, Ministry of Labour and Employment, Government of the People's Republic of Bangladesh, Dhaka.

The enforcement mechanism of the laws by the Department usually involves a simple procedure: an Inspector, during inspection, advises the concerned management to rectify the defects/deficiencies and subsequently a notice is issued to the management with advice to rectify the defects/infringements within a specified time. On follow-up inspection, if it is observed that these have been rectified, no action is taken. However, if the defects/infringements are not rectified even after repeated requests in writing, the Inspector files a lawsuit against the employer in the competent court with required jurisdiction.

For carrying out the multi-dimensional functions, the Department is headed by the Chief Inspector of Factories and Establishments who is responsible to the Ministry of Labour and Employment. The Department has three wings. The General Wing is responsible for the implementation of labour laws relating to payment of wages, regulation of work hours, conditions and terms of employment, social security, general administration and similar concerns. The other two wings, called Medical and Engineering Wings, are responsible for implementation of labour laws relating to occupational health and safety in workplace and payment of compensation, wages, maternity and other benefits.

The Department has four divisional, four regional, and 26 branch offices in different places of the country. The number of inspecting staff of the Department is given in Annex Table H5. During 2000, there were only 62 Inspectors for inspection of 18,911 factories and 48 Inspectors for inspection of 168,119 shops and establishments. As one can realize, the number is very limited to cover the wide range of activities throughout the country and perform multifarious responsibilities in a satisfactory manner. The evidence indicates that a large number of factory owners are unaware of the provisions of safety measures in the workplace and awareness development and training for both employers and workers are essential for ensuring occupational safety. Similarly, the adherence to the provisions of the Factories Act and Rules relating to satisfactory standards of industrial health and hygiene by laying down the requirements such as cleanliness, spacing, temperature, ventilation, humidity, lighting, drainage, sanitary condition and other basic amenities requires continuous monitoring and collaborative efforts of both the management and the workers.

The creation of a strong labour inspection machinery will be a pre-requisite of a safe and healthy working environment that can create improved working conditions and ensure the health, safety and welfare of the workers and can contribute greatly to increasing productivity at both enterprise and macro levels.

Trade Union Memberships

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The Director of Labour is also the Registrar of Trade Unions for the country as a whole while the Joint Directors of Labour are the Registrars for their respective administrative divisions (the country at present is divided into six administrative divisions (Dhaka, Chittagong, Rajshahi, Khulna, Barisal and Sylhet). The Director accords registration to the national level trade unions

⁴⁰ The case of tea plantation may be cited as an example. There are 160 tea plantations in the country employing 117,875 workers. There is only one Labour Inspector who is working in the plantation area for a long time. During 2000, the Inspector carried out 50 inspections and detected 95 infringements of the Tea Plantation Labour Ordinance 1962 mostly relating to housing and medical facilities, education, leave and holidays, creche, amusement, working hours, overtime, wages, non-maintenance of prescribed records/registers. It is important to realize that, for one Inspector, it is not possible to enforce the provisions of the Ordinance in an effective manner.

and their federations while the Joint Directors have the responsibility of according registration to the trade unions (and their federations) within their respective divisions.

After the submission of an application for registration of a trade union or a federation, the Registrar examines and scrutinizes the relevant papers and documents submitted with the application. If he/she finds these in order and is satisfied with their validity, the registration is accorded. If the documents are found not in order or incomplete, he/she can reject the application for registration. As per the law, the whole registration process is required to be completed within a period of sixty days.

The number of registered trade unions and their members is given in Annex Table H6. Between 1980 and 2002, the number of trade unions in the country nearly doubled from 3,616 to 6,809 while the trade union membership grew from 1.1 million to nearly 2 million. One may, however, note that the total labour force (10 years and over) was nearly 43 million in the country as per the usual definition in 1999-2000 of which more than 10 million worked in the formal sector, both public and private.

Collective Bargaining

As per the relevant laws, if there is only one trade union in an establishment (or a group of establishments) and if the trade union has at least one-third membership of the total workers of the establishment, the trade union is considered as the collective bargaining agent (CBA) for that establishment.

Where there are more than one registered trade unions in an establishment, the Registrar of Trade Unions holds, upon an application by a trade union which has at least 30 per cent membership of the total employed workers, a secret ballot to determine the CBA for the establishment. The procedure is as follows.

Upon receipt of the application, the Registrar calls upon, by notice in writing, every registered trade union in the establishment to which the application relates, to indicate within a specified time mentioned in the notice whether it wants to become a contestant in the secret ballot to be held for determining the CBA for the establishment. If any trade union fails to indicate its desire within the specified time, it is presumed that it shall not become a contestant in such a ballot.

Every employer is required to submit to the Registrar a list of all workers employed in the establishment as per provision of Section 22 under the Industrial Relations Ordinance 1969. The Registrar can make such amendments, alterations or modifications in the list of workers submitted by the employer as required by any decision given by him/her and/or objections under Section 22(6)(A) of the above Ordinance. After amendments, alterations or modifications, if any, made under Section 22(6)(B) or where no objection is received by the Registrar within the specified time, the Registrar prepares a list of workers employed in the establishment and sends copies thereof to the employer and the contestant trade unions at least four days prior to the fixed date of the ballot. The list of workers prepared under Section 22(6)(C) of the Ordinance is deemed as the list of voters and every worker whose name appears in the list is entitled to vote in the poll to determine the CBA.

The trade union which receives the highest number of votes but not less than one-third of the total number of workers in the establishment, is declared by the Registrar as the CBA for the

establishment. No application for determining the CBA for the establishment is entertained by the Registrar within two years from the date of such a declaration.

The yearly number of CBAs and their membership is given in Annex Table H7.

Strikes and Lockouts

The nature of labour problems is complex in nature and it changes with time and evolution of the industrial structure. As elsewhere, the potential conflict between labour and management in Bangladesh is inherent in the overall socio-economic and industrial organisation of the economy. The important concern, however, is the existence of effective conflict resolution mechanisms that can resolve such conflicts in an atmosphere of cordiality and mutual understanding. An adequate labour-management relationship is an essential pre-requisite for ensuring higher productivity and any lack of co-operation and strained relations between the two partners of production will undermine production in the establishments and consequently the development of the economy.

The Industrial Relations Ordinance 1969 provides for a wide scope to raise industrial disputes by the Collective Bargaining Agents (CBAs) or employers in an organized manner. At any time, if an employer or a CBA apprehends that an industrial dispute is likely to emerge between the employer and any of the workers, the concerned party is required to communicate, under Section 26 of the Ordinance, the concerns to the other party in writing. Within ten days of the receipt of the communication under Sub-section 1 of Section 26, the party receiving the communication shall, in consultation with the other party, arrange a bipartite meeting with a view to reach an agreement on the dispute through dialogue/discussion. If the parties reach a settlement, a memorandum of settlement is recorded in writing and signed by both the parties. A copy of the agreement is also given to the conciliator and the concerned authorities.

On the other hand, if the parties fail to reach a settlement by negotiation under Section 26 of the Ordinance, any of the parties may report the failure of the bipartite negotiation process to the conciliator and request the conciliator in writing to conciliate in the dispute. The conciliator will proceed to conciliate in the dispute within ten days of the receipt of the request. If the conciliator fails to settle the dispute within ten days from the date of receipt of the request, the CBA (or the employer) may, in accordance with the provisions of the Industrial Relations Ordinance 1969, serve on the other party to the dispute a 21 days' notice of strike/lock out as the case may be. However, the CBA is barred from serving any strike notice unless three-fourths of its members have given consent to the strike through a secret ballot specifically held for the purpose.

After receiving the 21 days' notice for strike/lock out, the conciliator is required to call, as soon as possible, a tripartite meeting of the parties to the dispute for the purpose of settlement. If a settlement is arrived at, the conciliator will send a report to the Government along with the memorandum of settlement signed by the parties to the dispute. However, if no such settlement is possible within the period, the conciliator will try to persuade the parties to agree to refer the dispute to an Arbitrator. In the case the parties are agreeable to the proposal, the parties will make a joint request in writing for reference of the dispute to the Arbitrator. The Arbitrator will give the award within a period of 30 days from the date of referral. The award of the Arbitrator shall be final against which no appeal is admissible and the award shall remain valid for a period not exceeding two years.

If no settlement can be arrived at during the course of tripartite conciliation and the parties do not agree to refer the dispute to the Arbitrator under Section 31 of the Ordinance, the workers may go on strike or the employer may declare a lock out on the expiry of the period of the notice as given under the provisions of the Industrial Relations Ordinance 1969 and after issuance of a certificate that the conciliation proceedings by the conciliator have failed.

If the strike/lock out continues for more than 30 days, the Government may prohibit the strike/lock out by an order in writing and forthwith refer the dispute to the Labour Court for adjudication. The available information on industrial disputes resulting in strikes/lock outs are given in Annex Table H8. As can be seen, the information is partial and does not provide a complete picture of the extent of labour disputes in the country. In particular, the very low number of incidents (e.g. only 1 in 1996 and 1998 and none in 1997) reported in the 1990s clearly indicates the high degree of under-coverage that exists in the reporting system.

Non-Wage Benefits

The non-wage benefits of the workers and non-manufacturing employees of the state-owned enterprises (SOEs) are given in Annex Table H9. These cover various 'fringe benefits' including house rent, medical, conveyance/transport, washing, night shift, rotating shift duty, gas and other allowances and festival, profit and other bonuses. The permanent workers/employees are also given contributory provident fund, group insurance, gratuity and other facilities depending upon the terms and conditions of the work.

Retirement Benefits

A public servant is required to retire from service, as per the provisions of the Public Servants (Retirement) Act 1974, on the completion of the fifty-seventh year of his/her age. The details of the rules relating to pension and death-cum-retirement benefits, as revised from time to time, are given in Annex Table H10.

The total pension payment from the revenue budget of the Government is given in Annex Table H11.⁴¹ It shows that the pension payment for the public sector employees increased by 135 times in nominal terms between 1980 and 2001 and, as a share of total revenue expenditure, it rose from 0.5 per cent in 1980 to more than 4 per cent in 2001.

No comprehensive support or benefit programme for the private or informal sector workers currently exists in the country. Although some rural pension schemes are in operation, little is known about their coverage and effectiveness. Given the importance of the issue in terms of vulnerability and crisis-coping dimensions of poverty, in-depth analysis is needed on pension schemes, particularly for the informal sector workers, and on understanding old-age poverty in general. The issue is likely to assume greater importance in the future since (i) the proportion of the aged population (over 60 years) will triple from its current level of around 6.6 per cent of the total population over the next three decades; and (ii) the large proportion of the aged population have little savings, limited informal (family-based) safety-nets, and inadequate sources of income as they are unlikely to find gainful employment in the labour market. The Government, as a part of its targeted programmes under the poverty reduction agenda, has initiated two

⁴¹ The coverage is extremely low (around 1 per cent) which is predominantly focused on public sector workers only.

notable programmes for the poor and distressed persons. Under the old age allowance programme, allowance is paid to ten of the oldest poor persons (at least five of them have to be women) from each ward of almost every union of the country. Under the programme, more than 0.4 million poor and elderly persons from 4,479 unions of 461 upazilas and 135 municipalities (belonging to 'C' category) are provided with allowances. The present total cost is Tk. 500 million per year and the Department of Social Services manages the implementation of the programme.

The distressed women allowance programme targets women who are helpless and deserted by their husbands. Under the programme, 0.2 million poor women are provided an allowance of Tk. 100 per month in 41,526 wards (five women from each ward). The programme cost is Tk. 250 million per year at present.

Occupational Injuries

Occupational injuries are legally reportable as per the provisions of the Factories Act 1965 and the Rules enacted under the Act (1979). All factory owners and management are legally responsible to report all accidents and occupational diseases to the Chief Inspector of Factories under the Act and the Rules. But, in practice, all accidents are not reported and there exists serious under-reporting in the number of occupational injuries. In general, except for the large factories in the organized sector, the general tendency is not to report any injury/accident at all or to grossly under-estimate the reported figures.

The number of injuries in terms of the degree of severity (e.g. minor, serious, and fatal) and the estimated working days lost due to such incidents, as collected by the Department of Inspection for Factories and Establishments under the Ministry of Labour and Employment, is given in Annex Table H12 and Table H13. During the 1990s, the trend has been a decline in the number of reported injuries/accidents from 8,375 in 1990 to only 1,357 in 2001. During the period, the number of minor accidents has remained almost unchanged at around 75 per cent of the total number of such incidents.

Unemployment Benefits

Strictly speaking, no provision exists for unemployment benefits in the country. There are, however, provisions for payment of compensation by certain group of employers to their workmen for injury by accident during the course of employment. Under the Workmen's Compensation Act 1923 (which has been amended in 1980 and 1987), workers whose wages do not exceed Tk. 3,000 are entitled to compensation. If a worker suffers from any occupational disease due to his/her employment, the employer is liable to pay compensation. In Schedule III of the Act, 34 categories of disease have been identified as occupational disease. The workers who are categorized as permanently disabled is entitled to a compensation ranging between Tk. 10,000 and Tk.30,000 depending on his/her monthly wages. In the case of death of a worker, the amount varies between Tk.8,000 and Tk.21,000 as per Schedule IV of the Act. The Act provides the description of injuries with appropriate rating in terms of loss of earning capacity from which the amount of compensation is determined.

The Chairman of the Labour Court is the Commissioner for the Workmen's Compensation Act 1923. The Inspectors under the Factories Act and the Dock Labourers Act are the reporting officers who can inspect the premises, enquire into the causes of the accidents, examine the

records and registers, and report to the Commissioner for any case of non-payment of compensation under the Act.

In the case maternity benefits, there are two Acts governing the payment of benefits to women workers. The Maternity Benefit Act 1939 is applicable to all factories while the Maternity Benefit (Tea Estate) Act 1950 is for the tea estates only. In the preamble of both the Acts, it is maintained that the Act aims to regulate the employment of women for certain periods before and after child birth and to provide for the payment of maternity benefit to them. Subject to the provisions of the Acts, every women employed in the factory/establishment is entitled to, and the employer is liable for the payment of, maternity benefit for a period of six weeks preceding the expected date of delivery and six weeks following the date of delivery. The Inspectors under the Factories Act are also the Inspectors of the Maternity Benefit Acts. It may be mentioned here that the Inspectors under the Factories Act are also the Inspectors of other Labour Laws enforced by the Department of Inspection for Factories and Establishments.

4. Bangladesh's Decent Work Scenario: An Overview

Despite making significant progress in economic and social development since Independence, Bangladesh is yet to go a long way to reduce the socio-economic deprivations and ensure a better life for the vast majority of its population. For the purpose, the creation of enough employment to absorb the growing labour force is a key challenge. Obviously, a better access to employment can generate sustainable impact on poverty when it is accompanied by rising productivity and real wages; wider opportunities for women, youth and other disadvantaged groups; and, above all, the policies are successful in expanding productive and remunerative employment that also fulfills the labour rights, such as the rights to work, employment, social protection and social dialogue in an integrated manner. This, in effect, requires the implementation of the 'decent work' agenda as proposed by the ILO. Such an approach to employment, and labour market development in general, is important for Bangladesh not only as an objective in its own right and a means of ensuring human rights, but also is fundamental to promoting sustainable and poverty-reducing development in the country.

The six dimensions of decent work, as proposed by the ILO, cover both the availability and acceptable scope of work on the one hand and the major elements of the quality of employment on the other. The present analysis provides the current picture, though incomplete in many respects, of the decent work environment in Bangladesh. While there is a need to improve both the coverage and the quality and introduce refinements in the indicators based on existing realities, the decent work scenario as provided under the study reveals several broad concerns of the labour market. While the details are provided in the relevant sections, we shall mention here two major areas which deserve urgent policy attention.

First, the concept of decent work has significant gender implications in Bangladesh since women constitute a vast majority of the labour force, particularly youth labour in many sectors (e.g. readymade garments industries) and women are the worst victims of violations of decent work conditions.

Second, the multi-dimensional concept of decent work that covers, among others, the level, pattern, sustainability and other qualitative dimensions generally reveals the limited applicability of the traditional focus of the employment data (e.g. employment-unemployment dimensions) in

explaining the labour market characteristics in Bangladesh. Nevertheless, the status of youth employment, even in terms of the 'standard' indicators, has significant policy implications.

The nature and extent of employment of the youth is an important indicator of additional employment generating capacity of the Bangladesh economy. Alternatively, the unemployment of youth labour indicates the failure of the growth process to create enough jobs for the new entrants into the labour force and, consequently, the loss of potential income and welfare. The employment profile of the youth labour in Bangladesh shows that, despite a significant level of out-migration to the overseas market, the problem of unemployment mostly affects the youth labour in the country. In 2000, the share of unemployed youth labour in total unemployed labour was 92 per cent. This shows that, for addressing the worsening unemployment problem in Bangladesh, the economy needs to generate employment opportunities for the youth at much faster rates compared with the past.

Moreover, it is revealed that the large majority of the unemployed youth are educated (*e.g.* nearly two-thirds in 2000 have secondary or post-secondary and higher education) who are deprived of employment opportunities due to mismatch between supply and demand in the labour market, inappropriate and inadequate skills to effectively perform in the labour market and the slow pace of job creation, particularly in the formal sector. The policy implications are clear: Bangladesh needs to create jobs for the educated youth at a rapid rate which will come largely through rapid expansion of productive and skill-intensive formal and informal sector activities and for which the promotion of the decent work agenda will be an important facilitator.

5. Concluding Remarks

As per the terms of reference, the main objective of the study has been to assess the availability of the decent work statistical indicators and construct a picture of the decent work environment in Bangladesh. The decent work profile, as presented in the study, shows that the situation in terms of data availability is not discouraging since the information on almost all indicators (though partial in many instances) have been compiled. The major challenge, nevertheless, lies in improving the quality and the coverage of the data. The comparability and consistency of the data over time are major problems as well as the lack of a strong institutional framework to sustain the improvements introduced at discrete times.

The Bangladesh Bureau of Statistics (BBS), as the national statistical organisation, is able to provide the information on all survey-based and national-level indicators, although bringing in more complete coverage and gender and/or spatial dimensions, in many cases, can significantly increase the relevance and usefulness of the data. The Ministry of Labour and Employment is the custodian for most of the labour market related information. In both the organisations, however, the institutional framework for information flows (including tabulation and processing) is somewhat deficient so that the information is not readily available in the public domain.

For progress towards regular constructing and updating of the decent work statistical profile in Bangladesh, it is important to adopt a multi-dimensional approach combining several features:

(i) Effective sensitisation on the benefit of adopting and promoting the decent work agenda as a comprehensive policy approach to labour market development keeping the poverty reduction perspective in view;

- (ii) Bringing in consensus among the data gatherers, policy makers, users and other stakeholders on the indicators appropriate for the country;
- (iii) Introduction of conceptual clarification and statistical rigour keeping ground realities in view;
- (iv) Introduction and/or strengthening of the modules relating to the adopted decent work indicators and specification of appropriate surveys for effective and regular 'piggybacking' of the modules;
- (v) Development of appropriate software/data processing technologies for quick and efficient processing and dissemination of the status of the decent work indicators; and
- (vi) Ascertaining and capacity building of the relevant institutions/agencies with responsibility to provide regular and timely feedback and inputs to the policy makers arising out of the changes in the decent work indicators.

In this respect, several specific actions may be conceived as a follow up of the present study:

- (i) The interactions with the BBS should be taken forward to generate the data/information to cover the identified gaps in the indicators, particularly relating to the quality of employment, for which the information will have to flow from surveys/censuses. For the purpose, specific modules/questions may be designed for inclusion in relevant surveys/censuses in future (including the Labour Force Survey, Household Income and Expenditure Survey, Poverty Monitoring Survey, Census of Manufacturing Industries, Population Census, establishment and other surveys that have already been planned for implementation by the BBS);
- (ii) Similar interactions should be initiated with the Ministry of Labour and Employment in order to streamline the in-house capacity of the information collection mechanisms of the relevant agencies (*e.g.* Labour Directorate, Minimum Wages Board, Department of Inspection for Factories and Establishments) so that regular and credible information flows can be ensured;
- (iii) The information, particularly relating to the labour rights and similar issues where the views of the labourers are important for interpretation and for measuring progress, should be generated with active involvement of labour for which appropriate institutional mechanisms needs to be worked out. The modalities for involvement of the labour unions and their institutions (*e.g.* Bangladesh Institute of Labour Studies) and the owners/employers in the process should be worked out so that credible information can be gathered and disseminated;
- (iv) For prioritising the set of indicators, the compulsions dictated by both national level requirements and the possible ILO need to ensure some degree of consistency for inter-country comparisons may be appropriately combined. In the case of national priorities, the decent work indicators could be specified in terms of several policy-related requirements having significant commonalities, such as benchmarking and monitoring the decent work profile, monitoring the labour market developments as required under the Poverty Reduction Strategy Paper (PRSP) monitoring system, the monitoring requirements of the Millennium Development Goals (MDGs), and similar

- other priority concerns of the policy makers. The important point would be to convince the policy makers on the relevance of the decent work agenda as an integral element of promoting poverty reduction and social development goals; and
- (v) As a part of the institutionalisation process and a component of the dissemination strategy, the organisational responsibilities should be worked out and defined for the regular compilation, publication and dissemination of the decent work profile indicators. To begin with, the relevant section (e.g. Chapter 3: Labour and Manpower) of the annual publication of the BBS (Statistical Yearbook of Bangladesh) may be appropriately revised and its scope widened for explicit coverage of the decent work indicators. Similarly, the Ministry of Labour and Employment may initiate actions to compile a regular 'Bangladesh: Decent Work Profile Annual Report' for monitoring progress and indicating priority areas for action.

For effective implementation of the suggested follow-up actions, it may be useful for the ILO to initiate a project (involving both the BBS and the Ministry of Labour and Employment) under which the above and related issues could be addressed in a comprehensive manner. This would pave the way for adopting and ultimately achieving the country-specific decent work agenda in Bangladesh.

List of ILO Decent Work Indicators 42

Employment Opportunities

- 1. Labour force participation rate
- 2. Employment-population ratio
- 3. Unemployment rate
- 4. Youth unemployment rate
- 5. Share of wage employment in non-agricultural employment

Unacceptable Work

- 6. Children not in school by employment status
- 7. Children in wage employment or self-employment

Adequate Earnings and Productive Work

- 8. Inadequate pay rate (percentage of workers with earnings below half of median)
- 9. Average earnings in selected occupations
- 10. Employees with recent job training

Hours Worked

- 11. Percentage of workers with more than 50 hours of work per week
- 12. Time-related underemployment rate

Stability and Security of Work

- 13. Percentage of workers with tenure of one year or less
- 14. Percentage of workers who are temporary

Balancing Work and Family Life

15. Employment rate for women with children under compulsory school age

Fair Treatment in Employment

- 16. Occupational segregation by sex
- 17. Female share of employment in managerial and administrative occupations

⁴² Anker, R. et. al. 'Measuring Decent Work with Statistical Indicators', *Integration Working Paper No. 2*, ILO, Geneva, 2002.

Safe Work

- 18. Fatal injury rate
- 19. Labour inspection
- 20. Occupational injury insurance coverage

Social Protection

- 21. Public social security expenditure
- 22. Public expenditure on needs-based cash income support
- 23. Beneficiaries of cash income support
- 24. Share of population over 65 benefiting from pension
- 25. Share of economically active population contributing to a pension fund
- 26. Average monthly pension

Social Dialogue and Workplace Relations

- 27. Union density rate
- 28. Collective wage bargaining coverage rate
- 29. Strikes and lockouts (days lost per 1,000 wage workers)

A Statistical Profile of Decent Work in Bangladesh

Terms of Reference

Introductory remarks

The objective is to collect national data on decent work, describe data sources and quality, and suggest alternative variables when data do not exist

The ILO has proposed a broad set of indicators for measuring decent work. They cover the four pillars of decent work and include employment, earnings, hours worked, security of work, fair treatment of employment, safe worh environment, social protection, social dialogue, and work place relations, and unacceptable work such as child labour. Gender is addressed by observing differences between men and women for each of the indicators. Detailed information can be found at: http://www.ilo.org/public/english/bureau/integration/departme/statist/working.htm.

Below is the list of variables for which data should be collected in Bangladesh. It follows the broad ILO guidelines, and reflects the main characteristics of the Bangladesh economy and key areas of national labour policy.

The data collected should be in absolute numbers. The ILO will do estimation of rates, ratios and percentages. Absolute numbers are required because we need to check for comparability across countries and over time, and also because we need to retain some degree of freedom in choosing the rates, ratios and percentages.

All data should be for four categories – rural male, rural female, urban male and urban female. Data are to be collected for the period 1980-2002.

It is important to emphasize most of the employment and wage indicators refer to the total work force (section A-E), whereas many of the indicators concerning social protection and social dialogue (section F-G) are relevant only for the employees in the organized sector.

List of indicators

A. Overall employment situation

- 1. Population;
- 2. Employed population;
- 3. Unemployed population;
- 4. Distribution of the employed population by employment status:
 - Self-employment (including employers, own account workers and unpaid family workers),
 - Casual/irregular/day-to-day wage-employment,
 - Regular wage-employment;

- 5. Distribution of the employed population by sector:
 - Agriculture,
 - Manufacturing,
 - Other industries (mining and quarrying, electricity, gas and water, construction),
 - Services

Note: If available, separate tabulations from household surveys and establishment manufacturing surveys (ONIDO) for variables 1-4. As regards manufacturing surveys, a breakdown should be given by private, government and public enterprises.

- 6. Distribution of the employed population by level of general education (in terms of years of education);
- 7. Distribution of the unemployed population by level of general education;
- 8. Level of underemployment by employment status;
- 9. Youth (15-24 years) employment

(The above list (indicators 1-5) should be used. An additional variable that would be of interest is: population 15-24 years old attending educational/vocational training institutions.)

B. Child (age group: 05-14 years) labour

- 10. Population;
- 11. Number not in school;
- 12. Number in employment;
- 13. Number in unemployed;
- 14. Distribution of the employed children by employment status in each sector.

C. Wages and Productivity

- 15. Daily money wage by employment status rural casual (male, female) in agriculture, rural casual (male, female) in non-agriculture, rural regular (male, female) in agriculture, rural regular (male, female) in non-agriculture, urban casual (male, female) in non-agriculture, urban regular (male, female) in manufacturing;

 Note: if available, separate tabulations of household and establishment surveys.
- 16. Minimum wages by sector (with a description of indexation rules);
- 17. Labour productivity by sector (establishment surveys).

D. Hours worked

18. Distribution of hours worked (1-10, 11-20, 21-30, 31-40, 41-50, 51 and above) by sector. Also, existing regulations regarding hours worked and coverage.

Note: if available, separate tabulations of household and establishment surveys.

E. Gender (There is already a gender breakdown of all variable listed here)

19. Occupational segregation by sex (as defined in the paper referred to on previous page) from ILO's online databases SEGREGAT and OCTOBER INOUIRY.

F. Social protection

- 20. Per capita public expenditure on primary education;
- 21. Per capita public expenditure on primary health care;
- 22. Per worker public expenditure on special employment schemes;
- 23. Incidence of poverty by employment status;
- 24. Total public expenditure on social security;
- 25. Number of persons benefiting from pension, and level of average benefit;

- 26. Fatal occupational injuries;
- 27. Number of persons with unemployment benefits, and level of average benefit;
- 28. Number of labour inspectors, by sectors;
- 29. Job security hiring and firing rules, severance payment rules coverage

G. Social Dialogue

- 30. Number of trade union members;
- 31. Number of workers covered by collective bargaining agreement;
- 32. Strikes and lockouts Number of days lost

Tabulations for many of the above indicators can be prepared using available statistics (the ILO Yearbook or national publications). The data of the ILO Yearbook can be found at http://laborsta.ilo.org. There should/will be a text for each tabulation analyzing the quality of the data (consistency of trends, etc.) and examining changes over time.

Data for some of the indicators must be calculated from uncompiled or unpublished statistics. This may involve requesting special survey or census tabulations from the national statistical office. Each tabulation will have a write-up assessing the quality of the data and analyzing trends

For each indicator the original sources of all data will be described (census, surveys, government registries or other administrative records), as well as the methodology (sources of ILO Yearbook data are found at: http://laborsta.ilo.org/applv8/data/ssme.html?submit=click).

For those indicators without data, tabulations of alternative indicators will be provided.

Annex

Finally, the report is to include a brief analysis of the unemployment rate in Bangladesh and the definition of the informal sector.

Unemployment rate: The unemployment rate of Bangladesh is a poor measure of labour market performance, for reasons that are well known. Which indicator(s) are more effective in describing how the employment situation has evolved over time?

Informal sector: Several definitions have been used to measure the size of the informal sector. This is the main reason why this variable is not included in the above list. Which measure is the most appropriate for Bangladesh?

Concepts and Definitions

The National Labour Force Surveys (LFS) are regularly conducted by the Bangladesh Bureau of Statistics (BBS). Since 1980, eight surveys have been conducted, the latest being in 1999-2000, although some of the previous surveys could not be held at uniform time intervals due to resource constraints and other reasons. The LFS covers all populations aged 10 years and over who were engaged in economic activities as defined by UN System of National Accounts, 1993. All persons covered by the survey are classified, as usual, into three distinct categories, namely employed, unemployed and not in the labour force.

The survey covers the whole of the country disaggregated by urban and rural areas. International concepts and definitions are followed and industry and occupational classifications are based on relevant Bangladesh Standard Classifications, which are comparable to the corresponding international classifications.

Two sets of definitions of economically active population are currently being used, one is the usual or conventional definition and the other is called the extended definition. According to the usual or conventional definition, any person aged 10 years and above who is either employed or unemployed during the reference period and any person of the same age putting in a minimum of one hour's work in family farms/enterprises for pay or profit during the reference period is considered economically active. Household economic activities are not considered as economic activities in the usual definition. On the other hand, according to the extended definition, any person of the same age specification who is engaged in household economic activities such as care of poultry and livestock, threshing, cleaning, boiling, drying, processing and preservation of food etc. with or without pay or profit during the reference period is treated as economically active. Students, disabled persons, armed services personnel, inmates of jails, pensioners, and other income recipients are excluded under both the definitions. Therefore, under the extended definition, a large number of persons particularly women in agro-based rural households in Bangladesh who mostly perform various non-market production activities (as defined by UN System of National Accounts 1993) are included in the economically active population. Naturally, the number of labour force under the extended definition is much higher compared to the usual or conventional definition.

Considering the importance of and basic difference between the two definitions of economically active population, labour force characteristics gathered through the survey are tabulated and presented separately for the two definitions for clarity of understanding and comparison.

The purpose of the survey is to estimate the size and compositions of civilian labour force and its characteristics such as, age and sex specific labour force participation, employment status, hours worked, earnings, duration of unemployment. Some particulars of the educated unemployed are also collected through the survey.

Sample Design

The LFS follows the usual technique adopted by the BBS for conducting various surveys. For example, the 1999-2000 LFS was undertaken using Integrated Multipurpose Sample (IMPS) design. The IMPS design is based on the 1991 Population Census area frame and consists of 442 primary sampling units (PSUs), 252 rural and 190 urban. In the rural areas, the PSU is defined as a mauza and in the urban area as a mohallah with average household size of 250. There are two stages of stratification. At first, five administrative divisions are treated as superstrata and within these superstrata there is the second stage of stratification comprising (i) Rural Areas, (ii) Statistical Metropolitan Areas (SMAs) and (iii) Municipalities. The SMAs and Municipalities constitute urban sample areas. Thus there are 14 strata altogether (5x3 less 1) since there is no SMA in Barisal Division). The samples (442 PSUs) are allocated among the 14 strata as follows.

Administrative	No of	N	Total		
Division	Rural PSUs	Total	SMA	Municipality	PSUs
Barisal	26	10	-	10	36
Chittagong	60	42	32	10	102
Dhaka	69	80	70	10	149
Khulna	29	30	22	8	59
Rajshahi	68	28	16	12	96
Bangladesh	252	190	140	50	442

Note: Chittagong Division comprises of Chittagong and Sylhet Divisions.

In the first stage, a total of 442 PSUs were drawn from the sampling frame with probability proportional to size (PPS). These PSUs were selected from 14 different strata. There were five rural and nine urban strata. In the second stage, 20 households from each rural PSU and 25 households from each urban PSU were selected randomly. Thus, the number of households selected for the rural areas was 5,040 households while, in the urban area, the number of households selected was 4,750. Therefore, the total size of the sample was 9,790 households.

Concepts and Definitions

This section briefly describes the key definitions and concepts adopted in the LFS. The first step is to classify all the persons in the surveyed households into three broad activities/categories or status, such as (i) working persons (employed) (ii) not working persons (seeking and/or available for work) or unemployed and (iii) neither working nor available for work i.e. not in the labour force or inactive). The detailed information such as work status, occupation, industry, hours worked, earnings, sector of work etc. are collected for those categorized as 'working'. The "not working/unemployed" persons are simply asked about the extent of their unemployment.

Activity status of persons 15 years and over as employed, unemployed and outside the labour force (inactive) is current activity status with a reference period of 7 days preceding the date of survey enumeration.

Housing unit/ultimate sampling unit: The ultimate sampling unit for the purpose of the survey is the housing unit. A housing unit is defined as a structure or a part of a structure which is used as a separate living quarter. Generally, a separate living quarter should have its own entrance and kitchen facilities.

Household means a group of persons, related or unrelated, living together and taking food from the same kitchen. The term household and dwelling household are used synonymously.

Household members are defined on a *de jure* basis i.e. they are considered as members of the household if they actually live in the household most of the time. This criterion is deemed necessary to avoid double counting of persons living in more than one residence. For example, if a family member lives, works or is studying away from his family residence he/she is still considered as a member of the household.

Household head is a person who is acknowledged as such by other members of the household.

Economic activity is synonymous with the definition of UN System of National Accounts (SNA) and covers all market production and certain types of non-market production including the processing of primary products for own consumption, own account construction and production of fixed assets for own use. It excludes unpaid activities such as unpaid domestic activities and voluntary community services. The production of goods and services as specified in the SNA comprises the following.

- (a) The production of goods and services normally intended for sale on the market at a price that is designed to cover their cost of production.
- (b) The production of other goods and services which are not normally at a price intended to cover the cost of production, these items range from government services and private non-profit services to household and domestic services rendered by one household to another.
- (c) Specified types of production for own consumption and fixed capital formation for own use.
- (c1) All production of primary products for own consumption covering the characteristics products of agriculture, hunting, forestry and logging, mining and quarrying.
- (c2) The processing of primary commodities by the producers of these items in order to make goods such as butter, cheese, flour, oil, cloth or furniture for their own use whether or not they sell any of these products in the market.
- (c3) Production for own consumption of other commodities only if they are also produced for the market by the same households.
- (c4) All production of fixed assets for own use that is own-account construction of building, roads and similar works as well as fabrication of tools, instrument containers and similar items which have an expected life or use of one year or more.

For convenience, the activities corresponding to (a) and (b) are designated as market production or market activities, while those corresponding to (c1) to (c4) are taken as non-market production or non-market activities. The aggregate of market production and non-market production constitutes the set of economic activities. All other activities are non-economic activities.

Labour force (economically active population): Economically active population or labour force is defined as persons aged 15 years and above, who are either employed or unemployed during the reference period of the survey (preceding week of the day of survey enumeration). It includes:

- employers
- own account works/self-employed persons/commissioned agents
- employees and salaried employees and wage earners, paid family workers
- unpaid family workers
- members of producers co-operatives
- persons not classifiable by status

It excludes disabled and retired persons, income recipients, full time housewives and students, beggars and other persons who do not work for pay or profit at least one hour during the reference week.

Employed person is a person who was either working one or more hours for pay or profit or working without pay in a family farm or enterprise or organization during the reference period or found not working but had a job or business from which he/she was temporarily absent during the reference period.

Unemployed person is a person who was involuntarily out of gainful employment during the reference period but either.

- (a) had been actively looking for a job or
- (b) was willing to work but not looking for work because of illness or believing that no work was available.

Underemployment is the condition whereby a person's employment is considered inadequate in terms of time worked, income earned, productivity or use of his/her skills and the person is looking for additional work in conformity with his/her education or skill to augment income.

Not in labour force/inactive person was a person who was not engaged in any economic activity. Regular full time students though engaged in household activities in leisure time was treated as inactive and remained outside the labor force. Household work also belongs to this category.

Self-employed means a person working for his/her own household farm or non – farm enterprises for profit or family gain. Such persons do not receive any wages or salary for the work performed.

Employer is a self – employed person who may employ one or more persons in a commercial or industrial enterprise. A person employing non – productive servants such as domestic servants was not considered as an employer for the purpose of the survey.

Unpaid family worker is a person who works at least one hour in the reference period (other than household work) without pay or profit in a family operated farm or in a business owned/operated by the household head or other members of the household to whom he/she is related by kinship, marriage, adoption or dependency. The treatment of unpaid family workers is of particular importance in agriculture including fishery and livestock as, in most cases, such holdings are operated in a household basis and members of the household take part in agricultural production. Unpaid family workers who worked at least one or more hours during the reference period were considered as a part of the labour force.

Full -time employee refers to a salaried worker whose services are engaged for the full working hours of the enterprise or establishment or organization in which he/ she works.

Casual worker/day labour refers to a wage earner whose services are solicited only for a periodic time intervals during the reference period.

Regular worker/employee is one who has a regular employment and receives wages or salary from the enterprise or establishment or organization to which he/she is attached for performing assigned work.

Non-regular employment status: This refers to employees (aged 15-64 years) not in regular full time work. Non-regular includes home based workers, casual workers and persons engaged with an employment agency or business and hired out to a third party for carrying out a work mission of limited duration. It also includes persons with training contracts and persons with seasonal jobs.

Temporary employment: It refers that termination of employment is determined by conditions such as reaching a certain date, completion of assignment, return of an employee who has been temporarily replaced, or alternatively that there are employment termination conditions in a fixed term contract that expires on a pre-determined date without notice having to be given by employee or employer.

Total employment: It refers that workers in regular and non regular employment add up to the total employment . i.e.

Total Employment = Regular +Non-regular employment.

Economic participation rate is the ratio of the number of economically active persons to the population of age 15 years and over expressed in percentage.

Activity rate is the ratio of the number of employed persons to the population of age 15 years and over expressed in percentage.

Crude activity rate is the ratio of the economically active population to the total population expressed in percent. In other words, the crude activity rate represents the labour force as per cent of total population.

Refined activity rate is the ratio of the number of economically active persons to the population of aged 15 years and over expressed in per cent. This is also called economic participation rate.

Demographic dependency ratio is the ratio of the population less than 15 years of age plus the population 65 years of age and over to the population of age 15-64 years expressed in percent. That means

Economic dependency ratio is the ratio of the economically inactive population to the economically active population, expressed in per cent. That means

Hours worked is the total number of hours worked during the reference period of the survey. For a person holding more than one job, hour worked is the total of hours worked for all jobs.

Occupation is defined as a type of economic activity which a person usually pursues to earn income in cash or kind. If a person worked in more than one occupations, the occupation in which maximum working hours were spent was regarded as the main occupation. If equal time is spent in two occupations the main occupation was that which provided the larger share of income. Occupation other than main occupation was considered subsidiary occupation. The classification of occupations is based on Bangladesh Standard Classification of Occupations (BSCO).

Industry includes all types of establishments or business in which persons are engaged in producing or distributing goods and services during the reference period. The classification of the industry was adopted from Bangladesh Standard Industrial Classification (BSIC).

Unemployment Rate in Bangladesh

The concepts and definitions as recommended by the International Labour Office (ILO) regarding unemployment and underemployment were used in the 1995-96 and 1999-2000 Labour Force Surveys in Bangladesh. Accordingly, a person of age 10 years and over was considered as unemployed if he/she did not work at all during the preceding week of the survey (even an hour in the reference week) and was actively looking for work or was available for work but did not work due to temporary illness or because there was no work available.

In the specific situation of Bangladesh, the concept of unemployment based on the above definitions needs to be supplemented by the concepts of visible and invisible underemployment.

These terms are defined by the ILO as follows:

Underemployment exists when a person's employment is inadequate, in relation to specified norms or alternative employment, account being taken of his/her occupational skill (training and work experience). Two principal forms of underemployment may be distinguished:

- (i) Visible underemployment is primarily a statistical concept directly measurable by labour force and other surveys, reflecting an insufficiency in the volume of employment. It occurs when a person is in employment of less than normal duration and is seeking, or would accept, additional work.
- (ii) Invisible underemployment is primarily an analytical concept reflecting a misallocation of labour resources or a fundamental imbalance as between labour and other factors of production. The characteristics symptoms might be low income, underutilisation of skill and/or low productivity. Analytical studies of invisible underemployment needs to be directed to the examination of a wide variety of data, including income and skill levels, disguised underemployment and productivity measures (potential underemployment).

The ILO also points out that the countries that have attempted to measure underemployment have faced a number of difficulties. Embedded in the definition of underemployment are normative concepts such as normal duration of work, standard levels of income, skill utilisation and productivity which are difficult to operationalise and subjective elements such as 'whether the person would accept additional work', which elucidate intentions and not actual behaviour. Moreover, the measurement of invisible underemployment is generally found to be impracticable and imprecise, especially in the traditional or informal sector of the economy.

Since the informal sector predominates in the Bangladesh economy, the measurement of underemployment along the above line is difficult. The 1999-2000 Labour Force Survey estimates underemployment on the basis of hours worked. No attempt has been made to estimate invisible underemployment, which is difficult to operationalise.

Source: 1999-2000 Labour Force Survey, BBS.

Informal Sector in Bangladesh

The definition of the informal sector as per the resolution of the Fifteenth International Conference of Labour Statisticians (ICLS) in January 1993 and adopted in the System of National Accounts (SNA 93) states that:

'The informal sector may be broadly characterised as consisting of units engaged in the production of goods and services with the primary objective of generating employment and incomes to the persons concerned. These units typically operate at a low level of organisation, with little or no division between labour and capital as factors of production and on a small scale. Labour relations where they exist are based mostly on casual employment, kinship of personal and social relations rather than contractual arrangements with formal guarantees.'

In Bangladesh, the production units of the informal sector have the characteristic features of household enterprises. The fixed and other assets do not belong to the production units and hence the units, in most cases, cannot engage in transactions or enter into contracts with other units, nor incur liabilities, on their own behalf. The owners have to raise the necessary finance at their own risk and are personally liable, without limit, for any debts or obligations incurred in the production process. The expenditure for production is often indistinguishable from household expenditure of the owners. Similarly, capital goods such as buildings or vehicles may be used indistinguishably for business and household purposes.

The 15th ICLS adopted the Resolution 11 concerning statistics of employment in the informal sector. The resolution provides, among other guidelines, an international statistical standard definition of the informal sector

It is, however, recognised that the definition has to be applied flexibly, and not rigidly, and the adoption of the system to countries in different circumstances should be separately addressed. In order to implement any of the possible methods of sub-sectoring the households sector, individual countries should take their own decisions about what they consider to be the most relevant classification, for example, with regard to location or levels of skill for which international guidelines may not helpful. The IECD (1992) examined the broad categories of institutional units and concluded that production units engaged in the informal economy must belong to the household sector.

Operational Definition

As per the resolution of the 15th ICLS, the following operational definition of the informal sector has been suggested:

For statistical purposes, the informal sector is regarded as a group of production units which, form part of the household sector either as household enterprises or unincorporated enterprises owned by households. The SNA 93 splits these production units into informal own-account enterprises and enterprises of informal employers.

For operational purposes, informal own-account enterprises comprise either the own-account enterprises or only those not registered under specific form of national legislation (e.g. factories or commercial acts or legislation relating to taxation, social security, industrial relations, employer superannuation). Enterprises of informal employers are defined in terms of one or both of the following criteria:

- (i) Size of the unit below a specified level of employment; and/or
- (ii) Non-registration of the enterprises or its employees.

In the light of the definition of the SNA 93, SIAP (Statistical Institution for Asia and the Pacific) has recently developed a video to identify the informal sector by the following characteristics:

- Mostly household operated.
- Small in size.
- Most workers unskilled.
- Escapes Government regulation.
- No set up of accounts, registration, organization and regulations.
- Low productivity.

Operational Definition in Bangladesh

Considering the SNA 1993 as well as the 15th ICLS definition and the specific situation of Bangladesh, the informal sector in Bangladesh can be defined as those economic activities run or operated by the households having the following characteristics:

- operated either in household premises or outside the household with a fixed location or in open air.
- mostly operated by household members or hired labour of less than 5 persons.
- outside the perview of the Government regulation.
- unregistered.

Source: Technical/Working Paper on Informal Sector Statistics, 1997, BBS.

ANNEX TABLES

A. Overall Employment Situation

Table A1: Total Population

(Million) Year **Both Sex** Male Female A. Population Census National 130.03 67.10 62.93 2001 Rural 99.57 50.66 48.91 Urban 30.46 16.44 14.02 111.46 54.14 National 57.32 1991 Rural 89.00 45.11 43.89 Urban 22.46 12.20 10.26 National 89.91 46.30 43.61 1981 Rural 75.82 38.43 37.39 Urban 14.09 7.86 6.23 **B.** Labour Force Survey National 127.50 66.60 60.90 1999-2000 Rural 100.20 52.50 47.70 Urban 27.30 14.10 13.20 59.69 National 121.85 62.16 95.05 1995-96 Rural 48.44 46.61 26.80 13.08 Urban 13.72 National 109.02 57.02 52.00 1990-91 Rural 86.99 44.93 42.06 Urban 22.03 12.09 9.94 97.66 49.82 47.84 National 1984-85 Rural 85.16 43.00 42.16 Urban 12.50 6.82 5.68 National 95.21 48.46 46.75 1983-84 Rural 83.56 42.19 41.37 Urban 11.65 6.27 5.38

Source: Population Census, Labour Force Survey, BBS

Table A2: Civilian Labour Force

Table A2: Civilian Labour Force								
Year		Both Sex	Male	(Million) Female				
A. 10 years and a	hove	Dotti Sca	iviaic	1 cmaic				
1. Population Cen								
Topulation Co.	National	34.2	30.1	4.1				
2001	Rural	25.1	22.4	2.7				
	Urban	9.1	7.7	1.4				
1001	National	30.7	28.4	2.3				
1991	Rural	23.7	22.1	1.6				
	Urban	7.0	6.3	0.7				
	National	23.6	22.4	1.2				
1981	Rural	19.6	18.6	1.0				
	Urban	4.0	3.8	0.2				
	National	20.5	19.6	0.9				
1974	Rural	18.5	17.7	0.8				
	Urban	2.0	1.9	0.1				
2. Labour Force a) Usual Defini		45.04	35.02	10.02				
1999/2000	Rural	34.77	27.31	7.46				
->>>	Urban	10.27	7.71	2.56				
	National	41.73	34.10	7.63				
1995/96	Rural	32.39	26.77	5.62				
	Urban	9.34	7.33	2.01				
	National	35.90	31.00	4.90				
1990/91	Rural	28.00	24.00	4.00				
	Urban	7.50	6.60	0.90				
	National	33.40	29.80	3.60				
1989	Rural	27.70	25.60	2.10				
	Urban	5.70	4.20	1.50				
	National	29.51	26.81	2.70				
1984/85	Rural	25.37	23.14	2.23				
	Urban	4.14	3.67	0.47				
	National	28.49	25.96	2.53				
1983/84	Rural	24.61	22.52	2.09				
	Urban	3.88	3.44	0.44				

Table A2: Continued

		Both Sex	Male	Female
b) Extended	d Definition			
,	National	60.30	37.50	22.80
1999/2000	Rural	49.10	29.70	19.40
	Urban	11.20	7.80	3.40
	National	56.00	34.70	21.30
1995/96	Rural	45.80	27.30	18.50
	Urban	10.20	7.40	2.80
	Notional	51.20	21.10	20.10
1000/01	National	51.20	31.10	20.10
1990/91	Rural	42.50	24.40	18.10
	Urban	8.70	6.70	2.00
	National	50.74	29.76	20.98
1989	Rural	45.06	25.57	19.49
1707	Urban	5.68	4.19	1.49
Labour Forcea) Usual Defin	ition			
		40 -0		0 = 6
1000/0000	National	40.73	32.17	8.56
1999/2000	Rural	31.50	25.09	6.41
1999/2000				
1999/2000	Rural Urban	31.50 9.23	25.09 7.08	6.41 2.15
	Rural Urban National	31.50 9.23 36.05	25.09 7.08 30.67	6.41 2.15 5.38
1999/2000 1995/96	Rural Urban	31.50 9.23	25.09 7.08	6.41 2.15
	Rural Urban National Rural Urban	31.50 9.23 36.05 27.72	25.09 7.08 30.67 23.91	6.41 2.15 5.38 3.81
1995/96	Rural Urban National Rural Urban	31.50 9.23 36.05 27.72	25.09 7.08 30.67 23.91	6.41 2.15 5.38 3.81
1995/96	Rural Urban National Rural Urban efinition	31.50 9.23 36.05 27.72 8.33	25.09 7.08 30.67 23.91 6.76	5.38 3.81 1.57
1995/96 b) Extended D	Rural Urban National Rural Urban efinition	31.50 9.23 36.05 27.72 8.33	25.09 7.08 30.67 23.91 6.76	5.38 3.81 1.57
1995/96 b) Extended D	Rural Urban National Rural Urban efinition National Rural Urban	31.50 9.23 36.05 27.72 8.33 53.51 43.52 9.99	25.09 7.08 30.67 23.91 6.76 33.45 26.31 7.14	6.41 2.15 5.38 3.81 1.57 20.06 17.21 2.85
1995/96 b) Extended D 1999/2000	Rural Urban National Rural Urban efinition National Rural Urban National	31.50 9.23 36.05 27.72 8.33 53.51 43.52 9.99	25.09 7.08 30.67 23.91 6.76 33.45 26.31 7.14	6.41 2.15 5.38 3.81 1.57 20.06 17.21 2.85
1995/96 b) Extended D	Rural Urban National Rural Urban efinition National Rural Urban	31.50 9.23 36.05 27.72 8.33 53.51 43.52 9.99	25.09 7.08 30.67 23.91 6.76 33.45 26.31 7.14	6.41 2.15 5.38 3.81 1.57 20.06 17.21 2.85

Source: Population Census, Labour Force Survey, BBS

Table A3: Employed Labour Force

	i abie A	i3: Employed Labou	ir rorce	
				(Million)
Year		Both Sex	Male	Female
A. 10 years and a	ıbove			
a) Usual Defin	ition			
	National	42.82	33.67	9.15
1999-2000	Rural	33.17	26.37	6.80
	Urban	9.65	7.30	2.35
	National	40.31	33.16	7.15
1995-96	Rural	31.42	26.16	5.26
	Urban	8.89	7.00	1.89
	National	34.91	30.44	4.47
1990-91	Rural	27.66	23.96	3.70
	Urban	7.25	6.48	0.77
	National	32.70	29.40	3.30
1989	Rural	27.20	25.30	1.90
	Urban	5.50	4.10	1.40
	National	28.98	26.43	2.55
1984-85	Rural	24.97	22.87	2.10
	Urban	4.01	3.56	0.45
	National	27.98	25.55	2.43
1983-84	Rural	24.20	22.19	2.01
	Urban	3.78	3.36	0.42

Table A3: Continued

Year		Both Sex	Male	Female
b) Extended De	efinition			
•	National	58.10	36.10	22.00
1999-2000	Rural	47.50	28.70	18.80
	Urban	10.60	7.40	3.20
	National	54.60	33.80	20.80
1995-96	Rural	44.90	26.70	18.20
1770 70	Urban	9.70	7.10	2.60
	National	50.16	30.44	19.72
1990-91	Rural	41.72	23.96	17.76
	Urban	8.44	6.48	1.96
	National	50.15	29.39	20.76
1989	Rural	44.62	25.30	19.32
	Urban	5.53	4.09	1.44
5 years and abo a) Usual Defi				
,	National	38.98	31.09	7.89
1999-2000	Rural	30.28	24.36	5.92
	Urban	8.70	6.73	1.97
	National	34.79	29.82	4.97
1995-96	Rural	26.85	23.36	3.49
	Urban	7.94	6.46	1.48
b) Extended D	efinition National	51.76	32.37	19.39
1999-2000	National Rural	42.31	32.37 25.58	19.39 16.73
1777-2000	Urban	9.45	23.38 6.79	2.66
	National	49.07	30.42	18.65
1995-96	Rural	40.29	23.91	16.38
	Urban	8.78	6.51	2.27

Table A4: Unemployed Labour Force

(Million) Year **Both Sex** Male Female A. 10 years and above 0.87 National 2.23 1.36 1999-2000 Rural 1.61 0.95 0.66 Urban 0.620.410.210.93 National 1.42 0.49 1995-96 0.96 0.61 0.35 Rural Urban 0.46 0.32 0.14National 1.00 0.620.38 1990-91 Rural 0.77 0.49 0.28 Urban 0.23 0.13 0.10 0.60 0.37 0.23 National 1989 Rural 0.45 0.27 0.18 0.05 Urban 0.15 0.10 National 0.53 0.38 0.15 1984-85 Rural 0.40 0.27 0.13 Urban 0.13 0.11 0.020.41 National 0.52 0.111983-84 Rural 0.41 0.32 0.09 Urban 0.11 0.09 0.02B. 15 years and above National 1.75 1.08 0.67 1999-2000 Rural 1.22 0.73 0.49 Urban 0.53 0.35 0.18 0.20 National 1.27 1.07 1995-96 Rural 0.87 0.72 0.15 Urban 0.05 0.40 0.35

Table A5: Employed Population by Employment Status

		1 0 1	J 1 J		(Million)
Year		Employment Status	Both Sex	Male	Female
A. 10 years	and above				
a) Usua	d Definition				
1999-2000	National	Self-employed	24.88	19.43	5.45
		Wage employed	7.72	5.57	2.15
		Day labourer	10.22	8.66	1.56
	Rural	Self-employed	20.18	15.68	4.50
		Wage employed	3.97	3.01	0.96
		Day labourer	9.02	7.68	1.34
	Urban	Self-employed	4.70	3.75	0.95
		Wage employed	3.76	2.57	1.19
		Day labourer	1.20	0.99	0.21
1995-96	National	Self-employed	23.77	19.72	4.05
		Wage employed	6.79	4.98	1.81
		Day labourer	9.76	8.47	1.29
	Rural	Self-employed	19.57	16.19	3.38
	1101101	Wage employed	3.30	2.54	0.76
		Day labourer	8.56	7.44	1.12
	Urban	Self-employed	4.20	3.53	0.67
	010411	Wage employed	3.49	2.44	1.05
		Day labourer	1.20	1.03	0.17
1984-85	National	Self-employed	17.54	16.63	0.91
	- 1000-0-00-	Wage employed	3.21	1.92	1.29
		Day labourer	8.24	7.88	0.36
	Rural	Self-employed	15.51	14.67	0.84
	1101101	Wage employed	2.17	1.19	0.98
		Day labourer	7.29	7.01	0.28
	Urban	Self-employed	2.03	1.96	0.07
	010411	Wage employed	1.03	0.73	0.30
		Day labourer	0.94	0.87	0.07
1983-84	National	Self-employed	15.42	14.73	0.69
		Wage employed	4.99	3.63	1.36
		Day labourer	7.57	7.19	0.38
	Rural	Self-employed	13.78	13.15	0.63
		Wage employed	3.22	2.19	1.03
		Day labourer	7.20	6.86	0.34
	Urban	Self-employed	1.64	1.58	0.06
		Wage employed	1.77	1.14	0.63
		Day labourer	0.36	0.34	0.02
		,			

Table A5: Continued

Year		Employment Status	Both Sex	Male	Female
b) Exten	ded Definition	Status			
1999-2000	National	Self-employed/Own account workers Employer Employee Unpaid family helper Day labourer	18.75 0.10 7.72 21.28 10.22	16.46 0.09 5.57 5.34 8.66	2.29 0.01 2.15 15.94 1.56
	Rural	Self-employed/Own account workers Employer Employee Unpaid family helper Day labourer	14.92 0.05 3.97 19.51 9.02	13.21 0.04 3.01 4.76 7.68	1.71 0.01 0.96 14.75 1.34
	Urban	Self-employed/Own account workers Employer Employee Unpaid family helper Day labourer	3.83 0.06 3.76 1.76 1.20	3.26 0.05 2.57 0.58 0.99	0.57 0.01 1.19 1.18 0.21
1995-96	National	Self-employed/Own account workers Employer Employee Unpaid family helper Day labourer	16.01 0.15 6.79 21.90 9.75	14.42 0.12 4.98 5.79 8.47	1.59 0.03 1.81 16.11 1.28
	Rural	Self-employed/Own account workers Employer Employee Unpaid family helper Day labourer	12.73 0.08 3.30 20.19 8.55	11.50 0.05 2.54 5.19 7.44	1.23 0.03 0.76 15.00 1.11
	Urban	Self-employed/Own account workers Employer Employee Unpaid family helper Day labourer	3.28 0.07 3.49 1.70 1.20	2.92 0.06 2.44 0.59 1.03	0.36 0.01 1.05 1.11 0.17
1990-91	National	Self-employed Wage employed Day labourer	37.32 5.89 6.96	19.33 4.84 6.37	17.99 1.05 0.59
	Rural	Self-employed Wage employed Day labourer	32.35 3.18 6.49	15.66 2.67 5.64	16.69 0.51 0.85
	Urban	Self-employed Wage employed Day labourer	4.97 2.71 0.77	3.57 2.18 0.73	1.40 0.53 0.04
1989	National	Self-employed Wage employed Day labourer	37.81 4.78 7.56	18.56 3.84 6.99	19.25 0.94 0.57
	Rural	Self-employed Wage employed Day labourer	34.68 2.85 7.09	16.43 2.29 6.58	18.25 0.56 0.51
	Urban	Self-employed Wage employed Day labourer	3.13 1.93 0.47	2.12 1.55 0.41	1.01 0.38 0.06

Table A5: Continued

Year		Employment Status	Both Sex	Male	Female
B. 15 years a	and above				
	Definition				
1999-2000	National	Self-employed/Own account workers	18.17	16.04	2.13
		Employer	0.10	0.09	0.01
		Employee	6.53	4.92	1.61
		Unpaid family helper	4.69	1.99	2.70
		Day labourer	9.49	8.06	1.43
	Rural	Self-employed/Own account workers	14.50	12.91	1.59
		Employer	0.05	0.04	0.01
		Employee	3.28	2.60	0.68
		Unpaid family helper	4.09	1.69	2.40
		Day labourer	8.36	7.13	1.23
	Urban	Self-employed/Own account workers	3.67	3.13	0.54
		Employer	0.05	0.04	0.01
		Employee	3.25	2.32	0.93
		Unpaid family helper	0.60	0.30	0.30
		Day labourer	1.13	0.93	0.20
b) Exten	ded Definition				
1999-2000	National	Self-employed/Own account workers	15.81	14.26	1.55
		Employer	0.14	0.11	0.03
		Employee	5.85	4.44	1.41
		Unpaid family helper	4.19	3.27	0.92
		Day labourer	8.80	7.75	1.05
	Rural	Self-employed/Own account workers	12.58	11.38	1.20
		Employer	0.07	0.05	0.02
		Employee	2.81	2.20	0.61
		Unpaid family helper	3.69	2.94	0.75
		Day labourer	7.70	6.79	0.91
	Urban	Self-employed/Own account workers	3.23	2.88	0.35
		Employer	0.07	0.06	0.01
		Employee	3.04	2.23	0.81
		Unpaid family helper	0.50	0.33	0.17
		Day labourer	1.10	0.96	0.14

Table A6: Distribution of Employed Population by Broad Sectors

(Million)

Year		Broad Sector of Employment	Both Sex	Male	(Million) Female
A. 10 years	and above	Employment			
a) Usual 1999-2000	Definition National	Agriculture Manufacturing	21.77 4.29	17.53 2.54	4.24 1.75
		Other industries Services	1.49 15.27	1.30 12.30	0.19 2.97
	Rural	Agriculture Manufacturing Other industries	20.51 2.55 0.98	16.62 1.48 0.82	3.89 1.07 0.16
		Services	9.13	7.45	1.68
	Urban	Agriculture Manufacturing	1.27 1.74	0.91 1.06	0.36 0.68
		Other industries Services	0.51 6.14	0.48 4.86	0.03 1.28
1995-96	National	Agriculture Manufacturing	20.61 3.99	17.85 2.58	2.76 1.41
		Other industries Services	1.14 14.57	1.05 11.69	0.09 2.88
	Rural	Agriculture Manufacturing	19.56 2.42	16.98 1.54	2.58 0.88
		Other industries Service	0.78 8.67	0.71 6.93	0.07 1.74
	Urban	Agriculture Manufacturing	1.05 1.57	0.86 1.04	0.19 0.53
		Other industries Services	0.36 5.91	0.33 4.76	0.03 1.15
1984-85	National	Agriculture Manufacturing	16.71 2.69	16.47 2.03	0.24 0.66
		Other industries Services	0.65 8.93	0.63 7.30	0.02 1.63
	Rural	Agriculture Manufacturing	16.38 2.00	16.14 1.41	0.24 0.59
		Other industries Services	0.43 6.17	0.41 4.91	0.02 1.26
	Urban	Agriculture Manufacturing	0.34 0.69	0.33 0.62	0.01 0.07
		Other industries Services	0.22 2.76	0.21 2.39	0.01 0.37
1983-84	National	Agriculture Manufacturing	16.45 2.48	16.23 1.79	0.22 0.69
		Other industries Services	0.60 8.44	0.59 6.94	0.01 1.50
	Rural	Agriculture Manufacturing	16.12 1.86	15.91 1.22	0.21 0.64
		Other industries Services	0.42 5.80	0.41 4.66	0.01 1.14
	Urban	Agriculture Manufacturing	0.33 0.62	0.32 0.57	0.01 0.05
		Other industries Services	0.18 2.64	0.17 2.29	0.01 0.35

Table A6: Continued

Year		Broad Sector of Employment	Both Sex	Male	Female
b) 1 1999-2000	E xtended Defini National	tion Agriculture Manufacturing Other industries Services	36.67 4.38 1.49 15.53	19.74 2.56 1.30 12.53	16.93 1.82 0.19 3.00
	Rural	Agriculture Manufacturing Other industries Services	34.55 2.61 0.98 9.33	18.75 1.49 0.82 7.62	15.80 1.12 0.16 1.71
	Urban	Agriculture Manufacturing Other industries Services	2.12 1.77 0.52 6.20	0.99 1.07 0.48 4.91	1.13 0.70 0.04 1.29
1995-96	National	Agriculture Manufacturing Other industries Services	34.53 4.09 1.14 14.84	18.38 2.59 1.05 11.75	16.15 1.50 0.09 3.09
	Rural	Agriculture Manufacturing Other industries Services	32.69 2.50 0.79 8.88	17.48 1.54 0.72 6.98	15.21 0.96 0.07 1.90
	Urban	Agriculture Manufacturing Other industries Services	1.84 1.58 0.36 5.96	0.90 1.04 0.33 4.77	0.94 0.54 0.03 1.19
1990-91	National	Agriculture Manufacturing Other industries Services	33.30 5.93 0.58 10.35	16.56 4.24 0.54 9.10	16.74 1.69 0.04 1.25
	Rural	Agriculture Manufacturing Other industries Services	31.04 4.24 0.30 6.14	15.55 2.73 0.26 5.42	15.49 1.51 0.04 0.72
	Urban	Agriculture Manufacturing Other industries Services	2.26 1.69 0.28 4.21	1.01 1.52 0.27 3.68	1.25 0.17 0.01 0.53
1989	National	Agriculture Manufacturing Other industries Services	32.57 6.98 0.77 9.84	17.74 2.49 0.71 8.46	14.83 4.49 0.06 1.38
	Rural	Agriculture Manufacturing Other industries Services	31.26 6.11 0.53 6.72	17.19 1.87 0.48 5.76	14.07 4.24 0.05 0.96
	Urban	Agriculture Manufacturing Other industries Services	1.31 0.87 0.24 3.11	0.55 0.62 0.23 2.70	0.76 0.25 0.01 0.41

Table A6: Continued

Year		Broad Sector of Employment	Both Sex	Male	Female
B. 15 years		• •			
a) Usuai 1999-2000	Definition National	Agriculture Manufacturing Other industries Services	19.99 3.73 1.37 13.87	16.23 2.32 1.20 11.33	3.76 1.41 0.17 2.54
	Rural	Agriculture Manufacturing Other industries Services	18.88 2.27 0.89 8.25	15.41 1.38 0.75 6.82	3.47 0.89 0.14 1.43
	Urban	Agriculture Manufacturing Other industries Services	1.11 1.47 0.49 5.63	0.82 0.94 0.45 4.52	0.29 0.53 0.04 1.11
1995-96	National	Agriculture Manufacturing Other industries Services	16.99 3.54 1.14 13.12	15.61 2.28 1.05 10.88	1.38 1.26 0.09 2.24
	Rural	Agriculture Manufacturing Other industries Services	16.14 2.16 0.78 7.76	14.86 1.35 0.71 6.43	1.28 0.81 0.07 1.33
	Urban	Agriculture Manufacturing Other industries Services	0.85 1.38 0.35 5.36	0.75 0.93 0.33 4.45	0.10 0.45 0.02 0.91
b) Exten	ded Definition				
1999-2000	National	Agriculture Manufacturing Other industries Services	32.57 3.80 1.38 14.03	17.38 2.33 1.21 11.46	15.19 1.47 0.17 2.57
	Rural	Agriculture Manufacturing Other industries Services	30.74 2.31 0.88 8.37	16.52 1.39 0.75 6.92	14.22 0.92 0.13 1.45
	Urban	Agriculture Manufacturing Other industries Services	1.83 1.49 0.49 5.66	0.86 0.94 0.45 4.55	0.97 0.55 0.04 1.11
1995-96	National	Agriculture Manufacturing Other industries Services	30.92 3.63 1.14 13.39	16.15 2.29 1.05 10.94	14.77 1.34 0.09 2.45
	Rural	Agriculture Manufacturing Other industries Services	29.27 2.24 0.78 7.99	15.36 1.36 0.71 6.48	13.91 0.88 0.07 1.51
	Urban	Agriculture Manufacturing Other industries Services	1.63 1.39 0.35 5.40	0.78 0.93 0.33 4.46	0.85 0.46 0.02 0.94

Table A7: Employed Labour by Level of Education

Table A7: Continued

Year			Level of E	ducation				
			No education	Class I-V	Class VI-X	SSC/ HSC	Degree and above	Others
b) Exter	nded Definiti	on						
1999-2000	National	Both Sex	27080	15755	7341	2846	3453	1591
		Male	14738	10046	5183	1992	2780	1400
		Female	12343	5709	2158	853	673	191
	Rural	Both Sex	23767	13217	5577	2078	2156	674
		Male	12804	8297	3858	1429	1715	600
		Female	10963	4920	1719	649	441	73
	Urban	Both Sex	3313	2539	1764	767	1297	917
		Male	1933	1750	1314	563	1065	800
		Female	1380	789	439	204	232	118
1990-91	National	Both Sex	29019	10704	6033	3141	919	343
1//0 /1	rutionar	Male	15487	6881	4390	2581	829	274
		Female	13532	3823	1643	560	90	69
	Rural	Both Sex	25814	8913	4496	1940	330	225
		Male	13408	5485	3092	1508	299	170
		Female	12405	3427	1403	432	31	55
	Urban	Both Sex	3205	1791	1538	1201	589	117
		Male	2079	1396	1298	1073	531	104
		Female	1126	395	240	128	58	13
1989	National	Both Sex	32340	8968	5386	2453	593	404
1,0,	1 (dilondi	Male	16541	5868	3975	2080	544	375
		Female	15799	3100	1411	373	49	29
	Rural	Both Sex	30090	7813	4440	1762	230	281
		Male	15177	4977	3187	1483	215	257
		Female	14913	2835	1253	279	15	24
	Urban	Both Sex	2250	1155	946	691	363	123
		Male	1364	891	788	597	329	118
		Female	886	264	158	94	34	5

Table A7: Continued

Year						Education		
			No education	Class I-V	Class VI-X	SSC/ HSC	Degree and above	Others
B. 15 years	and ahove		education	1- V	V I-A	пъс	above	
	and above l Definition							
1999-2000	National	Both Sex	18308	9499	4655	1936	3055	1525
		Male	13412	7910	4025	1661	2645	1384
		Female	4897	1589	580	275	410	141
	Rural	Both Sex	15564	7660	3319	1298	1821	621
		Male	11608	6463	2956	1143	1601	588
		Female	3956	1196	363	155	220	33
	Urban	Both Sex	2744	1840	1335	638	1234	904
		Male	1804	1447	1119	518	1045	796
		Female	940	393	216	120	190	108
1995-96	National	Both Sex	16619	8924	3122	21174	2804	1203
1993-90	National	Male	13548	7964	2802	1937	2491	1078
		Female	3071	959	320	181	314	125
	Rural	Both Sex	14142	7064	2143	1488	1615	402
	Kulai	Male	11787	6390	1950	1386	1470	378
		Female	2355	673	193	102	145	24
					0.70	(20	1100	
	Urban	Both Sex	2476	1860 1574	979 852	629	1190 1021	801 700
		Male Female	1760 716	286	832 126	551 78	1021	101
1) 17								
b) Exter 1999-2000	nded Definiti		25465	12961	5861	2498	3393	1588
1999-2000	National	Both Sex Male	13741	8644	4320	1828	2737	1400
		Female	11724	4617	1541	669	656	188
	D 1	D 4 G	22420	10002	4202	1005	2115	674
	Rural	Both Sex Male	22420 11935	10902 6884	4393 3177	1805 1302	2115 1682	674 660
		Female	10485	4018	1217	502	433	73
			20.45				1050	
	Urban	Both Sex	3045	2059	1467	693	1278	914
		Male Female	1806 1239	1460 599	1143 324	526 167	1054 223	800 114
		remaie	1239	399	324	107	223	114
1995-96	National	Both Sex	25482	12407	4194	2631	3131	1225
	- 1000	Male	13753	8159	2887	1988	2545	1087
		Female	11729	4248	1307	643	585	138
	Rural	Both Sex	22601	10329	3109	1937	1892	419
		Male	11982	6576	2020	1434	1514	385
		Female	10619	3752	1088	502	378	33
	Urban	Both Sex	2881	2079	1086	695	1239	807
		Male	1771	1586	867	554	1031	702
		Female	1110	496	219	141	208	105

Table A8: Unemployed Labour by Level of Education

(Thousand)

Vaa					Lovel of E	duastis	(1 nous	anu)
Year			No	Class	Level of E		Додиоо	Othora
			No education	Ciass I-V	Class VI-X	SSC/ HSC	Degree and above	Others
A. 10 years	and ahove	1	caucation		VI / X	nse	and above	
	l Definition							
1999-2000	National	Both Sex	466	595	625	398	141	_
		Male	244	363	391	248	107	-
		Female	222	232	334	150	34	-
	Rural	Both Sex	400	482	404	253	65	_
		Male	216	298	241	147	45	_
		Female	186	184	163	106	20	-
	Urban	Both Sex	66	113	221	145	76	_
		Male	28	65	150	101	62	_
		Female	38	48	71	44	14	-
1995-96	National	Both Sex	202	213	459	403	140	_
1336 36	1 (44)101141	Male	93	126	303	300	110	_
		Female	109	87	156	103	30	-
	Rural	Both Sex	151	141	321	281	68	-
		Male	64	74	203	206	62	-
		Female	87	67	118	75	6	-
	Urban	Both Sex	51	72	138	122	72	-
		Male	29	52	100	94	48	-
		Female	22	20	38	28	24	-
1984-85	National	Both Sex	220	43	113	120	31	6
		Male	130	37	96	89	23	6
		Female	90	6	17	31	8	-
	Rural	Both Sex	187	29	81	79	20	5
		Male	103	25	67	56	12	5 5
		Female	84	4	14	23	8	-
	Urban	Both Sex	33	14	32	41	11	1
		Male	27	12	29	33	11	1
		Female	6	2	3	8	-	-
1983-84	National	Both Sex	267	_	170 *	64	15	1
		Male	187	-	153	57	12	1
		Female	79	_	17	7	3	-
	Rural	Both Sex	234	-	134	35	7	-
		Male	16	-	119	32	7	-
		Female	71	-	15	3	-	-
	Urban	Both Sex	33	-	36	29	8	1
		Male	24	-	34	26	5 3	1
		Female	9	=	2	3	3	-

Table A8: Continued

Year					Level of 1	Education		
			No education	Class I-V	Class VI-X	SSC/ HSC	Degree and above	Others
b) Exte	ended Definiti	on						
1990-91	National	Both Sex	384	245	219	113	28	7
		Male	156	186	160	85	25	6
		Female	228	60	60	28	3	1
	Rural	Both Sex	317	196	165	73	16	3
		Male	126	162	128	52	16	3
		Female	191	34	37	21	-	-
	Urban	Both Sex	67	49	55	40	2	4
		Male	30	23	31	33	10	3
		Female	37	26	24	7	2	1
1989	National	Both Sex	283	106	82	93	24	5
1707	rational	Male	139	71	56	85	13	5
		Female	144	34	26	8	11	-
	Rural	Both Sex	251	72	45	66	6	-
		Male	121	48	27	66	3	-
		Female	130	24	18	-	3	-
	Urban	Both Sex	32	34	37	26	18	5
		Male	18	24	28	19	10	5
		Female	14	10	9	4	8	-

Table A8: Continued

Year						Education		
			No	Class	Class	SSC/	Degree and	Others
D 15 voors	and above		education	I-V	VI-X	HSC	above	
B. 15 years	and above Definition							
1999-2000	National	Both Sex	255	413	257	291	397	137
	- 1010-0-1111	Male	128	253	154	198	248	103
		Female	127	160	103	93	149	34
	Rural	Both Sex	216	335	155	196	253	61
		Male	114	208	86	131	147	41
		Female	102	127	69	65	106	20
	Urban	Both Sex	38	78	102	95	144	76
		Male	13	44	68	67	101	62
		Female	25	34	34	28	43	13
1005.06	National	Both Sex	180	190	172	238	360	125
1995-96	National	Male	84	115	118	157	273	100
		Female	96	75	55	80	87	2:
	Rural	Both Sex	136	127	110	179	253	6
	Kurar	Male	58	67	71	112	186	5
		Female	78	60	39	67	67	
	Urban	Both Sex	45	64	63	59	107	6
	0.000	Male	27	48	47	46	87	4:
		Female	18	16	16	13	20	19
b) Exter	nded Definiti	on						
1999-2000	National	Both Sex	255	413	257	291	397	13'
		Male	128	253	154	198	248	10.
		Female	127	160	103	93	149	34
	Rural	Both Sex	216	335	155	196	253	6
		Male	114	208	86	131	147	4
		Female	102	127	69	65	106	2
	Urban	Both Sex	38	78	102	95	144	7
		Male	13	44	68	67	101	6
		Female	25	34	34	28	43	1
1995-96	National	Both Sex	180	190	172	238	360	12
	1 tational	Male	84	115	118	157	273	10
		Female	96	75	55	80	87	2
	Rural	Both Sex	136	127	110	179	253	6
		Male	58	67	71	112	186	5
		Female	78	60	39	67	67	•
	Urban	Both Sex	45	64	63	59	107	6
		Male	27	48	47	46	87	4:
		Female	18	16	16	13	20	19

^{*} Below SSC

Table A9: Underemployed Labour Force (<35 hour of work per week)

				(Thousand)
Year	_	Both Sex	Male	Female
A. 10 years and a				
a) Usual Defin		0.2.7.0	2440	40.55
1000 2000	National	8273	3418	4855
1999-2000	Rural	6868	2891	3977
	Urban	1405	527	878
	National	11038	6842	4195
1995-96	Rural	9185	5743	3442
	Urban	1853	1099	753
	National	1010	815	195
1984-85	Rural	927	753	174
	Urban	83	62	21
	National	1371	1203	169
1983-84	Rural	1280	1127	153
	Urban	91	76	16
b) Extended D	efinition			
	National	21543	4772	16771
1990-91	Rural	19033	3550	15483
	Urban	2510	1222	1288
	National	18885	2946	15939
1989	Rural	17878	2781	15093
	Urban	1007	165	846
B. 15 years and ab	ove			
a) Usual Defi		6460	2202	41.60
1000 2000	National	6460	2292	4168
1999-2000	Rural	5398	1981	3417
	Urban	1062	313	751
	National	6134	3871	2265
1995-96	Rural	4936	3195	1743
	Urban	1198	676	522
b) Extended D				
	National	16513	2711	13802
1999-2000	Rural	14793	2377	12416
	Urban	1720	334	1386
1007.04	National	18903	4174	14728
1995-96	Rural	16961	3466	13494
	Urban	1942	708	124

Table A10: Distribution of Employed Labour Force by Hours Worked (15 years and above)

Table A11: Distribution of Employed Persons (10 years and above) by Hours Worked

			· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·	Ho	ours worl	ked	· · · · · · · · · · · · · · · · · · ·		
			< 15	15-19	20-34	35-39	40-49	50-59	60-69	70+	Average
Usual Defin	nition										
1999-2000	National	Both Sex	1135	1100	6038	4332	13647	9818	4030	2720	45
		Male	480	324	2607	2973	11903	9127	3749	2514	48
		Female	655	776	3431	1359	1743	691	280	206	33
	Rural	Both Sex	886	972	5010	3634	10085	7925	2854	1802	44
		Male	384	274	2221	2536	9007	7472	2748	1732	48
		Female	502	698	2789	1098	1078	453	106	69	31
	Urban	Both Sex	249	128	1028	698	3562	1892	1176	919	47
		Male	96	50	385	437	2896	1655	1001	782	50
		Female	153	78	642	261	665	238	174	137	39
			< 15	15-19	20-29	30-39	40-49		50-59	60-69	70+
1995-96	National	Both Sex	2482	1659	4532	4729			8568	3187	3667
		Male	1602	808	2518	3628			8009	2878	3352
		Female	880	851	1914	1101	122	22	558	309	315
	Rural	Both Sex	2018	1423	3851	3786	900	04	6887	2241	2216
		Male	1306	709	2254	2947	81.	38	6558	2145	2108
		Female	712	714	1596	839	80	67	330	97	108
	Urban	Both Sex	463	236	682	943	3 24	81	1681	946	1451
		Male	296	99	363	681			1452	734	1244
		Female	167	137	319	262	2 3:	55	229	212	207
			< 15	15-19	20-34	35-39	40-49		50-59	60-69	70+
1984-85	National	Both Sex	53	67	610	1782			9612	3980	3873
		Male	48	46	476	1479			9059	3790	3515
		Female	5	21	134	303	3 198	83	553	190	358
	Rural	Both Sex	50	63	567	1645			8526	3328	3135
		Male	46	44	444	1364			8067	3207	2885
		Female	4	19	123	281	8.	39	459	121	250
	Urban	Both Sex	3	4	43	137			1086	652	738
		Male	2	2	32	115		00	992	583	630
		Female	1	2	11	22	2 114	44	94	69	108
1002.04	NT 41 1	D 4 C	0.6	645	22.42	2102		1.6	7206	5706	1540
1983-84	National	Both Sex	96	645	2342	3192			7306	5706	1542
		Male	65	463	1898	2843			6976	5268	1460
		Female	31	183	444	349) 3	72	329	439	82
	Rural	Both Sex	89	596	2104	2652			6270	4940	1371
		Male	61	434	1717	2362			6008	4631	1301
		Female	28	162	387	289) 50	01	262	309	70
	Urban	Both Sex	7	49	238	541		66	1036	766	171
		Male	4	29	181	481		95	969	636	159
		Female	3	21	57	60)	72	67	130	12

Table A11: Continued

							ours worke				
			< 15	15-19	20-34	35-39	40-49	50-59	60-69	70+	Averag
Extended I											
1999-2000	National	Both Sex	4858	3722	11954	5779	14548	1023	4144	2822	39
		Male	967	602	3226	3294	12244	7 9417	3820	2568	47
		Female	3891	3120	8729	2485	2304	820	324	254	26
		Terriare	3071	3120	072)	2103	2301	020	321	231	20
	Rural	Both Sex	5295	3475	10542	5026	10951	8329	2952	1899	38
		Male	841	543	2809	2846	9321	7750	2809	1784	46
		Female	3454	2932	7733	2180	1629	580	143	114	25
	Urban	Both Sex	563	247	1412	753	3598	1908	1192	923	45
		Male	126	59	417	448	2923	1668	1011	784	49
		Female	437	189	995	305	675	240	181	139	33
1005.06	NI-4:1	D - 41- C	< 15	15-19	20-29	30-39	40-49)-59)747	60-69	70+
1995-96	National	Both Sex Male	3994	4947 856	11753	6186 3734	12057 10408		3747 3076	3232	3696
		Female	1662 2332	4091	2777 8956	2451	1650		670	2887 345	3361 335
		remaie	2332	4071	8930	2431	1050	,	070	343	333
	Rural	Both Sex	3419	4554	10643	5106	9545	5 7	7062	2296	2244
		Male	1362	753	2397	3042	8271	6	6623	2152	2115
		Female	2057	3801	8245	2063	1274	1	439	134	128
	Urban	Both Sex	575	393	1091	1081	2513	3 1	1685	946	1452
	010411	Male	301	103	379	692	2137		1453	735	1246
		Female	274	291	712	388	376		231	211	207
			< 15	15-19	20-34	35-39	40-49	50)-59	60-69	70+
1990-91	National	Both Sex	10975	2381	6705	4251	7749		9751	5625	2896
1770 71	rationar	Male	3077	400	928	1799	6947		9362	5354	2567
		Female	7717	1980	5776	2451	801		387	270	329
	D 1	D. d. C	0111	2275	61.41	2021	506		2000	4.400	1007
	Rural	Both Sex	9111	2275	6141	3921	5966		3009	4400	1887
		Male	2118	363	769	1594	5390		7762	4257	1704
		Female	6993	1911	5372	2327	575)	246	143	183
	Urban	Both Sex	1683	106	562	329	1782	2 1	1741	1223	1008
		Male	959	36	158	205	1556	5 1	1599	1096	863
		Female	723	69	402	124	225	5	141	126	145
								_			
1989	National	Both Sex	9916	2103	5501	4229	11247		3036	5853	3258
		Male	1537	260	798	1923	9230		7245	5428	2958
		Female	8379	1843	4703	2306	2017	/	791	425	300
	Rural	Both Sex	9275	2035	5253	3994	9567	7	7101	4832	2563
		Male	1440	252	755	1799	7782	2 6	5390	4528	2350
		Female	7835	1783	4498	2195	1785		711	304	213
	Urban	Both Sex	641	68	248	235	1680)	935	1021	685
	Cican	Male	97	8	43	124	1448		855	900	608
		1,1410	, ,	J	1.5	111	1 170	•	555	200	000

B. Youth Employment

Table B1: Youth Population (15-24 years)

		1 ((Million)
Year		Female	Male	Both Sex
1999-2000	National	10.4	10.5	20.9
1777 2000	Rural	7.9	8.2	16.1
	Urban	2.5	2.3	4.8
	Cloun	2.0	2.3	1.0
1995-96	National	10.1	10.1	20.2
	Rural	7.5	7.6	15.1
	Urban	2.6	2.5	5.1
1990-91	National	9.3	9.8	19.1
	Rural	7.4	7.6	15.0
	Urban	1.9	2.2	4.1
1989	National	9.4	8.7	18.1
	Rural	7.9	7.2	15.1
	Urban	1.5	1.5	3.0
1984-85	National	9.2	9.6	18.8
	Rural	8.0	8.2	16.2
	Urban	1.2	1.4	2.6
1983-84	National	8.8	9.0	17.8
	Rural	7.7	7.7	15.4
	Urban	1.1	1.3	2.4

Table B2: Youth Labour Force (15-24 years)

(Million) Year Female Male **Both Sex** A. Usual Definition 1999-2000 National 2.58 6.63 9.21 Rural 1.90 5.23 7.13 Urban 2.08 0.681.40 1995-96 National 1.70 6.90 8.60 Rural 1.15 5.48 6.63 Urban 0.55 1.42 1.97 1990-91 National NA NA NA Rural NA NA NA Urban NA NA NA 1989 National NA NA NA Rural NA NA NA Urban NA NA NA 1984-85 National 0.72 7.35 8.7 0.58 6.50 7.08 Rural 0.14 0.99 Urban 0.85 National 7.56 1983-84 0.686.88 Rural 0.55 6.06 6.61 Urban 0.13 0.82 0.95**B. Extended Definition** 1999-2000 National 5.44 7.50 12.94 Rural 4.61 6.05 10.66 Urban 0.83 1.45 2.28 1995-96 National 5.39 7.28 12.67 Rural 4.64 5.84 10.48 Urban 0.75 1.44 2.19 1990-91 5.53 7.79 National 13.22 Rural 4.94 11.08 6.14 Urban 0.59 1.55 2.14 1989 National 5.68 6.64 12.32 Rural 5.26 5.74 11.00 Urban 0.420.90 1.32

Table B3: Employed Labour Force (15-24 years)

(Million) Year Female Male **Both Sex** A. Usual Definition 1999-2000 National 2.02 5.81 7.83 Rural 1.47 4.64 6.12 Urban 0.55 1.16 1.71 1995-96 National 7.71 1.40 6.32 Rural 0.92 5.07 6.00 Urban 0.471.24 1.71 1990-91 National NA NA NA Rural NA NA NA Urban NA NA NA 1989 National NA NA NA Rural NA NA NA Urban NA NA NA 1984-85 National 0.63 7.18 7.81 Rural 0.50 6.38 6.88 Urban 0.13 0.80 1.32 1983-84 7.28 National 0.62 6.66 Rural 0.50 5.89 6.39 Urban 0.120.77 0.90 **B.** Extended Definition 1999-2000 National 4.88 6.67 11.55 Rural 4.19 5.46 9.65 Urban 0.70 1.21 1.90 1995-96 National 5.08 6.70 11.78 Rural 4.41 5.44 9.84 Urban 0.67 1.26 1.94 1990-91 12.75 National 5.34 7.41 Rural 4.80 5.93 10.73 Urban 0.55 1.48 2.02 1989 National 5.55 6.46 12.01 Rural 5.16 5.61 10.76 Urban 0.400.851.25

Table B4: Unemployed Youth Labour Force (15-24 years)

				(Thousand)
Year		Female	Male	Both Sex
. Usual Definitio	n			
1999-2000	National	560	828	1388
1,,,, 2000	Rural	421	588	1009
	Urban	139	240	379
	Olban	137	240	317
1995-96	National	307	582	889
1,,,,,,,,	Rural	232	403	635
	Urban	75	179	254
	Olom	, ,	177	20.
1990-91	National	NA	NA	NA
	Rural	NA	NA	NA
	Urban	NA	NA	NA
	0.00.00			
1989	National	NA	NA	NA
	Rural	NA	NA	NA
	Urban	NA	NA	NA
1984-85	National	91	181	272
	Rural	78	115	193
	Urban	13	66	79
1002.01			• • •	•00
1983-84	National	64	216	280
	Rural	54	172	226
	Urban	10	44	54
Extended Defin	nition			
1999-2000	National	560	828	1388
	Rural	421	588	1009
	Urban	139	240	379
1005.07	NT- C 1	207	500	000
1995-96	National	307	582	889
	Rural	232	403	635
	Urban	75	179	254
1990-91	National	187	389	476
1770-71	Rural	143	211	355
	Urban	44	178	121
	Uluan	44	1/8	141
1989	National	129	184	313
-,0,	Rural	104	137	239

Table B5: Youth Employed Population (5-24 years) by Sector of Employment

Year		Sector of Employment	Both Sex	Male	(Thousa Female
A. Usual Defi	nition	P			
1000 2000	National	Ai14	2707	2005	001
1999-2000	National	Agriculture	3786 1176	2885 703	901 473
		Manufacturing		703 258	
		Other industries	319		61
	D1	Service	2544	1960	584
	Rural	Agriculture	3556	2715	841
		Manufacturing	743	465	278
		Other industries	232	184	48
	T.I.d	Service	1586	1278	308
	Urban	Agriculture	230	169	61
		Manufacturing	433	238 74	195
		Other industries	87		13
		Service	958	682	276
B. Extended	Definition				
1999-2000	National	Agriculture	7373	3635	3738
		Manufacturing	1204	707	497
		Other industries	320	259	61
		Service	2656	2067	589
	Rural	Agriculture	6977	3442	3535
		Manufacturing	759	470	289
		Other industries	232	184	48
		Service	1681	1368	313
	Urban	Agriculture	396	193	203
		Manufacturing	445	238	207
		Other industries	88	76	12
		Service	975	699	276
1990-91	National	Agriculture	9352	4509	4843
		Manufacturing	1177	970	207
		Other industries	112	107	5
		Service	2108	1820	288
	Rural	Agriculture	8566	4094	4472
		Manufacturing	772	608	164
		Other industries	76	71	5
		Service	1313	1158	155
	Urban	Agriculture	786	415	371
		Manufacturing	405	362	43
		Other industries	36	36	-
		Service	795	662	133
1989	National	Agriculture	7912	4064	3848
		Manufacturing	2032	662	1370
		Other industries	161	147	14
		Service	1902	1582	320
	Rural	Agriculture	7592	3933	3659
		Manufacturing	1792	498	1294
		Other industries	120	108	12
		Service	1257	1066	191
	Urban	Agriculture	320	131	189
		Manufacturing	240	164	76
		Other industries	41	39	2
		Service	645	516	129

Table B6: Occupational Pattern of Employed Youth

(Thousand)

Major Occupation		1990/91		1999/2000			
	Female	Male	Both Sex	Female	Male	Both Sex	
Professional/Technical	28	83	111	94	104	198	
Administrative/Managerial	•••	8	8	5	6	11	
Clerical Worker	17	148	165	27	122	149	
Sales Worker	12	747	759	102	1007	1109	
Service Worker	164	197	361	286	231	517	
Agriculture, Forestry, Fishery	4924	4757	9681	903	2849	3752	
Production, Transport Labour	180	1397	1577	602	1487	2089	
Not Adequately Defined	19	69	88				
Total	5344	7406	12750	2019	5806	7825	

Note: Usual definition of labour force is adjusted.

Source: Labour Force Survey, BBS

Table B7: Education Level of Youth Employed Labour

(Thousand)

							(11)	ousand)
Year			No Education	Primary Education (Grade 1-5)	Secondary Education (Grade 6-10)	Secondary/ Higher Secondary Certificate (SSC/HSC)	Degree and Above	Others
		Both Sex	6774	2657	2182	942	110	83
	National	Female	3359	988	672	288	21	16
		Male	3415	1669	1510	654	89	67
		Both Sex	6054	2207	1692	652	57	65
1990/91	Rural	Female	3088	862	589	234	16	11
		Male	2966	1345	1103	418	41	54
		Both Sex	720	450	490	290	53	18
	Urban	Female	271	126	83	54	5	5
		Male	449	324	407	236	48	13
		Both Sex	4422	3554	2648	754	174	
	National	Female	2297	1383	899	254	52	
		Male	2125	2171	1749	500	122	
		Both Sex	3903	3050	2050	551	94	
1999/00	Rural	Female	2025	1209	739	188	25	•••
		Male	1878	1841	1311	363	69	
		Both Sex	519	504	598	203	80	
	Urban	Female	271	174	160	66	28	
		Male	248	330	438	137	52	

Note: The labour force refers to the extended definition.

Table B8: Employed Youth Labour by Work Status

				(Thousand)	
			Female	Male	Both Sex
A. Usual defin	ition				
1999-2000	National	Self-employed	466	1,688	2,154
		Employer	4	1	5
		Wages & salaries	502	1,125	1,627
		Family helper	665	1,254	1,919
		Day labourer	382	1,738	2,120
		Total	2,019	5,806	7,825
	Rural	Self-employed	363	1,335	1,698
		Employer	4	0	4
		Wages & salaries	176	702	878
		Family helper	600	1,082	1,682
		Day labourer	331	1,523	1,854
		Total	1,474	4,642	6,116
	Urban	Self-employed	102	353	455
		Employer	0	1	1
		Wages & salaries	327	423	750
		Family helper	65	172	237
		Day labourer	51	215	266
		Total	545	1,164	1,709
B. Extended de	efinition				
1999-2000	National	Self-employed	465	1,688	2,154
		Employer	4	1	5
		Wages & salaries	502	1,125	1,627
		Family helper	3,530	2,116	5,646
		Day labourer	382	1,738	2,120
		Total	4,884	6,669	11,553
	Rural	Self-employed	363	1,335	1,698
		Employer	4	0	4
		Wages & salaries	176	702	878
		Family helper	3,311	1,903	5,214
		Day labourer	331	1,523	1,854
		Total	4,185	5,463	9,648
	Urban	Self-employed	102	353	455
		Employer	0	1	1
		Wages & salaries	327	423	749
		Family helper	218	214	432
		Day labourer	52	215	267
		Total	699	1,206	1,904

Source: 1999-2000 Labour Force Survey BBS.

Table B9: Underemployed (less than 35 hours) Youth Labour by Work Status

					(Thousand)
			Female	Male	Both Sex
A. Usual definit	tion				
1999-2000	National	Self-employed	305	215	520
		Employer	4	1	5
		Wages & salaries	72	67	139
		Family helper	557	260	817
		Day labourer	135	94	229
		Total	1,074	637	1,710
	Rural	Self-employed	245	184	429
		Employer	4	0	4
		Wages & salaries	33	45	78
		Family helper	502	208	710
		Day labourer	114	86	200
		Total	898	523	1,421
	Urban	Self-employed	60	31	91
		Employer	0	1	1
		Wages & salaries	40	22	62
		Family helper	55	52	107
		Day labourer	20	8	28
		Total	175	114	289
B. Extended de	finition				
1999-2000	National	Self-employed	305	215	520
		Employer	4	1	5
		Wages & salaries	72	67	139
		Family helper	2,977	538	3,515
		Day labourer	135	94	229
		Total	3,493	915	4,408
	Rural	Self-employed	245	184	429
		Employer	4	0	4
		Wages & salaries	33	45	78
		Family helper	2,789	470	3,258
		Day labourer	114	86	200
		Total	3,184	784	3,969
	Urban	Self-employed	60	31	91
		Employer	0	1	1
		Wages & salaries	40	22	62
		Family helper	189	68	257
		Day labourer	20	8	28
		Total	309	131	439

Source: 1999-2000 Labour Force Survey BBS.

Table B10: Unemployed Youth Labour by Level of Education

					(Thousand)	
			Female	Male	Both Sex	
1999-2000	National	No education	83	93	176	
		Grade 1-5	142	190	332	
		Grade 6-10	163	304	466	
		SSC/HSC	143	188	331	
		Degree & above	29	54	83	
		Total	560	828	1,388	
	Rural	No education	65	86	151	
		Grade 1-5	114	155	269	
		Grade 6-10	118	192	310	
		SSC/HSC	102	127	229	
		Degree & above	20	29	50	
		Total	421	588	1,009	
	Urban	No education	18	7	25	
		Grade 1-5	28	35	62	
		Grade 6-10	44	112	156	
		SSC/HSC	41	61	102	
		Degree & above	8	25	34	
		Total	139	240	379	

Note: SSC= Secondary School Certificate, HSC= Higher Secondary Certificate.

Source: 1999-2000 Labour Force Survey BBS.

Table B11: Population (15-24 years) Attending Educational/Vocational Training Institutions

C. Child Labour

Table C1: Child Population (5-14 years)

				(Thousand)
Year		Both Sex	Boys	Girls
	National	3179	2461	718
2002-2003 **	Rural	2471	1911	560
	Urban	708	550	158
	National	6455	3856	2599
1995-96 *	Rural	5341	3233	2108
	Urban	1114	623	491
	National	5923	3844	2079
1990-91 *	Rural	=	=	-
	Urban	-	-	-
	National	5979	3537	2442
1989 *	Rural	5473	3234	2239
	Urban	506	303	203
	National	3774	3098	676
1984-85	Rural	3437	2886	551
	Urban	337	212	125
	National	3782	3108	674
1983-84	Rural	3460	2910	550
	Urban	322	198	124

^{*}Based on Extended definition of Labour Force;

^{**} All Children in age 5-11 in economic activity minus those in light work, plus 15-17 children in hazardous work and other worst form of child labour.

Table C2: Children (05-14 years) Not in School

(Thousand)

				(Thousand)
Year		Both Sex	Boys	Girls
A. Child Labour Surv	ey			
	National	6,091	3,666	2,425
2002-03	Rural	4,776	2,863	1,913
	Urban	1,313	803	512
	National	8,630	4,700	3,930
1995-96	Rural	6,920	3,799	3,121
	Urban	1,710	901	809
B. Population Census				
	National	14,156	7,622	6,534
2001	Rural	11,376	6,162	5,214
	Urban	2,780	1,460	1,320
	National	16,288	8,268	8,020
1991	Rural	13,831	7,030	6,801
	Urban	2,458	1,238	1,219
	National	18,738	9,271	9,467
1981	Rural	16,493	8,155	8,338
	Urban	2,245	1,118	1,127

Table C3: Child Employment

(Thousand)

X 7		D - 41- C	D	(1 nousa
Year		Both Sex	Boys	Girls
	National	7423	5471	1952
2002-2003	Rural	6014	4430	1584
2002-2003	Urban	1409	1041	368
	Orban	1407	1041	300
	National	6298	3769	2529
1995-96 *	Rural	5239	3172	2067
	Urban	1059	597	462
	National	5440	3531	1909
1990-91 *	Rural	-	-	
1,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Urban	-	-	-
	National	5007	2000	2019
1989 *	National	5006 4588	2988	2018 1845
1989 *	Rural		2743	
	Urban	418	245	173
	National	3527	2907	620
1984-85	Rural	3240	2738	502
	Urban	287	169	118
	National	3663	3011	652
1983-84	Rural	3340	2813	527
	Urban	323	198	125

^{*} Based on extended definition

Table C4: Child Unemployment

(Thousand) Boys Girls Year **Both Sex** National 240 167 73 2002-2003 Rural 190 135 55 Urban 50 32 18 286 136 National 150 209 1995-96 Rural 110 99 Urban 77 40 37 340 70 National 270 1990-91 Rural Urban 107 58 National 165 1989 Rural Urban National 129 104 25 1984-85 Rural 114 89 25 Urban 15 15 National 117 135 42 37 1983-84 Rural 148 111 Urban 29 24 5

D. Wages

Table D1: Average Daily Wage Rates for Industrial Workers in Bangladesh

		0	•			(Nominal V	Wages in Taka)
Period	Cotton	Jute	Match	Engineering	Vegetable	Small Scale and	Construc-
	Textiles	Textiles		(Fitter)	Oil	Cottage Industry	tion
1980-81 Skilled	22.13	19.82	16.96	27.75	17.31	13.90	38.24
Unskilled	16.90	16.49	13.80	15.39	13.72	-	19.29
1981-82 Skilled	24.32	21.82	21.93	33.32	18.54	15.59	43.15
Unskilled	17.97	17.57	16.40	18.22	15.40	-	21.74
1982-83 Skilled	26.43	24.90	27.04	36.59	20.16	16.38	47.42
Unskilled	19.88	19.35	18.82	20.33	16.05	-	23.30
1983-84 Skilled	29.70	27.71	27.28	37.75	23.78	24.25	50.05
Unskilled	21.63	20.22	20.12	22.78	16.47	-	24.56s
1984-85 Skilled	31.50	27.25	27.76	40.48	26.26	28.86	52.16
Unskilled	24.04	20.81	20.57	26.00	18.14	-	26.36
1985-86 Skilled	40.26	38.53	30.68	49.18	30.36	31.45	63.18
Unskilled	28.68	28.29	30.68	36.43	20.93	=	33.32
1986-87 Skilled	49.80	48.02	34.77	57.86	35.63	39.50	76.75
Unskilled	32.17	32.71	24.36	34.40	23.43	=	38.98
1987-88 Skilled	50.57	50.28	42.50	54.86	41.62	40.16	92.55
Unskilled	35.67	33.10	30.3	30.64	26.30	28.21	45.24
1988-89 Skilled	53.11	52.07	45.15	60.40	44.05	43.69	99.24
Unskilled	38.95	39.12	35.59	30.69	30.69	32.73	50.84
1989-90 Skilled	52.27	56.39	54.21	65.33	50.00	50.17	99.47
Unskilled	43.71	43.90	40.75	48.12	36.13	40.92	52.35
1990-91 Skilled	59.35	58.23	57.96	75.21	51.93	52.59	100.69
Unskilled	46.64	45.78	44.88	53.54	39.33	42.67	52.53
1991-92 Skilled	61.44	60.90	63.63	80.36	55.22	54.52	102.86
Unskilled	48.40	47.96	48.69	58.17	43.52	45.08	53.05
1992-93 Skilled	64.08	64.25	69.90	84.17	59.92	57.07	104.26
Unskilled	50.06	50.31	53.31	66.21	48.54	48.25	56.81
1993-94 Skilled	69.50	69.50	73.18	83.76	63.17	59.93	105.64
Unskilled	56.90	56.90	58.94	69.46	51.37	46.72	57.39
1994-95 Skilled	73.61	73.61	73.61	84.11	66.17	63.94	108.61
Unskilled	62.88	62.88	62.88	72.11	56.19	45.63	56.79
1995-96 Skilled	79.13	79.13	79.13	88.26	74.14	67.32	115.54
Unskilled	67.60	67.60	67.60	75.48	64.30	49.49	62.25
1996-97 Skilled	80.97	80.97	80.97	96.39	78.82	70.66	111.79
Unskilled	69.17	69.17	69.17	79.28	70.42	51.42	69.55
1997-98 Skilled	100.24	100.24	100.24	111.40	93.61	75.94	131.19
Unskilled	76.10	76.10	76.10	88.75	80.65	58.63	70.72
1998-99 Skilled	100.24	100.24	100.24	119.72	93.19	81.94	141.44
Unskilled	76.10	76.10	76.10	93.38	83.92	59.25	78.35
1999-00 Skilled	107.77	107.77	107.77	135.75	93.44	86.82	148.31
Unskilled	85.50	85.50	85.50	96.66	87.40	=	82.81
2000-01 Skilled	107.77	107.77	107.77	153.75	106.25	96.25	162.50
Unskilled	85.50	85.50	85.50	106.25	91.25	=	83.75
2001-02 Skilled	107.77	107.77	107.77	181.25	112.50	108.00	167.75
Unskilled	85.50	85.50	85.50	118.75	96.50	-	90.25
2002-03 Skilled	129.67	129.67	129.67	187.29	132.55	115.00	173.00
Unskilled	109.94	109.94	109.94	131.92	98.63		88.75

Source: Various Surveys, BBS

Table D2: Average Daily Wages (without food) of Agricultural Labour

Year	Skilled	Unskilled (Taka)
ieai	Skilled	Uliskilleu
1980-81	15.97	-
1981-82	15.48	-
1982-83	17.05	-
1983-84	19.58	-
1984-85	24.29	-
1985-86	29.53	-
1986-87	32.92	-
1987-88	-	-
1988-89	-	-
1989-90	-	-
1990-91	-	-
1991-92	52.64	41.73
1992-93	55.93	44.34
1993-94	58.03	47.29
1994-95	59.91	50.84
1995-96	61.86	52.90
1996-97	63.92	54.38
1997-98	66.82	56.09
1998-99	70.82	57.57
1999-00	73.05	61.07
2000-01	76.11	63.99
2001-02	79.52	68.87
2002-03	87.32	72.21

Source: Various Surveys, BBS

Table D3: Structure of Wages of Workers and Non-Manufacturing Employees of State-Owned Industrial Enterprises (SOEs)

(Wages fixed on the basis of recommendations of Wages and Productivity Commissions)

(Wage scale in Taka)

				(wage scale III Taka)
Grade	1977	1985	1991	1998
01	270-8-380	560-20-860	950-30-1490	1550-50-2450
02	285-8-385-9-410	590-22-920	1000-35-1630	1600-55-2590
03	300-9-390-10-440	620-24-980	1050-40-1770	1675-65-2840
04	310-10-410-12-470	640-26-1030	1100-45-1910	1750-70-3010
05	335-12-455-13-520	690-28-1110	1175-50-2075	1875-75-3220
06	335-13-485-14-555	730-30-1180	1225-55-2215	1950-85-3480
07	370-14-510-15-585	760-32-1240	1275-60-2355	2025-90-3645
08	385-15-533-16-615	790-34-1300	1325-65-2495	2100-100-3900
09	400-16-560-17-695	820-36-1468	1375-70-2635	2150-105-4040
10	415-17-585-18-729	850-38-1534	1425-75-2775	2225-115-4290
11	440-18-620-20-780	900-40-1620	1500-80-2940	2325-125-4575
12	460-20-660-21-825	940-42-1696	1550-85-3080	2400-130-4740
13	480-21-690-22-866	980-44-1772	1600-90-3220	2475-135-4905
14	500-22-720-23-904	1020-46-1848	1650-95-3360	2550-145-5160
15	520-23-750-24-942	1060-48-1924	1700-100-3500	2625-150-5325
16	570-24-810-26-1018	1160-50-2060	1800-105-3690	2775-160-5655

Source: Minimum Wages Board, Ministry of Labour and Employment, GoB

Table D4:Minimum Wages for Private Sector Workers Fixed by the Minimum Wages Board

Sl.No.	Name of the Industry	Yea	r and Monthly V	Vage in TAKA
		1961		
01	Jute Manufacturing & Textile	2.50*/15.00)**	
		1961		1986
02	Jute Press & Bailing	_		751.00
	Skilled	72.00		947.00
	Semi-skilled	64.00		842.00
	Un-skilled	60.00		750.00
	On skined	1960		1963
03	Cotton Textile	1900		1903
03	Skilled	72.00		75.00
	Semi-skilled	63.00		66.00
	Un-skilled	57.00		62.00
	UII-SKIIIEU		4004	
0.4	N . 1	1964	1981	1986
04	Match		-	751.00
	Skilled	70 - 200	526.00	878.00
	Semi-skilled	70 - 104	480.00	812.00
	Un-skilled	-	450.00	751.00
		1965		1983
05	Rubber	-		521.00
	Skilled	80.60		850.00
	Semi-skilled	75.80		625.00
	Un-skilled	70.20		550.00
		1967		1994
06	Aluminium & Enamel	1707		1320.00
00	Skilled	100.00 - 30	00.00	1320.00
	Semi-skilled			-
		75.00 – 10		-
	Un-skilled	70.00 - 8	01.00	-
		1970		1981
)7	Oil Mills & Vegetable Products	-		508.00
	Skilled	155.00		547.00
	Semi-skilled	130.00		508.00
	Un-skilled	105.00		425.00
		1970	1976 1986	1994
08	Hosiery	-		1320
	Skilled	160	290 952	-
	Semi-skilled	150	250 851	
	Un-skilled	-	200 751	
		1970	1981	1982
09	Iron Foundry & Engineering Works	17/0	495.00	1702
0)	Skilled	175.00	T/J.00	625.00
	Semi-skilled	145.00	-	560.00
	Un-skilled	125.00	-	495.00
	UII-SKIIICU		-	
1.0	D D W: 1675	1970	1988	1994
10	Re-Rolling Mills		-	1320.00
	Skilled	190.00	1310.00	-
	Semi-skilled	150.00	998.00	-
	Un-skilled	125.00	888.00	-
		1970	1982	1994
11	Soap & Cosmetics	-	-	1385
	Skilled	200/190	703	=
	Semi-skilled	150/140	560	=
	Un-skilled	115/105	495	-
		122,100		
		1970	1981	1994
12	Tannery	19/0	1901	1994 1500.00
14	Skilled	225.00	610.00	1300.00
				-
	Semi-skilled	125.00	573.00	=

13	Bakery, Biscuits & Confectioneries	1970	1976 -	1982	1990 913
	Skilled	155	300	690	-
	Semi-skilled	135	245/230	625/615	-
	Un-skilled	115	200	530	-
14	Printing Press	1970	1975 1980	1986	1993 1320
	Skilled	150	300 780	1155	-
	Semi-skilled	130	260 630	976	=
	Un-skilled	100	200 400	684	-
15	Inland Water Transport Industrial Undertakings	1971 -	1986 -		993 320.00
	Skilled	***	****		-
	Semi-skilled	***	****	k	-
		1971	198	1	1989
16	Road Transport Industrial Undertakings		-	•	868
10	Highly skilled	_	_		1603
	Skilled	_	800/650	0/550 12	278/1193
	Semi-skilled	150	525/475		985
	Un-skilled	110	400		868
		1974			983
17	Saw Mills	1974			0.00
1 /	Skilled	400.00			0.00
	Semi-skilled	250.00			5.00
	Un-skilled	200.00			0.00
	Oir-skined		1002		
18	Cin ama Hansas	1975	1982	1987	1995 1060
18	Cinema Houses Skilled	350	550	1310	1000
	Semi-skilled	250	500	1050	-
	Un-skilled	205	400	725	-
	OII-SKIIIEU				1005
10	Call Channel R. Las Francisco	1976	1986		1987
19	Cold Storage & Ice Factories Skilled	240.00	868.00		- 510.00
	Semi-skilled	340.00 260.00	-		510.00 190.00
	Un-skilled	200.00	-		868.00
	OII-SKIIIEU				
20	T P 1	1976		19	
20	Type Foundry	200.00			1.00
	Skilled Semi-skilled	300.00 260.00			5.00 5.00
	Un-skilled	200.00			1.00
	OII-SKIIICU				
21	Call Constin	1978	00*	1988	8
21	Salt Crushing Skilled	20.00-25		1500.	00
	Semi-skilled	450.00 27.00			00*
	Un-skilled	25.00			00*
	OII-SKIIIEU) ·		
22	H . 1.0 D	1979		1986	
22	Hotel & Restaurants	200.00		751.0	
	First Class	300.00		920.0	
	Second Class Third Class	265.00 255.00		803.0	U
	Tilliu Class			-	
	17 77 17	1980		198	
	Automobile Workshops	-		751.	
23	Skilled	440.00		1089	
23	Semi-skilled	340.00		920	
23		0.40.00			
23	Un-skilled	240.00			.00
	Un-skilled	240.00 1980		198	5
	Un-skilled Glass & Silicates	1980		198 630.	5 .00
	Un-skilled Glass & Silicates Highly skilled	1980 - 520.00		198 630. 840.	5 00 00
24	Un-skilled Glass & Silicates	1980		198 630.	5 .00 00 00

25	Bidi	1985	1988 1996 - 1450.00
	Skilled	627.00 91	0.00/35.00* -
		1983	
26	Plastic	521.00	
	Skilled	820.00	
	Semi-skilled	651.00	
	Un-skilled	521.00	
	On-skined		
		1983	
27	Tea Packeting	510.00	
	Highly skilled	982.00	
	Skilled – 1	712.00	
	Skilled – 2	577.00	
	Semi-skilled	537.00	
	Un-skilled	510.00	
		1984	
28	Rice Mills	495.00	
20	III	ll l	
	Highly skilled	1015.00	
	Skilled	820.00	
	Semi-skilled	625.00	
	Un-skilled	495.00	
		1985	1994
29	Garments	-	930.00
	Highly skilled	1112.00	-
	Skilled	903.00	_
	Semi-skilled	713.00	<u>-</u>
	Un-skilled	627.00	-
	On-skined		-
		1986	
30	Homeopathic	750.00	
	Highly skilled	1100.00	
	Skilled	950.00	
	Un-skilled	750.00	
		1986	
31	Avurbadia Fastary	751.00	
31	Ayurbedic Factory		
	Highly skilled	1261.00	
	Skilled	1160.00	
	Semi-skilled	842.00	
	Un-skilled	751.00	
		1986	
32	Pharmaceutical Factory	790.00	
	Highly skilled	1310.00	
	Skilled	1115.00	
	Un-skilled	790.00	
	OH SKIIIOU		4004
22	gi F (1986	1994
33	Shoe Factory	∥ .	1385.00
	Highly skilled	1268.00	-
	Skilled	1089.00	-
	Semi-skilled	920.00	-
	Un-skilled	751.00	-
		1986	1987
34	Tea Garden	_	12.65*
٠.	Male	366.60	-
	Female	366.60	-
			-
	Youth	348.40	-
	Children	332.80	<u>-</u>
		1987	
35	Petrol Pump	812.00	
	Highly skilled	1484.00	
	Skilled	1186.00	
	Semi-skilled	918.00	
	Un-skilled	812.00	

		1988	
36	Salt Refining	62.00*	
		1988	
37	Tailoring	864.00	
	Highly skilled	1200.00	
	Skilled	1020.00	
	Semi-skilled	864.00	
		1989	
38	Fishing Traller	910.00	
	Grade -1 (highly skilled-1)	2125.00	
	Grade-2 (highly skilled-2)	1990.00	
	Grade-3 (skilled-1)	1652.00	
	Grade-4 (skilled-2)	1383.00	
	Grade-5 (semi-skilled)	1180.00	
	Grade-6 (unskilled)	910.00	

⁻ Not available, * daily wage, **weekly wage, ***wages determined by means of collective bargaining, rather than following any fixed structure, ****wages determined by Inland Water Transport Board (employment and control)

Source: Unpublished Reports, Minimum Wages Board, Ministry of Labour and Employment, GoB

Table E1: Productivity in Manufacturing Industries

Year		Public Sector			Private Sector	
	No. of Employees	Gross Value Added (million	Productivity (thousand	No. of Employees	Gross Value Added (million	Productivity (thousand
1000.00	200.022	Taka)	Taka)	774 (50	Taka)	Taka)
1989-90	309,933	19,369	62.5	774,650	46,446	60.0
1990-91	280,230	18,972	67.7	830,352	47,440	57.1
1991-92	280,273	16,908	60.3	1047,014	56,341	53.8
1992-93	244,337	18,567	76.0	1004,370	65,892	65.6
1993-94	143,362	22,778	158.9	1059,655	120,793	114.0
1995-96	182,528	20,761	113.7	1531,509	161,642	105.5
1997-78	187,376	32,769	175.9	1916,871	171,190	89.3

Note: Productivity is defined as the gross value added per employee.

Source: Census of Manufacturing Industries, BBS

Table E2: Employment and Productivity in Manufacturing Sector

Year	Ownership	No. of Person Engaged	Gross Value Added	Value Added at Factor Cost	Productivity (thousand
			(million Taka)	(million Taka)	Taka)
1997-78	Government	192,664	32,769	28,559	148.2
	Private	2365,753	146,022	94,679	40.0
	Joint venture	32,338	25,168	10,447	323.1
	Total	2590,755	203,959	133,685	51.6
1995-96	Government	186,028	20,761	16,135	86.7
	Private	1802,081	119,411	86,511	48.0
	Joint venture	35,734	42,051	18,515	518.1
	Total	2023,843	182,223	121,162	59.9
1993-94	Government	145,837	22,778	19,375	132.8
	Private	1345,016	105,297	82,212	61.1
	Joint venture	14,660	15,496	7,929	540.9
	Total	1505,513	143,572	109,515	72.7
1992-93	Government	251,622	18,567	12,928	51.4
	Private	1176,143	54,577	39,248	33.4
	Joint venture	26,857	11,315	3,463	128.9
	Total	1454,622	84,459	55,639	38.2
1991-92	Government	280,273	16,908	11,061	39.5
	Private	1024,124	44,436	34,791	34.0
	Joint venture	22,890	11,905	5,238	228.8
	Total	1327,287	73,249	51,090	38.5
1990-91	Government	290,288	18,792	13,975	48.1
	Private	958,915	36,789	28,209	29.4
	Joint venture	23,812	10,651	3,334	140.0
	Total	1273,015	66,412	45,518	35.8

Note: Productivity is measured by value added at factor cost per person.

Source: Census of Manufacturing Industries, BBS.

Table F1: Employment, wages and salaries by type of manufacturing industry, 1999-2000

(Value in '000' Tk.)

BSIC code	Type of industry No. of estab- lishment No. of employees						Wages, salaries & other benefit				Mandays worked by operatives (000)
			All em	oloyees	Oper	atives	All emp	loyees	Oper	atives	
			Male	Female	Male	Female	Male	Female	Male	Female	
311- 312*	FOOD MANUFACTURING	5453	121993	10608	89612	10227	4466297	732889	2631521	704308	18419
313*	BEVERAGE MANUFACTURING	42	9215	28	4617	-	216056	225	82543	-	1180
314*	TOBACCO MANUFACTURING	464	14794	1203	8132	1188	365518	11948	170021	11658	1762
315*	ANIMAL FEEDS & BY-PRODUCTS	3	72	_	60	-	2152	-	1648	_	-
321*	MANUFACTURE OF TEXTILES	8383	491584	83033	448564	82065	8894337	730333	6399137	706492	98815
322*	MANUFACTURE OF OTHER TEXTILE	797	31460	27289	23587	27277	856363	380389	463501	380241	14732
323*	WEARING APPAREL EXPT. FUR APP.	2639	329511	687561	273965	686218	8973417	16458645	6105519	16385971	221748
324*	LEATHER AND ITS PRODUCTS	188	11165	_	9045	-	331431	6117	222841	6117	2712
325*	FOOT WEAR MANUFACTURING	46	29709	23680	21034	23460	1527154	336275	765506	327895	10084
326*	GINNING, PRESS. & BALING OF FIB	42	4255	_	3416	-	74694	-	48251	-	1052
327*	EMBROIDERY ON TEXTILE GOODS	15	-	_	-	-	9000	-	9000	-	-
331*	WOOD & WOOD CORK PRODUCTS	373	11481	49	9977	-	184694	194	123747	-	909
332*	FURNITURE & FIXTURES MFG.	462	7083	2	5907	-	152065	112	114914	-	1868
341*	MFG. OF PAPER & ITS PRODUCTS	106	16113	77	13445	-	383766	4029	239594	-	2148
342*	PRINTING & PUBLISHING	764	50722	110	32913	40	2469533	8733	1445938	3464	9353
351*	DRUGS & PHARMACEUTICAL PRODS.	308	32330	994	12726	748	1978059	47704	671793	31377	3668
352*	INDUSTRIAL CHEMICALS	43	11122	335	5291	16	463931	13149	113597	449	1185
353*	OTHER CHEMICAL PRODUCTS	303	16498	197	11753	156	641669	4408	348671	1758	3089
354*	PETROLEUM REFINING	1	859	-	462	-	49270	-	17892	-	140
355*	MISC. PETROLEUM PRODS.&COAL	7	153	3	91	-	5180	417	2266	-	24
356*	MFG. OF RUBBER PRODUCTS	135	3194	_	2764	-	52690	-	41381	-	791
357*	MFG. OF PLASTIC PRODUCTS	170	2695	151	2146	146	70251	4644	51245	4219	349

394*	OTHER MFG. INDUSTRIES	28	442	-	317	-	6115	-	3304	_	72
							6115		2204		7.0
393*	JEWELLERY, TOYS, PEN & PENCIL	148	2465	62	1673	62	55906	4021	28473	4021	277
392*	SPORTS & ATHLETIC GOODS	7	158	-	122	-	1734	-	1181	-	43
391*	DECORATIVE HANDICRAFTS	3	25	2	18	2	458	14	264	14	3
387*	PHOTOGRAFIC & OPTICAL GOODS	21	158	-	153	_	1226	-	1019	-	25
386*	SCIENTIFIC, PRECISION ETC.	13	224	21	181	21	3191	348	2593	348	55
385*	MFG. OF TRANSPORT EQUIPMENT	197	11402	35	8964	-	433141	1363	276140	-	2581
384*	ELECTRICAL MACHINERY	251	32397	879	23400	825	1433506	36055	879484	32662	6408
383*	NON-ELECTRICAL MACHINERY	142	8368	26	6736	16	300794	874	193029	208	1839
381- 382*	FABRICATED METAL PRODUCTS	874	27101	171	22735	137	769338	7819	539217	3882	9194
372*	NON-FERRUS METAL BASIC INDS.	3	53	-	42	-	781	-	452	-	11
371*	IRON & STEEL BASIC INDS.	196	14451	-	11005	-	490448	-	339739	-	3011
369*	NON-METALLIC MINERAL PRODS.	2050	119254	1265	108494	991	992463	910771	609014	902014	8044
362*	MFG.OF GLASS & ITS PRODUCTS	17	1995	103	1728	100	92758	1428	63253	1241	465
361*	POTTERY, CHINA & EARTHENWAR	59	7235	100	6167	100	251629	1879	176615	1879	-

Source: Census of Manufacturing Industries (CMI), BBS

Table F2: EMPLOYMENT, WAGES, SALARIES AND OTHERS BY INDUSTRY GROUP DURING THE YEAR 1997-98.

IND. CODE	INDUSTRY NAME	NO. OF ESTAB.	NO. OF EMPLOYEES			WAGES, SALARIES & OTHERS				MANDAYS WORKED BY OPERATIVES (000)	
			ALL EMI	PLOYEES	OPERA	ATIVES	ALL EMP	LOYEES	OPERATIVES		
			MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	
311*	FOOD MANUFACTURING	4435	61307	5602	46656	5553	1427276	74743	921878	73534	16933
312*	FOOD MANUFACTURING	1641	70500	1879	48560	1515	1967267	25337	1042896	13293	19165
313*	BEVERAGE INDUSTRIES	31	3511	584	1789	556	119325	7825	36810	7600	585
314*	TOBACCO MANUFACTURING	519	15246	518	8095	470	397575	8274	198986	7792	2483
315*	ANIMAL FEEDS & BY-PRODUCTS	3	68	-	54	-	788	-	488	-	16
321*	MANUFACTURE OF TEXTILES	10794	524701	39296	473892	15856	10714606	274541	8598285	239230	100157
322*	MANUFACTURE OF TEXTILE	1263	34884	28287	26904	28271	919486	399889	520489	399520	15900
323*	WEARING APPAREL EXPT. FOOTWEAR	2353	370817	618837	323578	616753	6109124	9302890	3995975	9223344	241565
324*	LEATHER AND ITS PRODUCTS	204	12050	-	9881	_	320562	-	209832	_	2886
325*	FOOT WEAR EXPT. VULCANISE/MOLD	109	26710	8896	18397	8808	1330617	143605	637992	140277	5364
326*	GINNING, PRESS. & BALING OF FIB	48	3637	6	2758	-	84403	306	53594	-	818
327*	EMBROIDERY ON TEXTILE GOODS	5	-	-	-	-	3000	-	3000	-	-
331*	WOOD & WOOD CORK PRODUCTS	1134	11308	46	9689	40	277442	383	215338	173	7970
332*	FURNITURE & FIXTURES MFG.	460	5467	1	4631	-	110669	92	87691	-	1365
341*	MFG. OF PAPER & ITS PRODUCTS	93	15856	278	10498	50	506492	9820	270136	2174	2268
342*	PRINTING & PUBLISHING	884	31432	158	19309	122	2755174	4678	1630048	2013	6308
351*	DRUGS & PHARMACEUTICAL PRODS.	267	22481	1961	9628	1689	1438580	76976	527723	58847	3005
352*	INDUSTRIAL CHEMICALS	42	10301	224	5442	17	598724	9197	257914	583	1706
353*	OTHER CHEMICAL PRODUCTS	371	18611	203	13775	162	696101	4550	402817	1900	3591
354*	PETROLEUM REFINING	1	716	-	385	_	41058	-	14910	-	116
355*	MISC. PETROLEUM PRODS.&COAL	4	104	-	57	_	3383	-	1178	-	15
356*	MFG. OF RUBBER PRODUCTS	173	3947	3	3179	3	64343	60	39178	60	837
357*	MFG. OF PLASTIC PRODUCTS	178	3653	7	2469	7	73121	63	45287	63	675

	ALL TOTAL	29573	1394958	709289	1156525	682142	33688812	12154365	22126156	11968575	461860	
394*	OTHER MFG. INDUSTRIES	32	388	-	296	-	9663	-	6447	_	70	
393*	JEWELLERY, TOYS, PEN & PENCIL	231	3267	56	2106	56	76776	546	27976	546	527	
392*	SPORTS & ATHLETIC GOODS	7	154	-	119	-	1686	-	1148	-	42	
391*	DECORATIVE HANDICRAFTS	3	25	2	18	2	458	14	264	14	3	
387*	PHOTOGRAFIC & OPTICAL GOODS	37	310	-	276	-	5980	-	5001	-	72	
386*	SCIENTIFIC, PRECISION ETC.	13	180	-	144	-	2799	-	2296	_	28	
385*	MFG. OF TRANSPORT EQUIPMENT	213	15801	84	12989	-	522175	4274	370620	-	3453	
384*	ELECTRICAL MACHINERY	271	33527	77	25158	67	986803	1915	606553	1181	8800	
383*	NON-ELECTRICAL MACHINERY	163	4032	73	3110	36	112547	3217	68408	759	860	
382*	FABRICATED METAL PRODUCTS	369	7640	50	6205	25	199932	4328	124113	1458	1708	
381*	FABRICATED METAL PRODUCTS	648	16663	33	13455	33	388991	459	278004	459	3780	
372*	NON-FERRUS METAL BASIC INDS.	3	48	-	38	-	742	-	429	-	11	
371*	IRON & STEEL BASIC INDS.	195	13877	-	10579	-	476820	-	330973	-	2882	
369*	NON-METALLIC MINERAL PRODS.	2051	46345	1867	38002	1795	747050	1792380	451864	1790067	4598	
362*	MFG.OF GLASS & ITS PRODUCTS	24	2004	65	1639	60	88112	672	58651	358	497	
361*	POTTERY, CHINA & EARTHENWAR	300	3395	197	2767	197	109163	3331	80961	3331	804	

Source: Census of Manufacturing Industries (CMI), BBS

Table F3: EMPLOYMENT, WAGES, SALARIES AND OTHERS BY INDUSTRY GROUP DURING THE YEAR 1995-96.

(VALUE IN '000' TK.)

			NO.	OF EMPLO	YEES		WAGES, S	SALARIES &	OTHERS		MANDAYS
IND.	INDUSTRY NAME	NO. OF	ALL EMP	PLOYEES	OPERATIVE S		ALL EMPI	LOYEES	OPERATIVE S		WORKED BY
CODE		ESTAB.	MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	OPERATIVES (000)
311*	FOOD MANUFACTURING	4425	53517	4799	39492	4774	1363190	65137	853871	63531	11594
312*	FOOD MANUFACTURING	1629	62328	2378	42850	2018	2244267	46464	1249708	26309	10676
313*	BEVERAGE INDUSTRIES	28	2830	314	1401	314	84846	5518	33524	5518	517
314*	TOBACCO MANUFACTURING	571	18052	1009	12413	982	1007066	22220	595594	21860	3571
315*	ANIMAL FEEDS & BY-PRODUCTS	2	54	-	43	-	769	-	463	-	12
321*	MANUFACTURE OF TEXTILES	10735	440041	14769	392852	11098	11084555	195723	8883798	176803	115018
322*	MANUFACTURE OF TEXTILE	1485	29475	3774	24413	3699	818187	103003	623310	98058	7894
323*	WEARING APPAREL EXPT. FOOTWEAR	2168	244549	475939	203823	473954	6967136	11449918	4421131	11330895	196565
324*	LEATHER AND ITS PRODUCTS	198	11433	12	9337	12	336261	2783	206820	2783	2795
325*	FOOT WEAR EXPT. VULCANISE/MOLD	108	57684	5220	48816	5220	2010432	111331	1023400	111331	15988
326*	GINNING, PRESS. & BALING OF FIB	41	1851	3	1298	-	61748	164	33313	-	380
327*	EMBROIDERY ON TEXTILE GOODS	4	-	-	-	-	-	-	-	-	-
331*	WOOD & WOOD CORK PRODUCTS	1202	9626	22	7170	-	303952	974	200001	-	2092
332*	FURNITURE & FIXTURES MFG.	359	3994	777	3070	773	116786	17306	77785	17020	1105
341*	MFG. OF PAPER & ITS PRODUCTS	81	11368	114	8577	-	384423	5574	239410	-	2152
342*	PRINTING & PUBLISHING	920	29034	599	18298	356	1311976	17411	688490	6946	6020
351*	DRUGS & PHARMACEUTICAL PRODS.	278	23835	1520	10291	1360	1588530	94487	642962	83478	3258
352*	INDUSTRIAL CHEMICALS	44	8042	219	4106	109	665933	9899	306990	2469	1392
353*	OTHER CHEMICAL PRODUCTS	380	15875	335	12204	278	441126	8087	256698	4080	3396
354*	PETROLEUM REFINING	1	689	_	452	-	42359	-	27527	-	137
355*	MISC. PETROLEUM PRODS.&COAL	4	87	-	44	_	2706	_	919	-	11
356*	MFG. OF RUBBER PRODUCTS	209	4088	_	3092	-	71471	-	45621	-	803
357*	MFG. OF PLASTIC PRODUCTS	210	4910	91	3513	86	94800	1879	67747	1833	954
361*	POTTERY, CHINA & EARTHENWAR	340	5365	187	4602	187	191981	2078	144568	2078	1293
362*	MFG.OF GLASS & ITS PRODUCTS	30	2989	226	2491	219	98372	1778	68711	1539	802
369*	NON-METALLIC MINERAL PRODS.	1374	42715	85	37783	_	567765	3477	355496	_	4627
371*	IRON & STEEL BASIC INDS.	242	17405	7	13504	-	706950	696	490457	-	3959
372*	NON-FERRUS METAL BASIC INDS.	2	44	_	36	_	848	_	503	_	11
381*	FABRICATED METAL PRODUCTS	699	18783	282	15564	282	412428	6049	303222	6049	4631
382*	FABRICATED METAL PRODUCTS	220	7204	86	5581	48	313834	68947	167714	1823	1123
383*	NON-ELECTRICAL MACHINERY	131	5427	7	4502	5	185207	150	136527	94	1141

384*	ELECTRICAL MACHINERY	252	36500	375	25732	348	1157290	8937	713939	7886	7150
385*	MFG. OF TRANSPORT EQUIPMENT	275	26616	247	20550	-	976523	9285	645485	-	5523
386*	SCIENTIFIC, PRECISION ETC.	12	130	-	99	-	2721	-	2048	_	25
387*	PHOTOGRAFIC & OPTICAL GOODS	17	247	-	200	-	6956	-	5155	_	51
391*	DECORATIVE HANDICRAFTS	5	35	-	30	-	1105	-	794	_	9
392*	SPORTS & ATHLETIC GOODS	7	154	-	119	-	2060	-	1404	_	42
393*	JEWELLERY, TOYS, PEN & PENCIL	205	3044	224	1858	224	80524	3653	30674	3653	530
394*	OTHER MFG. INDUSTRIES	29	398	-	325	-	7763	-	5317	-	92
	ALL TOTAL	28920	1200418	513621	980529	506346	35714844	12262925	23551098	11976035	417335

Source: Census of Manufacturing Industries (CMI), BBS

TABLE F4: EMPLOYMENT, WAGES, SALARIES & OTHERS BY INDUSTRY GROUP DURING THE YEAR 1993-94. (VALUE IN '000' TK.)

INDUST-				NO.OF EM	PLOYEES			WAGES AND	SALARIES		MANDAYS
RY CODE	INDUSTRY NAME	NO.OF ESTAB.	ALL EMP	PLOYEES	OPERA	TIVES	ALL EMPLOYEES		OPERATIVES		WORKED BY OPERAT-
			MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	IVES (000)
311*	FOOD MANUFACTURING	4454	44925	4924	32573	4924	921926	46233	547030	46233	9599
312*	FOOD MANUFACTURING	1594	48493	1440	32019	1159	1820359	30853	929224	11638	8423
313*	BEVERAGE INDUSTRIES	27	1623	_	1143	_	33812	_	16567	_	316
314*	TOBACCO MANUFACTURING	532	38122	5012	27836	4846	803502	41528	460071	39160	7921
315*	ANIMAL FEEDS & BY-PRODUCTS	8	176	-	156	-	2008	-	1656	-	39
321*	MANUFACTURE OF TEXTILES	10186	433641	7551	390359	7184	9444344	104669	7518570	87796	96337
322*	MANUFACTURE OF TEXTILE	1629	16565	597	13650	597	299696	5645	215874	5645	3883
323*	WEARING APPAREL EXPT. FOOTWEAR	952	96092	211268	76622	210794	1881089	2751140	1185963	2737237	80324
324*	LEATHER AND ITS PRODUCTS	274	9671	_	8068	-	228270	-	145150	-	2279
325*	FOOT WEAR EXPT. VULCANISE/MOLD	134	31719	18602	30788	18602	388284	159086	311444	159086	4685
326*	GINNING, PRESS. & BALING OF FIB	39	1875	_	1212	-	35702	-	18861	-	331
327*	EMBROIDERY ON TEXTILE GOODS	4	1	4	-	-	31	43	-	-	-
331*	WOOD & WOOD CORK PRODUCTS	1159	10546	670	8806	631	233449	7266	166287	6647	2760
332*	FURNITURE & FIXTURES MFG.	316	3444	_	2968	-	93352	-	67298	-	608
341*	MFG. OF PAPER & ITS PRODUCTS	83	7547	-	6423	-	141417	-	95440	-	1035
342*	PRINTING & PUBLISHING	918	24250	128	16080	49	1224925	5053	679076	1626	4123
351*	DRUGS & PHARMACEUTICAL PRODS.	240	33897	1778	15574	1549	1854627	133283	736094	115449	5821
352*	INDUSTRIAL CHEMICALS	27	7387	197	3987	17	608433	13322	318224	725	1338
353*	OTHER CHEMICAL PRODUCTS	338	13814	132	12025	87	205677	1732	131057	845	2046
355*	MISC. PETROLEUM PRODS.&COAL	4	89	-	49	-	2387	-	787	-	13
356*	MFG. OF RUBBER PRODUCTS	196	3062	-	2605	-	51328	-	38021	-	631
357*	MFG. OF PLASTIC PRODUCTS	272	3157	180	2256	174	66317	1710	34900	1467	557
361*	POTTERY, CHINA & EARTHENWAR	243	16214	-	12406	-	751638	-	598732	-	3663
362*	MFG.OF GLASS & ITS PRODUCTS	24	977	154	871	154	13472	1009	10291	1009	285

369*	NON-METALLIC MINERAL PRODS.	1343	18314	-	16145	-	152120	-	103216	_	2366
371*	IRON & STEEL BASIC INDS.	206	11695	-	8976	-	319454	-	204428	-	2539
372*	NON-FERRUS METAL BASIC INDS.	3	94	_	92	-	78	-	43	-	12
381*	FABRICATED METAL PRODUCTS	418	9498	14	8547	14	102915	149	76447	149	1978
382*	FABRICATED METAL PRODUCTS	428	3795	34	3218	34	77841	390	54395	390	908
383*	NON-ELECTRICAL MACHINERY	171	6802	-	6376	-	38324	-	26680	-	489
384*	ELECTRICAL MACHINERY	370	23826	210	21863	195	242918	3920	143111	3363	1198
385*	MFG. OF TRANSPORT EQUIPMENT	335	25591	-	23533	-	478893	-	389832	-	3819
386*	SCIENTIFIC, PRECISION ETC.	11	72	-	61	-	838	-	596	-	18
387*	PHOTOGRAFIC & OPTICAL GOODS	37	512	-	512	-	8484	-	8484	-	110
391*	DECORATIVE HANDICRAFTS	2	14	2	10	2	161	14	96	14	1
393*	JEWELLERY, TOYS, PEN & PENCIL	236	2177	_	1589	-	46812	-	23739	-	422
394*	OTHER MFG. INDUSTRIES	32	442	-	393	-	5745	-	4508	-	99
	ALL TOTAL	27247	950121	252897	789791	251013	22580631	330744	15262192	3218488	250978

Source: Census of Manufacturing Industries (CMI), BBS

Table G1: Public Expenditure on Primary Education

Year	Total	Sectoral deflator for	Expenditure at	Estimated	Per capita e	xpenditure
	expenditure	education (Base	constant 1995/96	population	Current	Constant
	(million Tk.)	1995/96=100)	prices	(million)	prices (Tk.)	prices (Tk.)
			(million Tk.)			
1979/80	1,060	28.56	3,712	87.7	12	42
1980/81	1,550	31.98	4,847	89.9	17	54
1981/82	1,750	36.10	4,848	91.6	19	53
1982/83	2,200	39.81	5,526	93.5	24	59
1983/84	2,320	42.41	5,470	95.5	24	57
1984/85	2,840	47.40	5,992	97.5	29	61
1985/86	3,490	51.63	6,760	99.4	35	68
1986/87	3,950	57.54	6,865	101.5	39	68
1987/88	4,460	63.19	7,058	103.4	43	68
1988/89	5,910	69.76	8,472	105.5	56	80
1989/90	6,890	76.27	9,034	108.7	63	83
1990/91	7,300	81.06	9,006	111.0	66	81
1991/92	10,040	85.08	11,801	113.0	89	104
1992/93	11,440	88.90	12,868	114.9	100	112
1993/94	13,060	91.60	14,258	116.9	112	122
1994/95	17,270	95.39	18,105	118.8	145	152
1995/96	18,350	100.00	18,350	120.8	152	152
1996/97	18,610	104.28	17,846	122.6	152	146
1997/98	20,340	110.54	18,401	124.5	163	148
1998/99	21,720	117.06	18,555	126.3	172	147
1999/00	24,020	124.04	19,365	128.1	188	151
2000/01	21,480	125.82	17,072	129.9	165	131
2001/02	21,940	126.94	17,284	131.6	167	131

Note: Depending on availability, the development expenditure component of public expenditure refers to original or revised allocations.

Source: Demands for Grants and Appropriations (Non-Development), Ministry of Finance and Annual Development Programme, Planning Commission

Table G2: Public Expenditure on Primary Health Care

Year	Total	Sectoral deflator	Expenditure at	Estimated	Per capita o	expenditure
	expenditure	for health (Base	constant 1995/96	population	Current	Constant
	(million Tk.)	1995/96=100)	prices (million Tk.)	(million)	prices (Tk.)	prices (Tk.)
1979/80	680	28.56	2,381	87.7	8	27
1980/81	850	31.98	2,658	89.9	9	30
1981/82	680	36.10	1,884	91.6	7	21
1982/83	840	38.59	2,117	93.5	9	23
1983/84	1,170	42.42	2,758	95.5	12	29
1984/85	1,400	47.40	2,954	97.5	14	30
1985/86	680	51.63	1,317	99.4	7	13
1986/87	1,790	57.53	3,111	101.5	18	31
1987/88	1,960	63.19	3,102	103.4	19	30
1988/89	2,480	75.45	3,287	105.5	24	31
1989/90	3,100	76.27	4,065	108.7	29	37
1990/91	2,740	81.06	3,380	111.0	25	31
1991/92	3,210	85.08	3,773	113.0	28	33
1992/93	3,440	88.90	3,870	114.9	30	34
1993/94	4,030	91.60	4,400	116.9	34	38
1994/95	4,500	95.39	4,717	118.8	38	40
1995/96	4,260	100.00	4,260	120.8	35	35
1996/97	4,350	104.28	4,171	122.6	36	34
1997/98	4,810	110.54	4,351	124.5	39	35
1998/99	4,340	117.06	3,708	126.3	34	29
1999/00	5,420	124.01	4,371	128.1	42	34
2000/01	6,320	125.81	5,023	129.9	49	39
2001/02	7,940	126.94	6,255	131.6	60	48

Note: Depending on availability, the development expenditure component of public expenditure refers to original or revised allocations.

Source: Demands for Grants and Appropriations (Non-Development), Ministry of Finance, and Annual Development Programme, Planning Commission.

Table G3: Resource Use under Safety Nets Programmes

20

11,002

0.94

...

6,510

0.63

17

9,610

0.58

(Million Tk.) 1990/91 1991/92 1992/93 1993/94 1994/95 1995/96 1996/97 1997/98 1998/99 1999/00 2000/01 2001/02 2002/03 Food for Works 4,248 4,328 3,739 3,484 7,517 5,585 8,108 8,360 7,156 8,060 8,850 7,050 4,510 3,938 2,678 3,026 3,465 4,008 2,561 2,587 2,102 2,720 1,990 2,480 2,040 2,407 3,870 2,251 2,089 2,280 2,360 2,430 2,153 762 5,848 2,290 2,970 1,310 1,085

152

12,974

0.70

15

13,975

0.72

659

17,854

0.81

10

15,360

0.65

861

17,031

0.67

947

14,217

0.52

930

10,973

0.37

Source: Bangladesh Economic Review, Ministry of Finance

...

6,417

0.68

Gratuitous Relief/Test Relief

Vulnerable

Group Development Vulnerable

Group Feeding Others

Total

Total as %

of GDP

...

8,118

0.97

...

8,266

0.91

Table G4: Incidence of Poverty by Occupations of Household Heads

Main Occupation		Head Count Index	
•	National	Urban	Rural
Agriculture			
Owner farmer	0.287	0.498	0.282
Owner-cum-tenant farmer	0.413	0.718	0.404
Tenant farmer	0.505	0.716	0.499
Labour (land owning)	0.615	0.685	0.614
Labour (landless)	0.711	0.853	0.708
Fishery worker	0.585	0.821	0.566
Livestock worker	0.713	0.601	0.740
Poultry worker	0.229	0.576	0.213
Others	0.444	0.565	0.433
Non-Agriculture			
Officers (executive/administrative)	0.051	0.079	0.009
Office staff	0.302	0.269	0.320
Teaching	0.175	0.171	0.176
Business	0.363	0.304	0.384
Production labour	0.608	0.607	0.609
Garment worker	0.548	0.600	0.550
Construction labour	0.543	0.622	0.519
Transport labour	0.456	0.535	0.415
Other labour	0.672	0.784	0.635
Driver (rickshaw/van/push cart)	0.636	0.753	0.607
Black smith/gold smith	0.364	0.526	0.328
Pottery	0.653	1.000	0.596
Weaving	0.486	0.738	0.459
Carpentry	0.490	0.597	0.479
Professional (lawyer/doctor/engineer)	0.095	0.122	0.079
Tailor, laundry, barber	0.482	0.575	0.467
Others	0.452	0.447	0.453

Source: Poverty Monitoring Survey May 1999, BBS

Table G5: Incidence of Poverty by Main Occupation of Household Heads

Occupation	Percentage of population	on below poverty line
	Lower poverty line	Upper poverty line
National	33.7	49.8
Professional, technical & related work	18.8	32.7
Administrative & managerial work	4.9	7.7
Clinical, related work & govt. executive	33.1	48.6
Sales worker	22.6	39.4
Service worker	35.9	55.2
Agriculture, forestry & fisheries	39.9	56.0
Production, transport & related worker	31.2	48.5
Not working	22.2	31.3
Rural	37.4	53.1
Professional, technical & related work	21.9	35.5
Administrative & managerial work	12.7	23.0
Clinical, related work & govt. executive	40.5	54.8
Sales worker	27.3	45.2
Service worker	39.4	56.2
Agriculture, forestry & fisheries	40.6	56.3
Production,transport & related worker	37.2	53.4
Not working	26.5	35.1
Urban	19.1	36.6
Professional, technical & related work	12.0	26.6
Administrative & managerial work	1.9	1.9
Clinical, related work & govt. executive	22.0	39.2
Sales worker	14.6	29.4
Service worker	29.6	53.5
Agriculture, forestry & fisheries	25.0	49.3
Production, transport & related worker	20.0	39.1
Not working	10.7	18.2

Source: 1999-2000 Household Income and Expenditure Survey, BBS

Table G6: Incidence of Poverty by Main Occupation of Household Heads

Occupation	Percentage of population	on below poverty line
	Lower poverty line	Upper poverty line
Rural		
All Occupations	39.8	56.7
Owner farmer	20.5	39.9
Agricultural worker with land	50.7	69.5
Landless agricultural worker	74.8	86.8
Tenant farmer	42.0	64.6
Fisherman, livestock farmer	45.4	64.4
Non-agricultural occupation	38.1	54.3
Not working	33.3	45.2
Urban		
All Occupations	14.3	35.0
Professional/executive	5.0	12.9
Business	8.7	27.6
Labour	28.3	57.3
Other occupation	16.6	43.2
Not working	10.2	29.7

Source: 1995-96 Household Expenditure Survey, BBS

Table G7: Poverty Incidence by Occupation of Household Head

	Occupation		Head Coun	t Index	
	_	1998	1997	1996	1995
Urban	Agriculture				
	Owner Farmer	42.0	50.5	48.2	26.7
	Agriculture Labour	83.3	59.0	60.7	74.3
	Other Farming	75.6	64.8	62.2	74.7
	Non-agriculture				
	Management and Professional	31.6	35.3	30.0	20.3
	Trade and Business	37.5	35.8	35.2	38.9
	Labour	68.0	63.2	70.4	59.9
	Other	46.8	52.5	50.6	50.4
Rural	Agriculture				
rturur	Owner Farmer	33.0	33.7	33.4	32.8
	Tenant Farmer	37.6	65.2	40.9	40.0
	Agriculture Labour	64.2	63.7	69.6	71.1
	Other Agriculture	52.7	50.2	36.0	46.5
	Non-agriculture				
	Trade	41.2	38.8	41.6	42.9
	Production and Transport Labour	61.8	55.6	48.4	43.0
	Other Non-agriculture	42.1	37.8	42.7	37.2

Source: Poverty Monitoring Survey, BBS

Table G8: Membership in Associations

(Million)

	No.	of househ	olds	No	. of popula	tion
	All	Poor	Non-poor	All	Poor	Non-poor
A. National			_			_
Club	0.36	0.15	0.21	2.19	0.84	1.35
Agricultural cooperative	0.79	0.42	0.37	4.68	2.50	2.18
Landless group	0.35	0.20	0.15	1.92	1.17	0.75
Assetless group	0.28	0.16	0.12	1.48	0.87	0.61
Women group	1.25	0.68	0.57	6.54	3.83	2.71
Homeless group	0.02	0.01	0.01	0.10	0.06	0.04
Hawker society	0.02	0.00	0.02	0.09	0.02	0.07
Labour society	0.23	0.10	0.13	1.20	0.54	0.66
Credit society	0.77	0.45	0.32	4.08	2.55	1.53
Others	1.47	0.80	0.67	7.84	4.43	3.41
Total	5.54	2.97	2.57	30.12	16.81	13.31
B. Rural						
Club	0.32	0.14	0.18	1.96	0.79	1.17
Agricultural cooperative	0.72	0.38	0.34	4.21	2.26	1.95
Landless group	0.33	0.19	0.14	1.81	1.12	0.69
Assetless group	0.27	0.15	0.12	1.38	0.81	0.57
Women group	1.15	0.63	0.52	6.00	3.56	2.44
Homeless group	0.01	0.01	0.00	0.06	0.05	0.01
Hawker society	0.01	0.00	0.01	0.07	0.01	0.06
Labour society	0.16	0.07	0.09	0.83	0.38	0.45
Credit society	0.71	0.42	0.29	3.77	2.39	1.38
Others	1.33	0.75	0.58	7.13	4.14	2.99
Total	5.01	2.74	2.27	27.22	15.51	11.71
C. Urban						
Club	0.04	0.01	0.03	0.23	0.05	0.18
Agricultural cooperative	0.07	0.04	0.03	0.47	0.24	0.23
Landless group	0.02	0.01	0.01	0.11	0.05	0.06
Assetless group	0.01	0.01	0.00	0.10	0.06	0.04
Women group	0.10	0.05	0.05	0.54	0.27	0.27
Homeless group	0.01	0.00	0.01	0.04	0.01	0.03
Hawker society	0.01	0.00	0.01	0.02	0.01	0.01
Labour society	0.07	0.03	0.04	0.37	0.16	0.21
Credit society	0.06	0.03	0.03	0.31	0.16	0.15
Others	0.14	0.05	0.09	0.71	0.29	0.42
Total	0.53	0.23	0.30	2.90	1.30	1.60

Source: Poverty Monitoring Survey 1999, BBS

Table H1: Employed Population in Public and Private Sector Enterprises

(Million)

nition National (10+) National (15+)	Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution Total Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution	0.27 1.09 7.74 0.04 9.14 0.27 0.92 6.66 0.04	2.04 6.77 24.81 0.05 33.67 2.02 6.35 22.67	2.31 7.86 32.55 0.09 42.81 2.29 7.27
` '	Private (Formal) Private (Informal) Non-profit Institution Total Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution	1.09 7.74 0.04 9.14 0.27 0.92 6.66	6.77 24.81 0.05 33.67 2.02 6.35	7.86 32.55 0.09 42.81 2.29 7.27
National (15+)	Private (Informal) Non-profit Institution Total Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution	7.74 0.04 9.14 0.27 0.92 6.66	24.81 0.05 33.67 2.02 6.35	32.55 0.09 42.81 2.29 7.27
National (15+)	Non-profit Institution Total Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution	0.04 9.14 0.27 0.92 6.66	0.05 33.67 2.02 6.35	0.09 42.81 2.29 7.27
National (15+)	Total Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution	9.14 0.27 0.92 6.66	33.67 2.02 6.35	42.81 2.29 7.27
National (15+)	Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution	0.27 0.92 6.66	2.02 6.35	2.29 7.27
National (15+)	Private (Formal) Private (Informal) Non-profit Institution	0.92 6.66	6.35	7.27
	Private (Informal) Non-profit Institution	6.66		
	Non-profit Institution		22.67	
		0.04	22.07	29.33
	m . 1	0.04	0.05	0.09
	Total	7.89	31.09	38.98
National (15+)	Public/Autonomous	0.30	1.73	2.03
	Private (Formal)	0.73	3.48	4.21
	Private (Informal)	3.93	24.61	28.54
		-	-	-
	Total	4.96	29.82	34.78
Definition				
	Public/Autonomous	0.29	2.06	2.34
Tuttonai (101)				8.08
				47.46
				0.18
	Total	21.95	36.14	58.06
National (15+)	Public/Autonomous	0.29	2.04	2.33
()	Private (Formal)	1.05	6.41	7.46
		17.97	23.86	41.83
				0.15
	Total	19.10	32.37	51.77
National (15+)	Public/Autonomous	0.32	1.74	2.05
` /	Private (Formal)	0.84	3.49	4.33
	Private (Informal)	17.49	25.20	42.69
	Non-profit Institution	- 18.65	30.43	- 49.07
	Definition National (10+) National (15+)	National (15+) Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution Total Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution Total National (15+) Public/Autonomous Private (Formal) Private (Informal) Non-profit Institution Total National (15+) Public/Autonomous Private (Informal) Non-profit Institution Total National (15+) Public/Autonomous Private (Formal) Private (Informal)	National (15+)	National (15+)

Source: Labour Force Survey, BBS

Table H2: Employees and Employment Cost of Manufacturing Establishment

Year	Number of 1	Employees	Employment Cos	t (Million Taka)	Mandays Works		
	All Employees	Operatives	All Employees	Operatives	Operatives (Thousand)		
1997-98	2104242	1838767	45840	34092	461860		
1991-92	1156204	984792	25972	18534	297896		
1990-91	1110582	941869	24362	17663	264496		
1989-90	1084580	910872	25364	18584	256295		
1988-89	991686	822209	19335	13882	227677		
1987-88	489500	390663	11060	7733	111902		
1986-87	478696	381669	10101	7139	108253		
1985-86	466636	369433	8889	6144	104048		
1984-85	468606	364086	7103	4793	102684		
1983-84	452436	349660	6102	4150	101703		
1982-83	448951	348932	5324	3563	101377		
1981-82	456291	356139	5094	3440	102106		

Source: Census of Manufacturing Industries, BBS

Table H3: Wages and Salaries in Manufacturing Enterprises

Year	No. of Reporting Establish-		Employees ousand)	Mandays Worked (million)	Productio (million			ment Cost ion Tk.)	
	ments	All	Operatives	Operatives	Gross	Value	All	Operatives	
		Employees			Production	Added	Employees		
1980-81	3,152	438.0	341.4		40,717	14,129	4,737	3,238	
1981-82	3,356	456.3	356.1	102.1	47,630	15,711	5,094	3,440	
1982-83	3,583	449.0	348.9	101.4	50,623	18,832	5,324	3,563	
1983-84	3,740	452.4	349.7	101.7	62,042	23,068	6,102	4,150	
1984-85	3,934	468.6	364.1	102.7	69,917	23,956	7,103	4,793	
1985-86	3,096	466.6	369.4	104.0	75,483	29,567	8,889	6,144	
1986-87	4,519	478.7	381.7	108.3	84,216	31,954	10,101	7,139	
1987-88	4,793	489.5	390.7	111.9	89,180	32,549	11,060	7,733	
1988-89	23,752	991.7	822.2	227.7	177,568	60,663	19,335	13,882	
1989-90	25,283	1,084.6	910.9	256.3	201,831	65,815	25,364	18,584	
1990-91	25,890	1,110.6	941.9	264.5	208,383	66,412	24,362	17,663	
1991-92	26,446	1,156.2	984.8	297.9	222,868	73,249	25,972	18,512	
1992-93	26,677	1,248.7	1,069.0		256,436	84,459	28,715	20,448	
1993-94	27,247	1,203.0	1,040.8		329,682	143,572	25,888	18,481	
1994-95									
1995-96	28,920	1,714.0	1,486.9		508,460	182,223	47,878		
1996-97	•••		•••		•••		•••	•••	
1997-98	29,573	2,104.2	1,838.7	461.9	576,655	203,959	55,786	34,092	

Note: Number of establishments refers to the number of reporting factories as reported in the Census of Manufacturing Industries (CMI) in respective years

Source: Census of Manufacturing Industries, BBS

Table H4: Average Work Hours Per Week of Employed Population

(Thousand) Bangladesh Rural Urban Male Female Male Male **Female** Total Total **Female** Total A. Usual definition Agriculture Fishing Mining & Quarrying Manufacturing Electricity, Gas & Water Supply Construction Wholesale & Retail Trade Hotel & Restaurants Transport, Storage & Communication Bank, Insurance & Financial Inter. Real Estate, Rental & Business Act. **Public Administration** Education Health and Social Work Com. Social, Personal Services & Others Total **B.** Extended definition Agriculture Fishing Mining & Quarrying Manufacturing Electricity, Gas & Water Supply Construction Wholesale & Retail Trade Hotel & Restaurants Transport, Storage & Communication Bank, Insurance & Financial Inter. Real Estate, Rental & Business Act. **Public Administration** Education Health and Social Work Com. Social, Personal Services & Others Total

Note: Labour force refers to employed persons aged 10 years and over

Source: 1999-2000 Labour Force Survey, BBS

Table H5: Number of Labour Inspectors

Sl.	Inspecting Staff	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001
No.					-								
01	Chief Inspector of Factories & Establishments	01	01	01	01	01	01	01	01	01	01	01	01
02	Deputy Chief Inspector of Factories & Establishments (Engineering)	01	01	01	01	01	01	01	01	01	01	01	01
03	Deputy Chief Inspector of Factories & Establishments (Medical)	01	01	01	01	01	01	01	01	01	01	01	01
04	Deputy Chief Inspector of Factories & Establishments (General)	05	05	05	05	05	05	05	05	05	05	05	05
05	Inspector of Factories & Establishments (Engineering)	05	05	05	05	05	05	05	05	10	10	10	10
06	Inspector of Factories & Establishments (Medical)	04	04	04	04	04	04	04	04	07	07	07	07
07	Assistant Chief Inspector of Factories & Establishments (General)	10	10	10	10	10	10	10	10	10	10	10	10
08	Dock Labour Safety Officer	02	02	02	02	02	02	02	02	02	02	02	02
09	Inspector of Standing Orders	01	01	01	01	01	01	01	01	01	01	01	01
10	Labour Inspector (General)	17	17	17	17	17	17	17	17	17	17	17	17
11	Assistant Inspector of Factories & Establishments (Engineering)	04	04	04	04	04	04	04	04	04	04	04	04
12	Assistant Inspector of Factories & Establishments (Medical)	04	04	04	04	04	04	04	04	04	04	04	04
13	Inspector of Shops & Establishments	48	48	48	48	48	48	48	48	48	48	48	48
	Total	103	103	103	103	103	103	103	103	111	111	111	111

Note: In addition to the above staff there are more than hundred (117 in 2001) office assistants.

Source: Annual Report, Various years, The Department of Inspection for Factories and Establishments, Ministry of Labour and Employment, GOB.

Table H6: Number of Trade Unions/Federations

Year	At the Begin	_	New Reg	gistered	Rest	ored	Can	celed	To	otal
	Trade	Members	Trade	Members	Trade	Members	Trade	Members	Trade	Members
	Unions (No.)	(No.)	Unions (No.)	(No.)	Unions	(No.)	Unions	(No.)	Unions	(No.)
					(No.)		(No.)		(No.)	
1980	3,357	1041,086	296	61,099	00	00	37	4,480	3,616	1097,705
1981	3,616	1097,705	326	81,730	02	592	411	52,519	3,533	1127,508
1982	3,533	1127,508	93	15,824	17	2,509	1,487	199,793	2,156	946,048
1983	2,156	946,048	119	25,089	00	00	149	23,856	2,126	947,281
1984	2,126	947,281	519	180,165	14	13,549	171	56,499	2,488	1075,496
1985	2,488	1075,496	106	15,096	00	00	01	254	2,593	1090,338
1986	2,593	1090,338	611	72,095	03	6,494	75	4,648	3,132	1164,279
1987	3,132	1164,279	339	42,110	05	3,422	89	14,107	3,387	1195,704
1988	3,387	1195,704	355	242,972	01	2,101	118	18,943	3,625	1421,834
1989	3,625	1421,834	370	103,446	08	5,440	95	13,153	3,908	1517,567
1990	3,908	1517,567	316	171,181	04	6,979	439	76,719	3,789	1619,008
1991	3,789	1619,008	270	51,664	00	00	103	27,757	3,956	1642,915
1992	3,956	1642,915	305	39,571	01	91	197	33,794	4,065	1648,783
1993	4,065	1648,783	295	43,426	00	00	122	17,264	4,238	1674,945
1994	4,238	1674,945	295	35,367	00	00	49	28,618	4,484	1681,694
1995	4,484	1681,694	345	52,378	00	00	33	13,393	4,796	1720,679
1996	4,796	1720,679	466	28,167	01	1,257	85	19,176	5,178	1730,927
1997	5,178	1730,927	448	73,098	00	00	175	10,951	5,451	1793,074
1998	5,451	1793,074	371	54,651	00	00	128	24,164	5,694	1823,561
1999	5,694	1823,561	348	52,366	00	00	107	19,233	5,915	1856,694
2000	5,915	1856,694	440	56,707	00	00	51	7,950	6,304	1905,451
2001	6,304	1905,451	309	45,533	00	00	85	12,715	6,528	1938,269
2002	6,528	1938,269	360	69,170	00	00	79	12,132	6,809	1995,307

Source: Bangladesh Labour Journal, Various Issues, Labour Directorate, Statistics Department, Ministry of Labour and Employment, GoB

Table H7: Number of Collective Bargaining Agents (CBA) and its Members

Year	Number of CBA	Member
1991	38	8,817
1992	24	63,490
1993	25	75,040
1994	25	64,952
1995	21	37,340
1996	19	25,674
1997	23	24,617
1998	18	30,366
1999	17	29,865
2000	28	36,485
2001	15	15,386
2002	15	28,966

Source: Bangladesh Labour Journal, Various Issues, Labour Directorate, Statistics Department, Ministry of Labour and Employment, GoB

Table H8: Industrial Disputes, Workers Involved in Strikes and Number of Days Lost

Year	Number of	Number of Workers	Number of Days
	Industrial Disputes	involved in Strike	Lost
1980	104	164,032	1160,436
1981	123	117,031	1198,460
1982	55	21,788	238,658
1983	16	175,787	392,616
1984	142	481,004	1144,817
1985	95	198,118	284,920
1986	46	105,977	2079,671
1987	18	88,795	175,278
1988	09	28,874	49,398
1989	16	60,513	85,395
1990	05	14,554	28,479
1991	03	454	29,811
1992	11	6,190	29,741
1993	11	6,101	16,029
1994	02	541	2,821
1995	05	24,656	75,023
1996	01	353	7,766
1997	-	-	-
1998	01	6,490	6,490
1999	04	22,957	19,780
2000	04	16,977	33,954
2001	03	16,611	16,611
2002	-	, <u>-</u>	, -

- not available

Source: Bangladesh Labour Journal, Various Issues, Labour Directorate, Statistics Department, Ministry of Labour and Employment, GoB

Table H9: Non-Wage Benefits of Workers to Non-Manufacturing Employees of State-Owned Industrial Enterprises (SOEs)

Non-Wage Benefits of Workers to Non-Manufacturing Employees of State-Owned Industrial Enterprises (SOEs) are as follows:

• House Rent Allowance (for all areas of Bangladesh)

If no accommodation is provided by the enterprise/government, the concerned enterprise will pay 45 per cent of basic wages to the worker as house rent allowance. If family accommodation of any type is provided by the enterprise/government to the worker, no house rent allowance will be paid. If single accommodation is provided to any worker, TK. 15.00 per month will be deducted from the worker's wage but full house rent allowance will be paid to the worker;

Medical Allowance

Medical allowance will be paid to the workers at the rate of TK. 200.00 per month, in addition to free medical services from clinic/hospital of the enterprise, if existing and available. However, in case of accident on job on machine in factory, full treatment will be provided by the enterprise. Arrangements may be made to prevent diseases that are associated with the workers' work-environment; but if the worker is infected with any disease within the enterprise, and associated with workers' work-environment, the enterprise will make arrangements for treatment of the affected worker;

• Conveyance/Transport Allowance

No transport allowance will be paid to the worker if the enterprise/government provides transport. If the transport is available, deduction of TK. 15.00 per person per month will be made from the wage of the worker. If the transport is not available, allowance will be paid to the worker at the rate of TK. 5.00 per working day. Workers residing within the factory premises will not be paid any transport allowance;

• Washing Allowance

Washing allowance will be paid to the worker at the rate of TK. 25.00 per month per set of livery provided by the enterprise, but no allowance will be paid for personal cloth;

• Festival Allowance/Bonus

Two festival bonuses will be paid to the workers, equivalent to one month's basic wage for each festival, during two festivals of the choice of the worker. However, for entitlement of festival bonus, the worker must be on duty for the required number of working days as is the practice now;

• Night Shift Allowance

Night shift allowance will be paid to the workers at the rate of TK. 5.00 per working duty night shift;

• Rotating Shift Duty Allowance

Rotating shift duty allowance at the rate of TK. 100.00 per month will be paid to the workers enjoying such benefits at present;

• Tiffin Allowance

Tiffin allowance will be paid to the worker at the rate of TK. 5.00 per working duty shift;

Hill Allowance

Hill allowance will be paid to the workers working in hill districts at the rate of 30 per cent of their basic wage;

• Gas Allowance

Gas allowance will be paid to the workers of BCIC Mills only at the rate of TK. 45.00 per month as per existing practice;

Profit Bonus

The workers will be paid at the rate of 10 per cent of net profit of the enterprise each year, provided the enterprise makes at least 10 per cent net profit over the working capital of the year. The bonus will be paid in addition to Workers' Profit Participation Fund. The existing incentive bonus scheme will discontinue on implementation of this recommendation of National Wages and Productivity Commission 1998 (NWPC-98);

• Contributory Provident Fund

The permanent workers of the enterprise will contribute at the rate of 10 per cent of their basic wage to the Contributory Provident Fund Trust and the enterprise will contribute the same to match worker contribution;

• Group Insurance Scheme

In case of death of a worker, the enterprise will pay compensation to legal heirs of the deceased, equivalent to 36 months' of basic wage of the deceased worker:

Gratuity

Gratuity will be paid to the worker at the rate of two months basic wages of the concerned worker after his/her regular service each year, as per existing practice;

• Encashment of Leave

Workers may be allowed to encash 50 per cent of total Earned Leave accumulated at the end of the year;

• Retirement Benefit

No retirement benefit other than gratuity will be paid separately, as is the existing practice;

• Training Allowance

Training allowance will be paid to the workers by the enterprise for training (e.g., auto-mechanic, welding, poultry farming, pisciculture, etc.) while in service so that they can apply their skill for engaging themselves in self/wage employment on retirement or any time they choose. Regular wage will be paid for the whole duration of the training course as if the trainee-worker is on regular duty;

• Other Benefits

Fringe benefits other than above, if in existence, will continue.

Source: Minimum Wages Board, Ministry of Labour and Employment, GoB.

Table H10: Retirement Benefits

Retirement of a public servant: Subject to the provisions of section 9 of the Public Servants (Retirement) Act, 1974, a public servant shall retire from service on the completion of the fifty seventh year of his/her age.

- Prohibition of re-employment
 - 1) No public servant who has retired from service shall be re-employed in any manner in the service of the Republic or of any corporation, nationalized enterprise or local authority;
 - Sub-section 1) shall not apply to any re-employment of a public servant in any office specified in the Constitution of the People's Republic of Bangladesh;
 - 3) Notwithstanding anything contained in this section, the President may if he/she is of opinion that it is in the public interest so to do, employ a public servant on contract after his/her retirement.
- Extension or re-employment on the commencement of the Act. –
 Notwithstanding anything contained in this Act, a public servant, who, on the commencement of this Act, is in service on extension or re-employment shall retire from or, as the case may be, cease to be in service
 - a) if he/she is a physician or teacher, on the completion of the sixtieth year of his/her age or, if he/she has completed before such commencement the sixtieth year of his/her age, on the expiry of twenty one days from such commencement; or
 - b) in any other case, on the completion of the fifty-seventh year of his/her age or if he/she has completed before such commencement the fifty seventh year of his/her age, on the expiry of twenty one days from such commencement.
- Leave preparatory to retirement A public servant who is required to retire from or as the case may be, cease to be in service under any provision of this Act shall be entitled to such leave preparatory to retirement as is admissible to him and the period of such leave may extend beyond the date of his/her retirement or ceasing to be in service but not beyond the completion of the fifty eighth year of his/her age and if he/she proceeds on such leave before the date of his/her retirement or ceasing to be in service, his/her retirement or ceasing to be in service shall take effect on the expiry of the leave.
- Leave preparatory to retirement on the commencement of the Act. –
 Notwithstanding anything contained in this Act, a public servant, who, on the
 commencement of this Act, is on leave preparatory to retirement, shall
 continue to be on such leave and shall retire or, as the case may be, cease to
 be in service on the expiry of such leave.
- Optional retirement –

- 1) A public servant may opt to retire from service at any time after he/she has completed twenty five years of service by giving notice in writing to the appointing authority at least thirty days prior to the date of his/her intended retirement. Provided that such option once exercised shall be final and shall not be permitted to be modified or withdrawn.
- 2) The Government may if it considers necessary in the public interest so to do retire from service a public servant at any time after he/she has completed twenty five years of service without assigning any reason.
- Not entitled to retirement benefits in certain cases If any judicial proceedings instituted by the Government or, as the case may be, employer or any departmental proceedings are pending against a public servant at the time of his/her retirement or, as the case may be, ceasing to be in service, he/she shall not be entitled to any pension or other retirement benefits, except his/her subscriptions to any provident fund and the interest thereon, till the determination of such proceedings, and the payment to him of any pension or other retirement benefits shall be subject to the findings in such proceedings.
- Power to make rules The Government may be notification in the official Gazette, make rules for carrying out the purposes of this Act.
- Repeal and savings
 - 1) The Public Servants (Retirement) Ordinance, 1973 (Ord. XXVI of 1973), is hereby repealed.
 - 2) Notwithstanding such repeal, anything done, any action taken or any order made under the said Ordinance shall be deemed to have been done, taken or made, as the case may be, under the corresponding provision of this Act.

Fixation of age of retirement of the contingent and Work-Charged employees (August 06, 1973)

- Government has been pleased to decide that the contingent and Work-Charged employees shall retire after completion of sixty (60) years of age.
- 2. The above decision shall not be applicable to the contingent and Work-Charged employees who have been brought to the regular establishment in terms of Memo. No. S & GA/RI/IS-53/69-71 (950) dated 28-3-69 and No. Estabt. /RI/S-46/72-55, dated 21-4-72. These employees shall retire after completion of 55th years of age like other employees of the regular establishment.

Revised Rules for Pension and Retirement Benefits (December 21, 1982)

Government has been pleased to further revise the existing rules relating to pension and death-cum-retirement benefits of civil servants, and have been pleased to decide as follows:

- The pension-cum-gratuity scheme, 1954 shall be modified to the extent indicated below –
 - 1. At present, a Government servant in pension able service, on retirement, is allowed a gratuity in lieu of one fourth of his/her gross

pension that he/she surrenders compulsorily. He/she is also allowed to commute another one fourth of his gross pension and may get commutation value of his/her pension. The commutation rules are relatively complex and pensioners face many difficulties in this respect. Government have , therefore, decided that on retirement, shall surrender half of their gross pension and receive a gratuity against the surrendered amount. They shall not be allowed to commute any further amount from their gross pension.

- 2. In the case of a Government servant who has rendered ten (10) years' service or more qualifying for pension, a gratuity payable to him on retirement or to his/her family in the event of his/her death, will be calculated at the following rates for each TAKA of his/her pension surrendered:
- i) if qualifying service is ten (10) years or more but less then fifteen
 (15) years Taka 210
- ii) if qualifying service is fifteen (15) years or more but less then twenty (20) years Taka 195
 - iii) if qualifying service is twenty (20) years or more Taka 180
 - 3. a) In the event of death before retirement, the family pension payable to the family of the deceased Government servant will now be paid for fifteen (15) years instead of ten (10) years as at present.
 - b) In the event of his/her death after but within fifteen (15) years of his/her retirement, half of the pension (net of surrender/commutation) will be paid to his/her family for the unexpired portion of fifteen (15) years.
 - 4. In respect of pensioners retiring from service on or after 01-07-1982, the pension will be calculated according to the new pension table as follows –

New Pension Table (Ordinary Pension)

Completed year of qualifying service	Scale of pension expressed as percentage of emoluments
10	21
11	23
12	25
13	27
14	29
15	31
16	33
17	35
18	37
19	39
20	41
21	44
22	47
23	51
24	55
25 and above	60

- 5. The pensioners including family pensioners who were drawing, on or before 30-06-1977, a net pension of less than Taka 100 including the *ad-hoc* increases allowed from time to time and such pensioners who have retired or will retire after 30-06-1977 shall now get a net pension of not less than Taka 100 per month inclusive of *ad-hoc* increase. Audit Officers concerned shall revise the P. P. Os accordingly.
- Option from Government servants in pension able service
 - 1. Government servants who were in pension able service and will retire on or after 01-07-1982 shall be allowed the option to draw their pensioner benefits under the existing rules. This option should be exercised in writing and communicated in the case of Gazetted Officers, to the Audit Officers and in the case of Non-Gazetted Officers Government Servants to the Head of the office concerned so as to reach him within three (3) months from the date of issue of this memorandum. If on that date, a Government servant was on leave or temporarily on deputation outside Bangladesh, he may exercise his option and communicate from there or within three (3) months from the date of his return from leave or deputation abroad.

Table H 11: Pension Payment from Government's Revenue Budget

(Million Tk.)

	Total revenue expenditure	Pension payment
	(gross)	
1980/81	13,959	64
1981/82	17,299	193
1982/83	18,358	402
1983/84	20,457	483
1984/85	25,870	516
1985/86	34,676	750
1986/87	39,916	1,205
1987/88	47,167	1,371
1988/89	61,885	1,524
1989/90	66,802	1,704
1990/91	72,651	2,121
1991/92	78,387	2,820
1992/93	86,430	3,572
1993/94	91,555	3,700
1994/95	105,676	4,637
1995/96	118,864	5,543
1996/97	127,469	5,650
1997/98	148,450	6,315
1998/99	168,783	8,581
1999/00	185,820	8,483
2000/01	198,319	8,645

Source: Statistical Yearbook of Bangladesh, BBS.

Table H12: Occupational Injuries

		1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001
	Minor	1374	1307	902	780	1220	1186	924	837	486	544	535	378
	Serious	571	176	301	156	196	112	173	91	32	45	49	76
Dhaka	Fatal	30	19	09	08	06	22	22	45	10	07	63	21
	Total	1975	1502	1212	944	1422	1320	1119	973	528	596	647	475
	Man days lost	23893	18777	13839	9360	13440	11102	8343	8134	4202	4743	4702	6810
	Minor	469	691	478	431	272	265	178	158	99	65	92	74
	Serious	61	94	28	39	81	31	36	40	32	05	24	17
Rajshahi	Fatal	03	00	01	02	05	02	00	01	02	00	00	00
	Total	533	785	507	472	358	298	214	199	133	70	116	91
	Man days lost	4808	9951	4046	3967	3808	2630	2146	2106	1499	789	1307	1365
	Minor	2742	2901	3451	2614	1408	1423	819	929	1058	886	433	161
	Serious	951	855	1141	1029	96	82	130	171	177	111	121	46
Chittagong	Fatal	01	10	10	01	01	08	04	05	00	00	12	01
	Total	3694	3766	4602	3644	1505	1513	953	1105	1235	997	566	208
	Man days lost	42969	53286	52682	44023	12256	12011	8983	10778	11831	9551	5307	3105
	Minor	1702	2052	1997	1682	610	829	608	657	713	423	352	399
	Serious	469	181	31	253	114	127	142	170	182	168	181	183
Khulna	Fatal	02	01	00	00	01	00	00	00	00	01	02	01
	Total	2173	2234	2028	1935	725	956	750	827	895	592	535	583
	Man days lost	23639	27097	14754	19099	7120	8978	7806	8849	9541	6311	5691	8730
	Minor	6287	6951	6828	5507	3510	3703	2529	2581	2356	1918	1412	1012
	Serious	2052	1306	1501	1476	487	352	481	472	423	329	375	322
Bangladesh	Fatal	36	30	20	11	13	32	26	51	12	08	77	23
	Total	8375	8287	8349	6994	4010	4087	3036	3104	2791	2255	1864	1357
	Man days lost	95309	109111	85321	76449	36624	34721	27278	29867	27073	21394	17007	20010

Source: Annual Reports, The Department of Inspection for Factories and Establishments, M/O Labour and Employment, GOB.

Table H13: Industry-wise Number of Injuries/Accidents

		1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001
Jute	Minor	4532	5181	5211	4318	2684	2756	1950	1943	1926	1600	1099	701
(including	Serious	1491	876	1083	1125	342	187	296	345	314	201	243	240
jute	Fatal	06	01	04	02	01	02	00	00	01	00	02	00
press)	Total	6029	6058	6298	5445	3027	2945	2246	2288	2241	1801	1344	941
	Minor	813	619	643	501	327	320	213	218	147	113	117	116
Textile	Serious	265	123	205	175	53	42	61	42	33	24	30	11
(cotton,	Fatal	24	02	03	00	05	12	03	43	01	04	44	21
garments)	Total	1102	744	851	676	385	374	277	303	181	141	191	148
	Minor	172	312	259	164	155	205	47	144	91	52	65	04
Steel	Serious	64	96	94	52	28	30	45	23	16	21	19	00
and	Fatal	02	07	08	02	01	11	02	06	00	00	12	01
Engineering	Total	238	415	361	218	184	246	94	173	107	73	96	05
	Minor	69	40	118	-	28	72	56	26	24	16	05	05
Sugar	Serious	41	27	19	-	05	12	22	02	03	02	01	01
and	Fatal	00	02	02	-	05	03	00	01	01	01	00	00
Food	Total	110	69	139	-	38	87	78	29	28	19	06	06
Chemical,	Minor	522	694	509	501	291	315	234	166	90	120	113	81
Fertilizer	Serious	154	149	85	113	51	62	42	44	40	78	79	39
and	Fatal	01	17	03	05	01	03	02	01	09	00	19	00
Cement	Total	677	860	597	619	343	380	278	211	139	198	211	120
	Minor	179	105	88	23	25	35	29	84	78	17	13	105
Others	Serious	37	35	15	11	08	19	15	16	17	03	03	31
	Fatal	03	01	00	02	00	01	19	00	00	03	00	01
	Total	219	141	103	36	33	55	63	100	95	23	16	137
	Minor	6287	6951	6828	5507	3510	3703	2529	2581	2356	1918	1412	1012
Total	Serious	2052	1306	1501	1476	487	352	481	472	423	329	375	322
	Fatal	36	30	20	11	13	32	26	51	12	08	77	23
	Total	8375	8287	8349	6994	4010	4087	3036	3104	2791	2255	1864	1357

Source: Annual Reports, The Department of Inspection for Factories and Establishments, M/O Labour and Employment, GOB.